

**Ratings: Fitch: “AAA”
Standard & Poor’s: “AAA”
(See “RATINGS” herein)**

**OFFICIAL STATEMENT
Dated: July 23, 2013**

NEW ISSUE: BOOK-ENTRY-ONLY

In the opinion of Bond Counsel, interest on the Bonds is excludable from gross income for purposes of federal income taxation under existing law, subject to the matters described under “TAX MATTERS-Tax Exemption” herein, including the alternative minimum tax on corporations.

THE BONDS HAVE BEEN DESIGNATED AS “QUALIFIED TAX-EXEMPT OBLIGATIONS FOR FINANCIAL INSTITUTIONS”.

**\$9,465,000
CITY OF CARROLLTON, TEXAS
(Dallas, Denton and Collin Counties)
GENERAL OBLIGATION IMPROVEMENT BONDS, SERIES 2013**

Dated Date: July 15, 2013

Due: August 15, as shown on next page

Interest on the \$9,465,000 City of Carrollton, Texas, General Obligation Improvement Bonds, Series 2013 (the “Bonds”), will accrue from the Dated Date and be payable February 15 and August 15 of each year, commencing February 15, 2014 until maturity or prior redemption. The Bonds will be issued only in fully registered form in any integral multiple of \$5,000 of principal amount, for any one maturity. Principal of the Bonds will be payable to the registered owner at maturity or prior redemption upon their presentation and surrender to the Paying Agent/Registrar (the “Paying Agent/Registrar”), initially The Bank of New York Mellon Trust Company, N.A. Interest on the Bonds will be payable, by check, dated as of the interest payment date, and mailed first class, postage paid, by the Paying Agent/Registrar to the registered owners as shown on the records of the Paying Agent/Registrar on the Record Date (see “Record Date for Interest Payment” herein), or by such other method, acceptable to the Paying Agent/Registrar, requested by, and at the risk and expense of, the registered owner. The City of Carrollton, Texas (the “City”), intends to utilize the Book-Entry-Only System of The Depository Trust Company (“DTC”), but such system could be discontinued in the future. Such Book-Entry-Only System will affect the method and timing of payment and the method of transfer (see “BOOK-ENTRY-ONLY SYSTEM” herein).

The Bonds maturing on and after August 15, 2024, are subject to optional redemption prior to maturity, in whole or in part, on August 15, 2023, or any date thereafter, as described herein (see “THE BONDS – Optional Redemption Provisions” herein).

The Bonds are being issued pursuant to the Constitution and general laws of the State of Texas, including Chapter 1371 Texas Government Code, as amended (“Chapter 1371”) and Chapter 1331, Texas Government Code as amended, an ordinance (the “Bond Ordinance”) authorizing the issuance of the Bonds adopted by the City Council of the City, and City-wide elections at which the purposes for the Bonds were authorized by the City’s electorate. As permitted by the provisions of Chapter 1371, the City Council, in the Bond Ordinance, has delegated the authority to certain City officials to execute a “Pricing Certificate” establishing the pricing terms for the Bonds. The Bond Ordinance and the Pricing Certificate are sometimes referred to herein as the “Ordinance.” The Bonds are direct obligations of the City and are payable both as to principal and interest from the proceeds of a continuing direct annual ad valorem tax levied, within the limits prescribed by law, against all taxable property within the City.

Proceeds of the Bonds will be used to (i) pay costs of street, traffic and drainage improvements in the City, and (ii) pay the costs associated with the issuance of the Bonds (see “THE BONDS – Purpose” herein).

The Bonds are offered when, as and if issued and accepted by the Underwriters, subject to the approval of legality by the Attorney General of the State of Texas and Fulbright & Jaworski LLP., Dallas, Texas, Bond Counsel, a member of Norton Rose Fulbright. Certain legal matters will be passed upon for the Underwriters by McCall, Parkhurst & Horton L.L.P., Dallas, Texas. The Bonds are expected to be available for delivery through DTC on or about August 27, 2013.

**MATURITY SCHEDULE and 9 DIGIT CUSIP
See Schedule on next page**

Raymond James

RBC Capital Markets

Loop Capital Markets

MATURITY SCHEDULE

CUSIP Prefix: 145610 ⁽¹⁾

\$9,465,000 General Obligation Improvement Bonds, Series 2013

| <u>Maturity (8/15)</u> | <u>Principal Amount</u> | <u>Rate</u> | <u>Initial Yield</u> | <u>CUSIP Suffix⁽¹⁾</u> | <u>Maturity (8/15)</u> | <u>Principal Amount</u> | <u>Rate</u> | <u>Initial Yield</u> | <u>CUSIP Suffix⁽¹⁾</u> |
|----------------------------|-----------------------------|-------------|--------------------------|---------------------------------------|----------------------------|-----------------------------|-------------|--------------------------|---------------------------------------|
| 2014 | \$ 325,000 | 2.000% | 0.220% | KK6 | 2024 | \$ 465,000 | 3.500% | 2.850% | c KV2 |
| 2015 | 360,000 | 2.000% | 0.500% | KL4 | 2025 | 480,000 | 3.500% | 3.000% | c KW0 |
| 2016 | 370,000 | 2.000% | 0.800% | KM2 | 2026 | 495,000 | 4.000% | 3.120% | c KX8 |
| 2017 | 375,000 | 3.000% | 1.100% | KN0 | 2027 | 515,000 | 4.000% | 3.270% | c KY6 |
| 2018 | 390,000 | 3.000% | 1.400% | KP5 | 2028 | 535,000 | 4.000% | 3.400% | c KZ3 |
| 2019 | 400,000 | 3.000% | 1.650% | KQ3 | 2029 | 555,000 | 4.000% | 3.600% | c LA7 |
| 2020 | 410,000 | 3.000% | 1.850% | KR1 | 2030 | 580,000 | 4.500% | 3.600% | c LB5 |
| 2021 | 425,000 | 3.000% | 2.170% | KS9 | 2031 | 605,000 | 4.500% | 3.700% | c LC3 |
| 2022 | 435,000 | 3.000% | 2.420% | KT7 | 2032 | 635,000 | 4.500% | 3.750% | c LD1 |
| 2023 | 450,000 | 3.000% | 2.600% | KU4 | 2033 | 660,000 | 4.500% | 3.800% | c LE9 |

(Accrued Interest to be added from the Dated Date)

c = yield shown is yield to August 15, 2023, the first call date at par.

⁽¹⁾ CUSIP is a registered trademark of The American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by Standard & Poor's Financial Services LLC on behalf of The American Bankers Association. This data is not intended to create a database and does not serve in any way as a substitute for CUSIP Services. None of the City, the Financial Advisor or the Underwriters is responsible for the selection or correctness of the CUSIP numbers set forth herein.

CITY OF CARROLLTON, TEXAS

ELECTED OFFICIALS

CITY COUNCIL

Matthew Marchant, Mayor

Jeff Andonian, Mayor Pro Tem

Kevin Falconer, Deputy Mayor Pro Tem

Bob Garza, Councilmember

Doug Hrbacek, Councilmember

Terry Simons, Councilmember

Lisa Sutter, Councilmember

Anthony Wilder, Councilmember

APPOINTED OFFICIALS

Leonard Martin, City Manager

Beth Little Bormann, Assistant City Manager

Marc Guy, Assistant City Manager

Robert B. Scott, Chief Financial Officer

R. Clayton Hutchins, City Attorney

Priscilla Robinson, City Treasurer

Ashley Mitchell, City Secretary

BOND COUNSEL AND ADVISORS

Fulbright & Jaworski LLP, Bond Counsel
Dallas, Texas, a member of Norton Rose Fulbright

Estrada Hinojosa and Company, Inc., Financial Advisor
Dallas, Texas

INDEPENDENT AUDITOR

Grant Thornton LLP, Certified Public Accountants
Dallas, Texas

USE OF INFORMATION IN OFFICIAL STATEMENT

No dealer, broker, salesman or other person has been authorized to give any information, or to make any representations other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the City, the Financial Advisor or the Underwriters.

This Official Statement is not to be used in connection with an offer to sell or the solicitation of an offer to buy in any state in which such offer or solicitation is not authorized or in which the person making such offer or solicitation is not qualified to do so or to any person to whom it is unlawful to make such offer or solicitation.

Certain information set forth herein in this Official Statement has been furnished by sources other than the City which are believed to be reliable, but such information is not guaranteed by the City as to accuracy or completeness.

Any information and expression of opinion herein contained is subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City or other matters described herein since the date hereof. See "CONTINUING DISCLOSURE" for a description of the City's undertaking to provide certain information on a continuing basis.

THE BONDS ARE EXEMPT FROM REGISTRATION WITH THE SECURITIES AND EXCHANGE COMMISSION AND CONSEQUENTLY HAVE NOT BEEN REGISTERED THEREWITH. THE REGISTRATION, QUALIFICATION, OR EXEMPTION OF THE BONDS IN ACCORDANCE WITH APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTION IN WHICH THE BONDS HAVE BEEN REGISTERED, QUALIFIED OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION THEREOF.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

THIS OFFICIAL STATEMENT CONTAINS "FORWARD-LOOKING" STATEMENTS WITHIN THE MEANING OF SECTION 21e OF THE SECURITIES EXCHANGE ACT OF 1934, AS AMENDED. SUCH STATEMENTS MAY INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE THE ACTUAL RESULTS, PERFORMANCE AND ACHIEVEMENTS TO BE DIFFERENT FROM THE FUTURE RESULTS, PERFORMANCE AND ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. INVESTORS ARE CAUTIONED THAT THE ACTUAL RESULTS COULD DIFFER MATERIALLY FROM THOSE SET FORTH IN THE FORWARD-LOOKING STATEMENTS.

The agreements of the City and others related to the Bonds are described herein. Neither this Official Statement nor any other statement made in connection with the offer or sale of the Bonds is to be construed as constituting an agreement with the purchasers of the Bonds. INVESTORS SHOULD READ THE ENTIRE OFFICIAL STATEMENT, INCLUDING ALL SCHEDULES AND APPENDICES ATTACHED HERETO, TO OBTAIN INFORMATION ESSENTIAL TO MAKING AN INFORMED INVESTMENT DECISION.

Neither the City, the Financial Advisor, nor the Underwriters make any representation regarding the information contained in this Official Statement regarding The Depository Trust Company ("DTC") and its Book-Entry-Only System, as such information was furnished by DTC.

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SUMMARY STATEMENT

This Summary Statement is subject in all respects to the more complete information contained in this Official Statement. The offering of the Bonds to potential investors is made only by means of this entire Official Statement, including the Appendices hereto. No person is authorized to detach this Summary Statement from this Official Statement or to otherwise use it without this entire Official Statement, including the Schedule and Appendices hereto.

The Issuer

The City of Carrollton, Texas (the “City”), a duly incorporated home-rule municipality of the State of Texas, located in Dallas, Denton, and Collin Counties, Texas, having a 2013 population of approximately 121,150.

The Bonds

\$9,465,000 General Obligation Improvement Bonds, Series 2013 (the “Bonds”), dated July 15, 2013 (the “Dated Date”), maturing annually on August 15, in each of the years 2014 through 2033, inclusive. Interest on the Bonds will accrue from the Dated Date and will be payable February 15 and August 15 of each year, commencing February 15, 2014, until the earlier of maturity or prior redemption.

Purpose of the Bonds

Proceeds from the Bonds will be used to (i) pay costs of street, traffic and drainage improvements in the City, and (ii) pay costs associated with the issuance of the Bonds (see “THE BONDS - Purpose” herein).

Security for the Bonds

The Bonds constitute direct obligations of the City payable from a continuing annual ad valorem tax levied within the limits prescribed by law, on all taxable property within the City in an amount sufficient to provide for payment of principal of and interest on all ad valorem tax debt (see “THE BONDS - Security and Source of Payment” herein).

Redemption Provisions

The Bonds maturing on or after August 15, 2024, are subject to redemption at the option of the City, in whole or in part, on August 15, 2023, or any date thereafter, at a price of par plus accrued interest to the date fixed for redemption (see “THE BONDS – Optional Redemption Provisions” herein).

Ratings

Standard & Poor’s Ratings Services, a Standard & Poor’s Financial Services LLC business, and Fitch Ratings have assigned municipal bond ratings of “AAA” and “AAA”, respectively, to the Bonds (see “RATINGS” herein).

Book-Entry-Only System

The Bonds will be initially deposited with and registered solely to Cede & Co., the nominee of The Depository Trust Company, pursuant to the Book-Entry-Only System described herein. Beneficial ownership of the Bonds may be acquired in denominations of \$5,000 or integral multiples thereof. No physical delivery of the Bonds will be made to the purchasers thereof. Principal of, premium, if any, and interest on the Bonds will be payable by the Paying Agent/Registrar to Cede & Co., which will make distribution of the amounts so paid to the DTC Participants (as defined herein) for subsequent remittance to the owners of the beneficial interests in the Bonds (see “BOOK-ENTRY-ONLY SYSTEM” herein).

Tax Exemption

In the opinion of Bond Counsel, the interest on the Bonds will be excludable from gross income for federal income tax purposes under existing law, subject to the matters described under “TAX MATTERS-Tax Exemption” herein, including the alternative minimum tax on corporations.

Qualified Tax Exempt Obligations

The City has designated the Bonds as “Qualified Tax-Exempt Obligations” for financial institutions (see “TAX MATTERS-Qualified Tax-Exempt Obligations for Financial Institutions”).

Payment Record

The City has never defaulted on the payment of its tax-supported debt.

Legality

Fulbright & Jaworski LLP, Dallas, Texas, a member of Norton Rose Fulbright.

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\$9,465,000
CITY OF CARROLLTON, TEXAS
(Dallas, Denton, and Collin Counties)
GENERAL OBLIGATION IMPROVEMENT BONDS, SERIES 2013

INTRODUCTORY STATEMENT

This Official Statement, including the Appendices hereto, has been prepared by the City of Carrollton, Texas (the “City”), in connection with the offering by the City of its General Obligation Improvement Bonds, Series 2013 (the “Bonds”) identified on the cover page hereof.

The Bonds are being issued pursuant to the general laws of the State of Texas, particularly Texas Government Code, Chapter 1371, as amended, and Chapter 1331, Texas Government Code, as amended, an ordinance adopted by the City Council of the City (the “Bond Ordinance”), and City-wide elections at which the purposes for the Bonds were authorized by the City’s electorate. In the Bond Ordinance, the City has delegated pricing of the Bonds and certain other matters to a “Pricing Officer,” who executed a “Pricing Certificate” establishing the pricing terms for the Bonds (the Bond Ordinance and the Pricing Certificate are sometimes referred to herein as the “Ordinance”). Capitalized terms used herein have the same meanings assigned to such terms in the Ordinance, except as otherwise indicated.

All financial and other information presented in this Official Statement has been provided by the City from its records, except for information expressly attributed to other sources. The presentation of information, including tables of receipts from taxes and other sources, is intended to show recent historic information, and is not intended to indicate future or continuing trends in the financial position or other affairs of the City. No representation is made that past experience will necessarily continue or be repeated in the future.

There follows in this Official Statement a description of the Bonds and certain information about the City and its finances. All descriptions of documents contained herein are only summaries and are qualified in their entirety by reference to each such document. Copies of such documents may be obtained from the City and, during the offering period, from Estrada Hinojosa and Company, Inc., the City’s Financial Advisor and from the Underwriters. The mailing address of the City is 1945 E. Jackson Road, Carrollton, Texas 75006 and its telephone number is (972) 466-3107.

THE BONDS

General Description

The Bonds will be dated July 15, 2013 (the “Dated Date”), will be issued in fully registered form, and will be issued in denominations of \$5,000 or any integral multiple thereof within a maturity. The Bonds will accrue interest from the Dated Date, and interest will be paid semiannually, on each February 15 and August 15 commencing February 15, 2014, until maturity or prior redemption. Interest on the Bonds will be calculated on the basis of a 360-day year composed of twelve 30-day months. The Bonds will mature on the dates and in the amounts and bear interest at per annum rates as set forth on the inside front cover page hereof.

Principal and interest will be paid by The Bank of New York Mellon Trust Company, N.A. (the “Paying Agent/Registrar”). Subject to the requirements associated with the use of the Book-Entry-Only System, interest will be paid by check dated as of the interest payment date and mailed first class, postage paid, on or before each interest payment date by the Paying Agent/Registrar to the registered owners appearing on the registration books of the Paying Agent/Registrar on the Record Date (herein defined), or by such other method acceptable to the Paying Agent/Registrar, requested by, and at the risk and expense of, such registered owner. Principal will be paid to the registered owners at maturity or prior redemption upon presentation and surrender of the Bonds to the Paying Agent/Registrar. If the date for the payment of the principal or of interest on the Bonds shall be a Saturday, Sunday, a legal holiday, or a day on which banking institutions in the city where the Paying Agent/Registrar is located are authorized by law or executive order to close, then the date for such payment shall be the next succeeding day which is not such a Saturday, Sunday, legal holiday, or day on which banking institutions are authorized to close; and payment on such date shall have the same force and effect as if made on the original date payment was due. The City will initially use the Book-Entry-Only System of The Depository Trust Company (“DTC”) in regard to the issuance, payment and transfer of the Bonds. Such system will affect the timing and method of payment of the Bonds (see “BOOK-ENTRY-ONLY SYSTEM” herein).

Purpose

The Bonds are being issued for the purpose of (i) providing funds for street improvements in the amount of \$6,616,789; traffic improvements in the amount of \$600,000; drainage improvements in the amount of \$2,600,000; and (ii) paying certain costs of issuance of the Bonds.

Security and Source of Payment

The Bonds are payable from a continuing direct annual ad valorem tax levied, within limits prescribed by law, by the City to provide for the operations of the City and the payment of principal of and interest on all indebtedness payable in whole or in part from ad valorem taxes (see “TAX RATE LIMITATIONS” herein).

Optional Redemption Provisions

The City reserves the right, at its option, to redeem the Bonds having stated maturities on or after August 15, 2024, in whole or in part, on

August 15, 2023 or any date thereafter, at the par value thereof plus accrued interest to the date fixed for redemption. If less than all of the Bonds of a maturity are to be redeemed, the Paying Agent/Registrar (or DTC while the Bonds are in Book-Entry-Only form) shall determine by lot the Bonds, or portions thereof, within such maturity to be redeemed.

Notice of Redemption

Not less than 30 days prior to a redemption date for the Bonds, the City shall cause a notice of redemption to be sent by United States mail, first class, postage prepaid, to each registered owner of a Bond to be redeemed, in whole or in part, at the address of the registered owner appearing on the registration books of the Paying Agent/Registrar at the close of business on the last business day next preceding the date of mailing such notice.

ANY NOTICE GIVEN SHALL BE CONCLUSIVELY PRESUMED TO HAVE BEEN DULY GIVEN, WHETHER OR NOT THE REGISTERED OWNER RECEIVES SUCH NOTICE, AND ANY REDEMPTION NOTICE HAVING BEEN SO GIVEN, THE BONDS CALLED FOR REDEMPTION SHALL BECOME DUE AND PAYABLE ON THE SPECIFIED REDEMPTION DATE, AND, NOTWITHSTANDING THAT ANY BOND OR PORTION THEREOF HAS NOT BEEN SURRENDERED FOR PAYMENT, INTEREST ON SUCH BOND OR PORTION THEREOF SHALL CEASE TO ACCRUE.

With respect to any optional redemption of the Bonds, unless moneys sufficient to pay the principal of and premium, if any, and interest on the Bonds to be redeemed shall have been received by the Paying Agent/Registrar prior to the giving of such notice of redemption, such notice may state that said redemption is conditional upon the receipt of such moneys by the Paying Agent/Registrar on or prior to the date fixed for such redemption, or upon the satisfaction of any prerequisites set forth in such notice of redemption; and, if sufficient moneys are not received, such notice shall be of no force and effect, the City shall not redeem such Bonds and the Paying Agent/Registrar shall give notice, in the manner in which the notice of redemption was given, to the effect that the Bonds have not been redeemed.

Limitation on Transfer of Bonds Called for Redemption

Neither the City nor the Paying Agent/Registrar shall be required to transfer or exchange any Bond called for redemption, in whole or in part, when such redemption is scheduled to occur within 45 calendar days of the transfer or exchange date; provided, however, such limitation on transferability shall not be applicable to an exchange by the registered owner of the uncalled principal balance of a Bond.

Defeasance

The Ordinance provides for the defeasance of the Bonds when the payment of the principal of and premium, if any, on the Bonds, plus interest thereon to the due date thereof (whether such due date be by reason of maturity, redemption, or otherwise), is provided by irrevocably depositing with a paying agent, or authorized escrow agent, in trust (1) money sufficient to make such payment or (2) Government Securities, certified by an independent public accounting firm of national reputation to mature as to principal and interest in such amounts and at such times to insure the availability, without reinvestment, of sufficient money to make such payment, and all necessary and proper fees, compensation and expenses of the paying agent for the Bonds. The Ordinance provides that "Government Securities" means (a) direct, noncallable obligations of the United States of America, including obligations that are unconditionally guaranteed by the United States of America, (b) noncallable obligations of an agency or instrumentality of the United States of America, including obligations that are unconditionally guaranteed or insured by the agency or instrumentality and on the date of their acquisition or purchase by the City are rated as to investment quality by a nationally recognized investment rating firm not less than AAA or its equivalent, (c) noncallable obligations of a state or an agency or a county, municipality, or other political subdivision of a state that have been refunded and that on the date of their acquisition or purchase by the City are rated as to investment quality by a nationally recognized investment rating firm not less than AAA or its equivalent and (d) any other then authorized securities or obligations under applicable State law that may be used to defease obligations such as the Bonds. There is no assurance that the current law will not be changed in a manner which would permit investments other than those described above to be made with amounts deposited to defease the Bonds. Because the Ordinance does not contractually limit such investments, registered owners will be deemed to have consented to defeasance with such other investments, notwithstanding the fact that such investments may not be of the same investment quality as those currently permitted under State law. Upon making such deposit in the manner described, such Bonds shall no longer be deemed outstanding obligations secured by the Ordinance, but will be payable only from the funds and Government Securities deposited in escrow and will not be considered debt of the City for purposes of taxation or applying any limitation on the City's ability to issue debt or for any other purpose. There is no assurance that the ratings for U.S. Treasury securities used for defeasance purposes or that for any other Government Securities will be maintained at any particular rating category. Furthermore, all rights of the City to initiate proceedings to call the Bonds for redemption or take any other action amending the terms of the Bonds are extinguished; provided, however, that the right to call the Bonds for redemption is not extinguished if the City: (i) in the proceedings providing for the firm banking and financial arrangements, expressly reserves the right to call the Bonds for redemption; (ii) gives notice of the reservation of that right to the owners of the Bonds immediately following the making of the firm banking and financial arrangements; and (iii) directs that notice of the reservation be included in any redemption notices that it authorizes.

Amendments

The City may amend the Ordinance without the consent of or notice to any registered owner in any manner not detrimental to the interests of the registered owners, including the curing of any ambiguity, inconsistency, or formal defect or omission therein. In addition, the City may with the written consent of the Holders of a majority of aggregate principal amount of the Bonds then outstanding affected thereby, amend, add to, or rescind any of the provisions of the Ordinance; except that, without the consent of the registered owners of the Bonds affected, no such amendment, addition or rescission may (i) extend the time or times of payment of the principal of, premium, if any,

and interest on the Bonds, reduce the principal amount thereof, the redemption price, or the rate of interest thereon, or in any other way modify the terms of payment of the principal of, premium, if any, or interest on the Bonds, (ii) give any preference to any Bond over any other Bond, or (iii) reduce the aggregate principal amount of Bonds required to be held by Holders for consent to any such amendment, addition, or rescission.

Sources and Uses of Funds

The proceeds from the sale of the Bonds will be applied approximately as follows:

| | |
|---|----------------------------|
| Sources of Funds | |
| Principal Amount of Bonds | \$9,465,000.00 |
| Reoffering Premium | 530,901.65 |
| Accrued Interest | <u>39,237.92</u> |
| Total Available Funds | <u>\$10,035,139.57</u> |
| Uses of Funds | |
| Deposit to the Project (or Construction) Fund | \$9,816,788.94 |
| Total Underwriters' Discount | 59,112.71 |
| Costs of Issuance | 120,000.00 |
| Accrued Interest | <u>39,237.92</u> |
| Total Application of Funds | <u>\$10,035,139.57</u> |

TAX RATE LIMITATIONS

All taxable property within the City is subject to the assessment, levy and collection by the City of a continuing, direct annual ad valorem tax sufficient to provide for the payment of principal of and interest on the Bonds, within the limits prescribed by law. Article XI, Section 5, of the Texas Constitution is applicable to the City, and the City's Home Rule Charter adopts the Constitutional maximum ad valorem tax rate for all City purposes of \$2.50 per \$100 taxable valuation. State law provides certain procedures to be followed by the City in setting its annual tax rate, including, in certain instances, the giving of notice of the tax rate and holding a public hearing. State law also provides for a "rollback rate" limit on annual tax increases, although the portion of the tax rate levied to secure payment of tax-supported debt, such as the Bonds, is not subject to the rollback rate limitation (see "TAXING PROCEDURES - Collection of Taxes").

ENFORCEMENT OF REMEDIES

If the City defaults in the payment of principal, interest or redemption price, as applicable, on the Bonds when due, or if it fails to make payments into any fund or funds created in the Ordinance, or defaults in the observation or performance of any other covenants, conditions or obligations set forth in the Ordinance, the registered owners may seek a writ of mandamus to compel City officials to carry out their legally imposed duties with respect to the Bonds if there is no other available remedy at law to compel performance of the Bonds or the Ordinance and the City's obligations are not uncertain or disputed. The issuance of a writ of mandamus is controlled by equitable principles and rests with the discretion of the court, but may not be arbitrarily refused. There is no acceleration of maturity of the Bonds in the event of default and, consequently, the remedy of mandamus may have to be relied upon from year to year. The Ordinance does not provide for the appointment of a trustee to represent the interest of the holders of the Bonds upon any failure of the City to perform in accordance with the terms of the Ordinance, or upon any other condition and, accordingly, all legal actions to enforce such remedies would have to be undertaken at the initiative of, and be financed by, the registered owners. The Texas Supreme Court has ruled in *Tooke v. City of Mexia*, 197 S.W.3d 325 (Tex. 2006), that a waiver of sovereign immunity in a contractual dispute must be provided for by statute in "clear and unambiguous" language. Because it is unclear whether the Texas legislature has effectively waived the City's sovereign immunity from a suit for money damages, holders of the Bonds may not be able to bring such a suit against the City for breach of the Bonds or the Ordinance covenants in the absence of City action. Chapter 1371, Texas Government Code ("Chapter 1371"), which pertains to the issuance of public securities by issuers such as the City, permits the City to waive sovereign immunity in the proceedings authorizing its bonds, including the Bonds, but the City has not waived sovereign immunity in connection with the issuance of the Bonds. Even if a judgment against the City could be obtained, it could not be enforced by direct levy and execution against the City's property. Further, the registered owners cannot themselves foreclose on property within the City or sell property within the City to enforce the tax lien on taxable property to pay the principal of and interest on the Bonds. Furthermore, the City is eligible to seek relief from its creditors under Chapter 9 of the U.S. Bankruptcy Code ("Chapter 9"). Although Chapter 9 provides for the recognition of a security interest represented by a specifically pledged source of revenues, the pledge of ad valorem taxes in support of a general obligation of a bankrupt entity is not specifically recognized as a security interest under Chapter 9. Chapter 9 also includes an automatic stay provision that would prohibit, without Bankruptcy Court approval, the prosecution of any other legal action by creditors or holders of the Bonds of an entity which has sought protection under Chapter 9. Therefore, should the City avail itself of Chapter 9 protection from creditors, the ability to enforce remedies would be subject to the approval of the Bankruptcy Court (which could require that the action be heard in Bankruptcy Court instead of other federal or state court); and the Bankruptcy Code provides for broad discretionary powers of a Bankruptcy Court in administering any proceeding brought before it. The opinion of Bond Counsel will note that all opinions relative to the enforceability of the Ordinance and the Bonds are qualified with respect to the customary rights of debtors relative to their creditors.

RECORD DATE FOR INTEREST PAYMENT

The record date (“Record Date”) for the interest payable on the Bonds on any interest payment date is the last business day of the month next preceding such interest payment date. In the event of a non-payment of interest on a scheduled payment date, and for 30 days thereafter, a new record date for such interest payment (the “Special Record Date”) will be established by the Paying Agent/Registrar, if and when funds for the payment of such interest have been received from the City. Notice of the Special Record Date and of the scheduled payment date of the past due interest (which shall be 15 days after the Special Record Date) shall be sent at least five business days prior to the Special Record Date by United States mail, first class, postage prepaid, to the address of each registered owner of a Bond appearing on the books of the Paying Agent/Registrar at the close of business on the last business day next preceding the date of mailing of such notice.

BOOK-ENTRY-ONLY SYSTEM

This section describes how ownership of the Bonds is to be transferred and how the principal of, premium, if any, and interest on the Bonds are to be paid to and credited by DTC while the Bonds are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The City, the Financial Advisor and the Underwriters believe the source of such information to be reliable, but takes no responsibility for the accuracy or completeness thereof.

The City cannot and does not give any assurance that (i) DTC will distribute payments of debt service on the Bonds, or redemption or other notices, to DTC Participants, (ii) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Bonds), or redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis, or (iii) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the Securities and Exchange Commission, and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a AA+ rating from Standard & Poor’s. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds

for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent/Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC nor its nominee, the Paying Agent/Registrar, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Paying Agent/Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the City or the Paying Agent/Registrar. Under such circumstances, in the event that a successor depository is not obtained, the Bond certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, the Bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

Use of Certain Terms in Other Sections of this Official Statement

In reading this Official Statement it should be understood that while the Bonds are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for whom the Participant acquires an interest in the Bonds, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Ordinance will be given only to DTC.

Effect of Termination of Book-Entry-Only System

In the event that the Book-Entry-Only System is discontinued by DTC or the use of the Book-Entry-Only System is discontinued by the City, printed Bond certificates will be issued to the respective holders and the Bonds will be subject to transfer, exchange and registration provisions as set forth in the Ordinance and summarized under caption "REGISTRATION, TRANSFER AND EXCHANGE" below.

REGISTRATION, TRANSFER AND EXCHANGE

Paying Agent/Registrar

The initial Paying Agent/Registrar is The Bank of New York Mellon Trust Company, N.A. In the Ordinance, the City retains the right to replace the Paying Agent/Registrar for the Bonds. If the Paying Agent/Registrar is replaced by the City, the Paying Agent/Registrar, promptly upon the appointment of its successor, is required to deliver the registration records to the successor Paying Agent/Registrar. Any successor Paying Agent/Registrar selected by the City shall be a commercial bank, trust company organized under the laws of the State of Texas or other entity duly qualified and legally authorized to serve as and perform the duties of Paying Agent/Registrar. Upon any change in the Paying Agent/Registrar for the Bonds, the City shall promptly cause a written notice of such change to be sent to each registered owner of the Bonds affected by the change, by United States mail, first class postage prepaid, which notice shall give the address for the new Paying Agent/Registrar.

Future Registration

In the event the use of the Book-Entry-Only System for the Bonds should be discontinued, printed certificates will be delivered to the registered owners of the Bonds, and thereafter such Bonds may be transferred, registered and assigned on the registration books only upon their presentation and surrender of such printed certificates to the Paying Agent/Registrar, and such registration and transfer shall be without expense or service charge to the registered owner except for any tax or other governmental charges required to be paid with respect to such registration and transfer. The Bonds may be assigned by the execution of an assignment form on the Bonds or by other instrument of transfer and assignment acceptable to the Paying Agent/Registrar. New Bonds will be delivered by the Paying Agent/Registrar in lieu of the Bonds being transferred or exchanged at the designated office of the Paying Agent/Registrar, or sent by United States registered

mail to the new registered owner at the owner's request, risk and expense. To the extent possible, new Bonds issued in an exchange or transfer of Bonds will be delivered to the registered owner or assignee of the owner in not more than three (3) business days after the receipt of the Bonds to be canceled in the exchange or transfer and the written instrument of transfer or request for exchange duly executed by the owner or his duly authorized agent, in form satisfactory to the Paying Agent/Registrar. New Bonds registered and delivered in an exchange or transfer shall be in denominations of \$5,000 of principal amount for any one maturity or any integral multiple thereof and for a like aggregate principal amount as the Bonds surrendered for exchange or transfer (see "BOOK-ENTRY-ONLY SYSTEM" herein).

TAXING PROCEDURES

General

Receipts from ad valorem taxation are the City's primary source of funds for debt service payments of the Bonds. The following is a recapitulation of the authority for taxation, including methodology, limitations, procedures, and provisions for delinquencies. (Financial information regarding taxing procedures can be found in Appendix A, Tables 1-8.)

Property Subject to Taxation by the City

Reference is made to the Texas Property Tax Code, (the "Property Tax Code") for identification of property subject to taxation; property exempt or which may be exempted from taxation, if claimed; the appraisal of property for ad valorem taxation purposes; and the procedures and limitations applicable to the levy and collection of ad valorem taxes. Article VIII of the State Constitution ("Article VIII") and the Property Tax Code (collectively "State Tax Law") provide for certain exemptions from property taxes and the exemption of certain personal property from ad valorem taxation. There follows a general discussion of such provisions of State Tax Law that is applicable to the City.

State Tax Law provides the governing body of a political subdivision, at its option, may grant: (1) an exemption of not less than \$3,000 of the market value of the residence homestead of persons 65 years of age or older and the disabled from all ad valorem taxes thereafter levied by the political subdivision, and (2) an exemption of up to 20% of the market value of residence homesteads. The minimum exemption under the second provision is \$5,000. In the case of residence homestead exemptions granted under this provision of State Tax Law, ad valorem taxes may continue to be levied against the value of homesteads exempted where ad valorem taxes have previously been pledged for the payment of debt if cessation of the levy would impair the obligation of the contract by which the debt was created.

State Tax Law provides that the governing body of a county, municipality or junior college district may provide for a freeze on the total amount of ad valorem levied on the residence homestead of a disabled person or persons 65 years of age or older above the amount of tax imposed in the year such residence qualified for such exemption. Also, upon receipt of a petition signed by five percent of the registered voters of the county, municipality or junior college district, an election must be held to determine by majority vote whether to establish such a limitation on taxes paid on residence homesteads of persons 65 years of age or who are disabled. Upon providing for such exemption, the total amount of taxes imposed on such homestead cannot be increased except for improvements, and such freeze is transferable to a different residence homestead and to the surviving spouse living in such homestead who is disabled or is at least 55 years of age. Once established by a governmental entity, the tax freeze cannot be repealed or rescinded.

State Tax Law mandates an additional property tax exemption for disabled veterans or the surviving spouse or children of a deceased veteran who died while on active duty in the armed forces; the exemption applies to either real or personal property with the amount of assessed valuation exempted ranging from \$5,000 to a maximum of \$12,000. House Bill 3613, enacted by the 81st Texas Legislature during its Regular Session, added Section 11.131 to the Texas Tax Code. This law, effective January 1, 2012, states that a disabled veteran or the spouse of a deceased veteran who receives from the United States Department of Veterans Affairs or its successor 100% disability compensation due to a service-connected disability and a rating of 100% disabled or of individual unemployability is entitled to an exemption from taxation of the total appraised value of the veteran's residence homestead.

Nonbusiness personal property, such as automobiles or light trucks, is exempt from ad valorem taxation unless the governing body of a political subdivision elects to tax such property. Boats owned as nonbusiness property are exempt from ad valorem taxation.

State Tax Law provides for "freeport property" to be exempted from ad valorem taxation. Freeport property is defined as goods detained in Texas for 175 days or less for the purpose of assembly, storage, manufacturing, processing or fabrication. Notwithstanding such exemption, counties, school districts, junior college districts and cities may tax such tangible personal property provided official action to tax the same was taken before April 1, 1990. Decisions to continue to tax may be reversed in the future; decisions to exempt freeport property are not subject to reversal.

State law authorizes a governing body of a political subdivision, on a local-option basis, to exempt from ad valorem taxation "goods in transit", which is tangible personal property, other than oil, natural gas, and other petroleum products, if the property is (1) acquired in or imported into the State to be forwarded to another location in or outside of the State; (2) detained at a location in the State that is not owned or under the control of the property owner for assembling, storing, manufacturing, processing, or fabricating purposes by the person who acquired or imported the property; and (3) the property is transported to another location in or outside the State not later than 270 days after the date the person acquired the property in or imported the property into the State.

Municipalities also may enter into tax abatement agreements in accordance with Chapter 312, Texas Tax Code ("Chapter 312") to encourage economic development. Under the agreements, a property owner agrees to construct certain improvements on its property. The municipality, in turn, agrees not to levy a tax on all or part of the increased value attributable to the improvements until the expiration of the agreement. The abatement agreement could last for a period of up to 10 years.

A city may utilize tax increment financing, pursuant to the Tax Increment Financing Act, Texas Tax Code, Chapter 311 (the "Tax Increment Act"), to encourage development and redevelopment within a designated reinvestment zone. Taxes collected from increases in valuation above the base value (the "captured appraised value") by each taxing unit that levies ad valorem taxes on real property in the reinvestment zone may be used to pay costs of infrastructure or other public improvements in the reinvestment zone and to supplement or act as a catalyst for private development in the defined area of the reinvestment zone. The tax increment base value for a taxing unit is the total appraised value of all real property taxable by the taxing unit and located in the reinvestment zone as of January 1 of the year in which the city created the reinvestment zone. Each taxing unit can choose to dedicate all, any portion or none of its taxes collected from the captured appraised value to the costs of improvements in the reinvestment zone. The amount of a taxing unit's tax increment for a year is the amount of property taxes levied by the taxing unit for that year on the captured appraised value of real property taxable by the taxing unit and located in the reinvestment zone, multiplied by the taxing unit's percentage level of participation.

Municipalities are also authorized, pursuant to Chapter 380, Texas Local Government Code, as amended ("Chapter 380"), to establish programs to promote state or local economic development and to stimulate business and commercial activity in the city. In accordance with a program established pursuant to Chapter 380, a city may make loans or grants of public funds for economic development purposes, however obligations secured by ad valorem taxes may not be issued for such purposes unless approved by voters of the city.

The City's Rights in the Event of Tax Delinquencies

The City has a lien for unpaid taxes on personal property, subject to certain restrictions and also has a lien granted by statute for unpaid taxes on real property. Both liens are discharged upon payment. Thereafter, no lien exists in favor of the City until it again levies taxes. In the event a taxpayer fails to make timely payment of taxes due to the City on real property, a penalty of 6% of unpaid taxes is incurred in February and 1% is added monthly until the penalty reaches 10%, after which it becomes a flat 12%. In addition, delinquent taxes incur interest at the rate of 1% per month. The City may file suit for the collection thereof and may foreclose such lien in a foreclosure proceeding. The City may assess an additional 20% charge against delinquent taxes to defray its legal costs of collecting the delinquent taxes. Under certain circumstances, taxes which become delinquent on the homestead of a taxpayer 65 years old or older incur a penalty of 8% per annum with no additional penalties or interest assessed. In general, property subject to the City's lien may be sold, in whole or in parcels, pursuant to court order to collect the amounts due. Federal law does not allow for the collection of penalty and interest against an estate in bankruptcy. Federal bankruptcy law provides that an automatic stay of action by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

Valuation of Property for Taxation

The Property Tax Code generally requires all taxable property (except property utilized for a qualified "agricultural use", timberland and special inventory on vehicles and boats) to be appraised at 100% of market value as of January 1. In determining the market value of property, different methods of appraisal may be used, including the cost method of appraisal, the income method of appraisal and market data comparison method of appraisal, and the method considered most appropriate by the chief appraiser is to be used. Effective January 1, 2012, State law requires the appraised value of a residence homestead to be based solely on the property's value as a residence homestead, regardless of whether residential use is considered to be the highest and best use of the property. State law further limits the appraised value of a residence homestead for a tax year to an amount that would not exceed the lesser of (1) the property's market value in the most recent tax year in which it was assessed or (2) the sum of (a) 10% of the property's appraised value in the preceding tax year, plus (b) the property's appraised value in the preceding tax year, plus (c) the market value of all new improvements to the property. Certain personal property held as business inventory may be assessed at the option of the taxpayer as of September 1 of each year and mineral reserves are assessed on the basis of an average monthly valuation. Residential property that has never been occupied as a residence and is being held for sale is treated as inventory for property tax purposes. The appraisal of taxable property for the City (except certain railroad rolling stock and certain intangible property of railroads and certain common carriers, which is appraised by the State) and all other taxing entities in each county in which the city is located (the City is located primarily in Dallas and Denton Counties, but a portion of the City is in Collin County) is the responsibility of the respective county appraisal districts for each county (collectively, the "Appraisal District"), each of which is a county-wide agency created under the Property Tax Code for that purpose. The Collin County Appraisal District appraises the property of the City located in Collin County and is governed by a board of directors appointed by the taxing entities participating in the Collin County Appraisal District. The Collin County Appraisal District has five voting board members, however if the Collin County Tax Assessor/Collector is not appointed by the entities as a voting member of the board, he or she automatically serves as a non-voting board member. The board of directors of the Collin County Appraisal District appoints a chief appraiser to function in the capacity of chief administrator of the Collin County Appraisal District. The chief appraiser, as provided by the annual budget adopted by the board of directors, may employ professional, clerical and other personnel. The Denton Central Appraisal District appraises the property of the City located in Denton County and is governed by a six-member board of directors appointed by the taxing entities participating in the Denton Central Appraisal District.

The Dallas Central Appraisal District appraises the property of the City located in Dallas County and is governed by a five member board whose members are appointed by votes of the Dallas County Commissioners Court and the governing bodies of the cities, towns, school districts and, upon request, conservation and reclamation districts in Dallas County, under a voting system weighted in direct proportion to the amount of taxes imposed by the voting entities. Cumulative voting for Appraisal District Board members is permitted.

Assessment and Levy

The Property Tax Code requires the Appraisal District to implement a plan for periodic reappraisal of all taxable property in the Appraisal District, and reappraisal must be effected at least every three years.

Taxable values determined by the chief appraiser of the Appraisal District are submitted for review and equalization to an appraisal review board (the "Appraisal Review Board") appointed by the Appraisal District. Appraisals may be contested before the Appraisal Review Board by taxpayers or, under limited circumstances, the City and the Appraisal Review Board's orders are appealable to a State district court.

Under Texas law, the Appraisal District is to assess all property for taxation which has not been rendered for taxation by the owner and to present its assessments along with any renditions to the Appraisal Review Board which is comprised of at least three persons, each of whom has resided within the Appraisal District for two years, and who have been appointed by the Appraisal District's Board of Directors. The Appraisal Review Board has the ultimate responsibility of equalizing the value of all comparable taxable property within the Appraisal District; however, any owner who has rendered his property may appeal the decision of the Appraisal Review Board by filing suit in a District Court in Dallas, Denton or Collin County within 45 days from the date the tax roll is approved. In the event of such suit, the value of the property is determined by the court, or by a jury if requested by the owner. The value so determined is binding on the City for the tax year in question and the succeeding year, except for subsequent improvements.

A city or other taxing unit may challenge the appraisals assigned to categories of property within its jurisdiction under certain limited circumstances. A city may also sue the Appraisal District to compel it to comply with the Property Tax Code. It is not expected that Appraisal District procedures will affect the ability of the City to adjust its tax rate so that it may levy and collect taxes sufficient to meet its obligations.

Under the Property Tax Code, the City must annually calculate and publicize its "effective tax rate" and "rollback tax rate". The City Council may not adopt a tax rate that would produce an amount of taxes exceeding the prior year's levy until it has held two public hearings on the proposed increase following notice to the taxpayers and otherwise complied with the Property Tax Code. The Property Tax Code provides that if the adopted tax rate exceeds the rollback tax rate the qualified voters of the City by petition may require that an election be held to determine whether or not to reduce the tax rate adopted for that year to the rollback tax rate. "Effective tax rate" means the rate that will produce last year's total tax levy (adjusted) from this year's total taxable values (adjusted). "Rollback tax rate" means the rate that will produce last year's maintenance and operation expenses paid from property taxes (adjusted) from this year's values (adjusted) multiplied by 1.08 plus a rate that will produce this year's debt service from this year's values (unadjusted) divided by the anticipated tax collection rate. "Adjusted" means lost values are not included in the calculation of last year's taxes and new values are not included in this year's taxable values.

Under current law, the City Council is required to adopt the annual tax rate for the City before the later of September 30 or the 60th day after the date the certified appraisal roll is received by the City. If the City Council does not adopt a tax rate by such required date, the tax rate for that tax year is the lower of the effective tax rate calculated for that tax year or the tax rate adopted by the City for the preceding tax year. The tax rate consists of two components: (1) a rate for funding of maintenance and operation expenditures, and (2) a rate for debt service.

Collection of Taxes

Taxes are due October 1 and become delinquent after January 31 of the following year. Under the Tax Code, half payments are permissible on a local option basis, the first half due on or before November 30 and the second half due on or before June 30, without penalty. In addition, the Property Tax Code permits discounts for early payment of taxes on a local option basis. Taxpayers who are 65 years old or older or disabled may pay their taxes in installments, with the first installment due before February 1 and the last due before August 1.

THE PROPERTY TAX CODE AS APPLIED TO THE CITY OF CARROLLTON

General Tax Exemptions

The City does not tax non-business personal property such as automobiles (with the exception of leased vehicles), boats or aircraft.

The City does not levy a tax against the value of residential homesteads exempted from ad valorem taxes, as mandated or permitted on a local option basis by State Tax Law, in order to pay debt service on its tax supported indebtedness.

The City Council has taken action granting exemptions of \$60,000 on the resident homesteads of taxpayers 65 years old or older and the disabled taxpayers, and 20% of market value or \$5,000 in value, whichever is greater, of all other residential homesteads from ad valorem taxation as permitted under the Tax Relief Amendment.

Beginning with the 2004 tax year (2005 fiscal year) the City has exempted "freeport property" from ad valorem taxation.

The City has not authorized the tax freeze on the residence homestead of a disabled person or persons 65 years of age or older that became effective under State Tax Law on January 1, 2004.

City ad valorem taxes levied on properties located in Dallas County are collected by the Dallas County Tax Assessor-Collector, and ad valorem taxes levied on properties in Collin and Denton County are collected by the Denton County Tax Assessor-Collector.

The City does not grant discounts for early payment of taxes or permit split payment of taxes, as permitted by the Property Tax Code on a local option basis.

Economic Development Incentives

The City has developed a strategic business plan designed to permit the City to build the interrelationship regarding land development in the City and City's goals embodied in the City's Comprehensive Zoning and Subdivision Ordinances and other policies. This strategy has been developed in light of the fact that the City is substantially built out. The strategy includes measures designed to steer the City's efforts to grow its tax base increasingly toward redevelopment projects, with a special emphasis on transit oriented development ("TOD"), including redevelopment of areas around light rail stations in the City that are part of the Dallas Area Rapid Transit ("DART") system. The City has adopted criteria for tax abatement in accordance with the provisions of Chapter 312, and ad valorem tax rebate agreements in accordance with the provisions of Chapter 380. The City's policies for such agreements include incentives targeted to new construction, the relocation, expansion or modernization of companies, including companies with large taxable inventories, neighborhood retail/commercial reinvestment projects, as well as restaurant and office projects in the Highlands Development area and projects in the Interstate Highway 35E ("IH-35E") Freeway Corridor of the City. Any consideration for a tax abatement or reduction must be reviewed by the City Council and be consistent with the City's policies for such tax incentive. No tax abatement may be granted for a period of greater than 10 years. The City's tax abatement criteria generally limit the property abated to 50% of the new value added. Other factors taken into account in determining whether a project qualifies for such incentives are the number of jobs that will be created or retained, the amount of capital investment to be made by a taxpayer and the location of the project. The City has also developed a tax incentive program designed to encourage retailers or specialty retailers to back-fill vacant grocery store anchors in excess of 50,000 square feet. This incentive provides grants to retailers who meet the criteria of the program. In the year ended September 30, 2012, the City rebated approximately \$717,000 of ad valorem taxes in accordance with its ad valorem tax rebate policy which was equal to approximately 1.3% of the City's total tax levy for the year ended September 30, 2012.

The City Council adopted by ordinance and established a Tax Increment Reinvestment Zone ("TIRZ") on January 10, 2006. The TIRZ was created for the purpose of dedicating the increase in tax revenue generated within the TIRZ to provide funds for public infrastructure to encourage accelerated development and redevelopment in the areas surrounding the Downtown and Trinity Mills DART light rail stations which opened in December 2010. The TIRZ covers an area of approximately 1,047 acres. The TIRZ is a barbell shaped, contiguous area, with a northern terminus encircling the general area of the Trinity Mills DART station, and with the southern terminus encircling the Downtown DART station. A corridor connects the two light rail station areas, which is bound on the east by Broadway Street and on the west by IH-35E. The base taxable values of the TIRZ are frozen at the level of taxable values for 2006, the year of creation, at \$131,305,003. In tax year 2012, the TIRZ had a taxable value of \$133,886,164 representing approximately \$1,676,957 of incremental value that can be taxed for public infrastructure improvements within the TIRZ. The City is the only taxing entity participating in the TIRZ, and the City's participation is set at 65% of the incremental value within the TIRZ. The City ordinance establishing the TIRZ provides that the TIRZ will terminate on December 31, 2020 or at an earlier time designated by subsequent ordinance of the City Council, or at such time as all project costs and tax increment bonds, if any, have been paid in full. No debt has been issued by the City that is secured by revenues of the TIRZ.

The Streamlined Sales and Use Tax Agreement Project

In 1992 the U.S. Supreme Court ruled that states cannot force retailers without a physical presence in the consumer's state to collect sales taxes. The Court reasoned that the current patchwork of roughly 7,500 taxing jurisdictions across the country is too complex and burdensome, particularly for online retailers. In order to collect sales taxes, the Court ruled, states will need to simplify the existing sales tax collection system. The National Governors Association, among others, has promoted model legislation designed to simplify the collection of sales tax collection programs to address the Supreme Court's ruling. In early 2000, representatives of state government and the business community formed the Streamlined Sales Tax Project ("SSTP") to develop measures to design, test and implement a sales and use tax system that radically simplifies sales and use taxes. On November 12, 2002, 34 states, including Texas, and the District of Columbia involved in the Streamlined Sales Tax Implementing States ("SSTIS") process approved the Streamlined Sales and Use Tax Agreement (the "SSUTA") based upon recommendations put forth by the SSTP. The SSUTA goes into effect when 10 states comprising at least 20 percent of the population of states imposing a sales tax have come into compliance, which has now occurred, with some 24 states having voluntarily adopted the simplification measures of SSUTA. However, collection by generators of sales and use taxes on remote sales remains voluntary under the SSUTA until either Congress or the Supreme Court acts to make such collection mandatory.

During the on-going 113th U.S. Congress, and in prior sessions of Congress, legislation has been introduced that would authorize states to compel online and catalog retailers to collect and remit sales taxes to the states and local governmental entities. The U.S. Senate approved the Marketplace Fairness Act of 2013 ("MFA") on May 6, 2013, but to date the U.S. House of Representatives has not adopted a similar bill that has been filed in the House. The MFA authorizes each member state under SSUTA to require all sellers not qualifying for a small-seller exception (applicable to sellers with annual gross receipts in total U.S. remote sales not exceeding \$1 million) to collect and remit sales and use taxes with respect to remote sales under provisions of the SSUTA, but only if such Agreement includes minimum simplification requirements relating to the administration of the tax, audits, and streamlined filing.

In 2001, the Texas Legislature adopted the Simplified Sales and Use Tax Administration Act, which is codified at Chapter 142, Texas Tax Code. Chapter 142 in general does not include substantive changes to Texas sales tax law, but it merely authorizes the State Comptroller of Public Accounts to participate in the development of the SSUTA. Based upon such negotiations, the Comptroller is authorized to make

recommendations to the Texas Legislature, and the Legislature must enact any changes to State sales and use tax laws that may be needed to bring the State into full compliance with SSUTA. A key aspect of the SSUTA, which was slated to take effect under the terms of the model agreement in 2005, relates to the source jurisdiction for sales tax activity. The office of the Comptroller has deferred the implementation of that provision because “several members of the Texas Legislature as well as many business owners around the state have raised concerns about the significant and far-reaching effects of these changes.” The SSUTA includes the destination of use as the relevant jurisdiction for taxing economic activity, as opposed to the jurisdiction in which a sale originates. At present, destination sourcing of sales transactions has not been authorized by Texas law, except for services and goods sold into a jurisdiction where the seller has a presence. The State as a whole would likely increase overall sales tax collections if destination sourcing of all sales tax transactions should become law in the State, and there could be some benefits for many if not all governments that collect sales taxes if the provisions of SSUTA are enacted in the State. However, governmental entities such as the City, which has a higher than average concentration of sales tax payers engaged in commercial activities that include sales of personal property delivered to other jurisdictions, could experience a material decline in sales tax collections if destination sourcing of all sales tax transactions should become law. The City commissioned a study of the impact that the destination sourcing of sales tax transactions would have on the City, and the study indicates that the impact would be a loss of approximately \$4.0 million to \$5.4 million annually. The City cannot predict whether Texas law will be modified in a way that will include destination sourcing of all sales tax activities. The City cannot predict whether MFA or similar legislation will be enacted by the U.S. Congress. The City has not made any assessment of the impact that the potential enactment of MFA or similar legislation would have on its sales tax revenues.

The sales taxes collected by the City are not pledged to the payment of the debt service on the Bonds.

CAPITAL IMPROVEMENT PLAN AND ISSUANCE OF ADDITIONAL DEBT

Capital projects involve the acquisition or construction of major facilities and equipment. Each year, the City Council adopts a capital budget that differs from the operating budget because it is a “multi-year” process. “Multi-year” means that the project’s budget is active until the project is finished. Due to the multi-year nature of capital projects, budgeted expenditures in these funds consist of carryover projects from previous years and new projects being initiated in the current year. Due to its nature as a planning tool, a capital budget, while identifying and prioritizing capital expenditures, is subject to revision as circumstances change, including changes in the economy and in the need for various governmental services and the placement of such services within the City. Consequently, the inclusion of an expenditure in a capital budget is not a firm commitment to a project, particularly as the planning horizon extends into the future.

In fiscal year 1997, the City Council initiated a capital improvement planning process that included creation of the 11-member Capital Improvements Plan Advisory Committee (“CIPAC”) composed of residents of the City. City staff, working with a professional consulting team comprised of architects, engineers and urban planners, completed the City’s 1998 Master Plan, which was designed as a guide for both long-term planning and near-term programming for public facilities. In 2004, the City staff and an independent planning consultant updated the 1998 Master Plan. The City has also commissioned and developed a Comprehensive Parks, Recreation and Open Space Master Plan. The City annually adopts a capital improvement plan (the “CIP”) that reflects all capital expenditures planned by the City over a five year period, which includes costs of maintaining City infrastructure, as well as costs of proposed new municipal facilities, including public safety facilities, parks, transportation, public works, stormwater drainage and water and wastewater improvements. The annual CIP includes capital expenditures proposed for funding from various sources administered through the City’s Capital Project Fund and other funds of the City, and proposed to be funded from a blend of current funds, available reserves and proceeds of tax-supported and enterprise fund bond issues.

The 2013-16 CIP reflects the potential expenditure of approximately \$61.310 million over the four year planning period, with general obligation bonds providing approximately \$36.897 million of the funding. In adopting the 2012-13 CIP, the City determined to allocate \$0.035000 of the \$0.411887 tax rate levy for operating purposes to be segregated into capital fund for the specific and expressed purpose of TOD and street rehabilitation. This determination was made in furtherance of the City’s plans associated with the light rail stations built in the City by DART. The dedicated TOD tax revenues are earmarked for infrastructure improvements, redevelopment, and beautification projects around the rail stations that are designed to spur significant reinvestment in those areas. In reallocating some of this tax revenue, which was formerly dedicated to street projects in the City, the City has included funds for the street projects in the portion of the CIP to be funded through the general obligation bond program.

The current capital budget anticipates that the City will issue general obligation debt to fund improvements for the City’s drainage system, streets and traffic improvements. The capital budget also assumes the issuance of \$21.000 million in general obligation debt in the 2013-14 fiscal year, \$15.000 million in the 2014-2015 fiscal year, \$16.000 million in the 2015-16 fiscal year, and \$13.000 million in the 2016-17 fiscal year, contingent on new bond authorization. Following the issuance of the Bonds, the City will have approximately \$26.9 million of authorized but unissued general obligation bonds available to fund portions of the current capital budget (see “TABLE 15 - AUTHORIZED BUT UNISSUED GENERAL OBLIGATION BONDS” in Appendix A). The City has formed a capital improvement plan advisory committee to study and make recommendations to the City Council with respect to projects to be submitted to City voters at a referendum to be held in November 2013. City staff anticipates that members of the Council will consider a range of bond authorizations and will assess the relative benefits of funding capital improvements on a pay-as-you-go basis, or using debt, with the potential bond authorizations ranging from \$46 million to \$70 million. State law requires the City to call the election not later than August 26, 2013.

INVESTMENT POLICIES, PROCEDURES, AND PORTFOLIOS

Investments

The City invests available funds in investments authorized by the Public Funds Investment Act of the State of Texas and in accordance

with investment policies approved by the City Council. (Financial information regarding current investments can be found in Appendix A, Table 18.) Both state law and the City's investment policies are subject to change.

Investment Authority and Investment Practices of the City

Under Texas law, the City is authorized to invest in (1) obligations of the United States or its agencies and instrumentalities, including letters of credit; (2) direct obligations of the State of Texas or its agencies and instrumentalities; (3) collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; (4) other obligations, the principal and interest of which is guaranteed or insured by or backed by the full faith and credit of, the State of Texas or the United States or their respective agencies and instrumentalities, including obligations that are fully guaranteed or insured by the Federal Deposit Insurance Corporation or by the explicit full faith and credit of the United States; (5) obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than A or its equivalent; (6) bonds issued, assumed or guaranteed by the State of Israel; (7) certificates of deposit and share certificates (i) that are issued by a depository institution that has its main office or a branch office in the State of Texas and is guaranteed or insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund, or their respective successors, and are secured as to principal by obligations described in clauses (1) through (6) or in any other manner and amount provided by law for City deposits, or (ii) where (a) the funds are invested by the City through (I) a broker that has its main office or a branch office in the State of Texas and is selected from a list adopted by the City as required by law or (II) a depository institution that has its main office or a branch office in the State of Texas that is selected by the City, (b) the broker or the depository institution selected by the City arranges for the deposit of the funds in certificates of deposit in one or more federally insured depository institutions, wherever located, for the account of the City, (c) the full amount of the principal and accrued interest of each of the certificates of deposit is insured by the United States or an instrumentality of the United States, and (d) the City appoints the depository institution selected under (a) above, a custodian as described by Section 2257.01(d) of the Texas Government Code, or a clearing broker-dealer registered with the Securities and Exchange Commission and operating pursuant to Securities and Exchange Commission Rule 15c3-3 (17 C.F.R. Section 240.15c3-3); (8) securities lending programs if (i) the securities loaned under the program are collateralized, a loan made under the program allows for termination at any time and a loan made under the program is either secured by (a) obligations that are described in clauses (1) through (6), (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm not less than "A" or its equivalent, or (c) cash invested in obligations that are described in clauses (1) through (6) and (11) through (12) under this subcaption, or an authorized investment pool; (ii) securities held as collateral under a loan are pledged to the governmental body, held in the name of the governmental body and deposited at the time the investment is made with the City or a third party designated by the City; (iii) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State of Texas; and (iv) the agreement to lend securities has a term of one year or less; (9) fully collateralized repurchase agreements that have a defined termination date, are fully secured by a combination of cash and obligations described in clause (1) which are pledged to the City, held in the City's name, and deposited at the time the investment is made with the City or with a third party selected and approved by the City and are placed through a primary government securities dealer, as defined by the Federal Reserve, or a financial institution doing business in the State of Texas; (10) certain bankers' acceptances with the remaining term of 270 days or less, if the short-term obligations of the accepting bank or its parent are rated at least A-1 or P-1 or the equivalent by at least one nationally recognized credit rating agency; (11) commercial paper with a stated maturity of 270 days or less that is rated at least A-1 or P-1 or the equivalent by either (a) two nationally recognized credit rating agencies or (b) one nationally recognized credit rating agency if the paper is fully secured by an irrevocable letter of credit issued by a U.S. or state bank; (12) no-load money market mutual funds registered with and regulated by the Securities and Exchange Commission that have a dollar weighted average stated maturity of 90 days or less and includes in their investment objectives the maintenance of a stable net asset value of \$1 for each share; and (13) no-load mutual funds registered with the Securities and Exchange Commission that have an average weighted maturity of less than two years, invest exclusively in obligations described in this paragraph, and are continuously rated as to investment quality by at least one nationally recognized investment rating firm of not less than AAA or its equivalent. In addition, bond proceeds may be invested in guaranteed investment contracts that have a defined termination date and are secured by obligations, including letters of credit, of the United States or its agencies and instrumentalities in an amount at least equal to the amount of bond proceeds invested under such contract, other than the prohibited obligations described in the next succeeding paragraph.

The City may invest in such obligations directly or through government investment pools that invest solely in such obligations provided that the pools are rated no lower than AAA or AAAM or an equivalent by at least one nationally recognized rating service. The City may also contract with an investment management firm registered under the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-1 et seq.) or with the State Securities Board to provide for the investment and management of its public funds or other funds under its control for a term up to two years, but the City retains ultimate responsibility as fiduciary of its assets. In order to renew or extend such a contract, the City must do so by order, ordinance, or resolution. The City is specifically prohibited from investing in: (1) obligations whose payment represents the coupon payments on the outstanding principal balance of the underlying mortgage-backed security collateral and pays no principal; (2) obligations whose payment represents the principal stream of cash flow from the underlying mortgage-backed security and bears no interest; (3) collateralized mortgage obligations that have a stated final maturity of greater than 10 years; and (4) collateralized mortgage obligations the interest rate of which is determined by an index that adjusts opposite to the changes in a market index.

Under Texas law, the City is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity; that address investment diversification, yield, maturity, and the quality and capability of investment management; and that include a list of authorized investments for City funds, the maximum allowable stated maturity of any individual investment and the maximum average dollar-weighted maturity allowed for pooled fund groups, methods to monitor the market price of investments acquired with public funds, a requirement for settlement of all transactions, except investment pool funds and mutual funds, on a delivery versus payment basis, and procedures to monitor rating changes in investments acquired with public funds and the liquidation of such investments consistent with the Public Funds Investment Act. All City funds must be invested consistent with a formally adopted "Investment Strategy

Statement” that specifically addresses each fund's investment. Each Investment Strategy Statement will describe its objectives concerning: (1) suitability of investment type, (2) preservation and safety of principal, (3) liquidity, (4) marketability of each investment, (5) diversification of the portfolio, and (6) yield.

Under Texas law, the City’s investments must be made “with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment considering the probable safety of capital and probable income to be derived.” At least quarterly the City's investment officers must submit an investment report to the City Council detailing: (1) the investment position of the City, (2) that all investment officers jointly prepared and signed the report, (3) the beginning market value, and any additions and changes to market value and the ending value of each pooled fund group, (4) the book value and market value of each separately listed asset at the beginning and end of the reporting period, (5) the maturity date of each separately invested asset, (6) the account or fund or pooled fund group for which each individual investment was acquired, and (7) the compliance of the investment portfolio as it relates to: (a) adopted investment strategies and (b) Texas law. No person may invest City funds without express written authority from the City Council.

Under Texas law, the City is additionally required to: (1) annually review its adopted policies and strategies, (2) require any investment officers with personal business relationships or family relationships with firms seeking to sell securities to the City to disclose the relationship and file a statement with the Texas Ethics Commission and the City, (3) require the registered principal of firms seeking to sell securities to the City to: (a) receive and review the City’s investment policy, (b) acknowledge that reasonable controls and procedures have been implemented to preclude imprudent investment activities, and (c) deliver a written statement attesting to these requirements; (4) in conjunction with its annual financial audit, perform a compliance audit of the management controls on investments and adherence to the City’s investment policy, (5) restrict reverse repurchase agreements to not more than 90 days and restrict the investment of reverse repurchase agreement funds to no greater than the term of the reverse repurchase agreement, (6) restrict the investment in non-money market mutual funds in the aggregate to no more than 15% of the City’s monthly average fund balance, excluding bond proceeds and reserves and other funds held for debt service, (7) require local government investment pools to conform to the new disclosure, rating, net asset value, yield calculation, and advisory board requirements and (8) provide specific investment training for the Treasurer, the Chief Financial Officer (if not the Treasurer) and the Investment Officer.

INSURANCE, PENSION PLANS AND DEFERRED COMPENSATION PLANS

Self-Insurance

The City administers a Self-Insured Retention (“SIR”) program within its Risk Management Internal Service Fund in order to deal with potential liabilities. Claims in excess of the self-insured retention amounts are covered through third-party limited-coverage insurance policies. The City is self-insured with excess coverage in these areas: (a) general liability, law enforcement liability, and errors and omissions with a \$50,000 per occurrence retention and a \$2,000,000 per occurrence and \$4,000,000 policy aggregate limit on coverage, (b) worker’s compensation liability with a \$100,000 per occurrence retention and statutory limit on coverage, (c) property loss with \$10,000 per occurrence retention and a \$135,865,774 limit on coverage, (d) automobile liability with a \$50,000 per occurrence retention and a \$1,000,000 per occurrence limit on coverage, and (g) automobile physical damage liability with a \$10,000 retention and an actual cash value or agreed value as a scheduled limit on coverage.

All funds of the City participate in the program and make payments to the Risk Management Fund based on biennial actuarial estimates of the amounts needed to pay prior and current year claims. As of the end of fiscal year 2012, the biennial actuarial analysis determined that the loss reserve was \$2,395,312 which represents the discounted present value of expected losses using an expected future investment yield assumption of 3% and includes claims incurred but not yet reported. For additional information, see Note 10 to the City’s Basic Financial Statements for the year ended September 30, 2012, which is attached hereto as Appendix B.

Employee Health Plan

The City maintains the Employee Health and Disability Fund for employees and dependents, which is self-insured by the City. Revenues are recognized from payroll deductions and from City contributions with long-term disability claims in excess of one year covered through the third-party insurance policies. In addition, excess insurance up to \$1,000,000 has been obtained for an individual employee’s health care claims exceeding \$225,000 and for health claims in the aggregate exceeding \$9,302,178. At September 30, 2012, there was a liability of \$901,000 in such fund, which represents estimated claims incurred but not yet reported. The total fund balance at September 30, 2012, was \$10,980,132. For additional information, see Note 10 to the City’s Basic Financial Statements for the year ended September 30, 2012, which is attached hereto as Appendix B.

Pension and Retirement Fund

The City provides pension benefits for all eligible employees through a nontraditional, joint contributory, hybrid defined benefit plan administered by Texas Municipal Retirement System (TMRS), an agent, multiple-employer public employee retirement system. The City has adopted plan provisions among the options available in the statutes governing TMRS.

Benefits depend upon the sum of the employee's contributions to the plan, with interest, and the City-financed monetary credits, with interest. At the date the plan began, the City granted monetary credits for service rendered before the plan began of a theoretical amount equal to two times what would have been contributed by the employee, with interest, prior to establishment of the plan. Monetary credits for service since the plan began are 200% of the employee's accumulated contributions.

Beginning in 1993, the City granted on an annually repeating (automatic) basis a monetary credit referred to as an updated service credit (USC) which is a theoretical amount which takes into account salary increases or plan improvements. If at any time during their career an employee earns a USC this amount remains in their account earning interest at 5% until retirement. At retirement, the benefit is calculated as if the sum of the employee's accumulated contributions with interest and the employer-financed monetary credits, such as USC, with interest were used to purchase an annuity. Additionally, initiated in 1993, the City provided on an annually repeating (automatic) basis cost of living adjustments (COLA) for retirees equal to a percentage of the change in the consumer price index (CPI).

The financial impacts of the automatic USC and COLA were not accounted for by the unit credit actuarial method, and beginning with the December 2007 valuation, TMRS changed to the projected unit credit method and tightened many of its assumptions used. This resulted in actuarially required contributions increasing by 50% or more for some member cities. In response to the significant increase in the required contribution rate due to changing of the actuarial method, the City adopted various benefit reductions effective January 1, 2009, including reducing USC from 100% to 75%, dropping the transfer feature of USC, increasing the amortization period to 40 years, and lifting the applicable statutory maximums. Effective January 1, 2010, the City adopted an additional benefit change reducing the annual COLA for retirees from 70% of the change in CPI to 50%. In addition, a resolution adopted by council allows for additional contributions each year if certain conditions are met which should reduce the ultimate amortization period substantially below 40 years and have to date, created a net pension asset in the City's financial statements. This indicates that actual contributions have exceeded the amount necessary for the 30 year amortization used for financial reporting purposes.

Under the state law governing TMRS, the actuary annually determines the City contribution rate per GAAP and per state statutes on a calendar-year basis. The City discloses the annual pension costs based on the calculated rates per GAAP for the City's fiscal year. The rate per GAAP is 16.88% of covered payroll for the months in calendar year 2011, and 13.95% for the months in calendar year 2012. This rate consists of the normal cost contribution rate and the prior service contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually. The prior service contribution rate amortizes the unfunded actuarial liability over the applicable period for that city. Both the normal cost and prior service contribution rates include recognition of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases. The City contributes to the TMRS Plan at the actuarially determined statutory rate, which can differ from the annual contribution rate calculated per GAAP. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect (i.e. December 31, 2010 valuation is effective with rates beginning January 1, 2012). If a change in plan provisions is elected by the City, this rate can change. For the months in calendar year 2011, the City made contributions of 16.74% which provided for an additional voluntary contribution of .46 percentage points over the statutorily required rate of 16.28% based on a 38-year closed amortization period and was .14 percentage points less than the actuarially required contribution of 16.88% required by GAAP. For the months in calendar year 2012, the City continued to make contributions of 13.95% which equaled the statutorily required rate and the actuarially required contribution by GAAP.

As of December 31, 2011, the most recent actuarial valuation date, the plan was 93.3% funded. The actuarial accrued liability for benefits was \$295,569,643, and the actuarial value of assets was \$275,783,003, resulting in an unfunded actuarial accrued liability (UAAL) of \$19,786,640. The covered payroll (annual payroll of active employees covered by the plan) was \$44,593,544, and the ratio of the UAAL to the covered payroll was 44.4%. For additional information, see Note 7 to the Basic Financial Statements for the year ended September 30, 2012, in Appendix B herein and 2011 TMRS Comprehensive Annual Financial Report at www.tmr.org.

Other Post-Employment Benefits

Effective for fiscal year 2008, the City implemented Governmental Accounting Standards Board ("GASB") Statement 45 ("GASB 45") Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions ("OPEB") prospectively (no beginning Net OPEB Obligation).

In addition to the TMRS pension benefits, as required by state law and defined by City Policy, the City makes available health care benefits to all employees who retire from the City and who are receiving benefits from a City sponsored retirement program (TMRS, and/or a Section 457 Deferred Compensation Plan) through a single-employer defined benefit healthcare plan. This healthcare plan provides lifetime insurance or until age 65 if eligible for Medicare to eligible retirees, their spouses and dependents through the City's group health insurance plan, which covers both active and retired members. Benefit provisions are established by management.

Current retirees in the health plan and at retirement, active employees with 20 years or more of service or at 60 years or more of age with five years or more of service on January 1, 2009 are eligible to remain in the health plan at the total blended contribution rate for active and retiree participants (Retiree Health Existing (Closed) Program).

A new Retiree Defined Contribution Program effective January 1, 2009 for active employees with less than 20 years of service or at 60 years or more of age with less than five years of service will require participants to contribute an aged-based full-cost premium if they choose to remain on the City's healthcare plan upon retirement. In return, the City has begun making scheduled contributions into a Retiree Health Savings plan in the name of each employee who has ten years of service or more. Employees are 50% vested at 15 years of service with the City and 100% vested at 20 years of service.

Current retirees contribute to the Retiree Health Existing (Closed) Program the total blended premium for active and retired participants. The City contribution to the Retiree Health Existing (Closed) Program consists of pay-as-you-go claims in excess of the retiree contributions. Retiree contributions rates for fiscal year 2012 were \$6,211 to \$31,647 per year depending on coverage levels selected. In fiscal year 2012, total member contributions were \$455,107. The City contributions to the plan for fiscal year 2012, which are also equal to claims paid in excess of premiums collected, were \$529,623. Because the City elected to fund its OPEB benefits on a pay-as-you-go

basis by making deposits into its Employee Health and Disability Fund, and not to fund an OPEB irrevocable trust, GASB 45 does not allow the City to report a funded status. However, based upon a December 31, 2011 actuarial valuation, the City's total accrued liability for its OPEB plan was \$4,843,593 and at September 30, 2012, the City's Employee Health and Disability Fund had net assets of \$10,980,132 reflecting that net assets available exceed the City's actuarial accrued OPEB liability. For additional information, see Note 12 to the Basic Financial Statements for the year ended September 30, 2012, in Appendix B herein.

Deferred Compensation Payable

The City offers its employees two deferred compensation plans created in accordance with Internal Revenue Code Section 457. The Plans are administered by the International City/County Management Association Retirement Corporation and Nationwide Retirement Solutions. The plans, available to all full-time City employees, permit them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

RATINGS

The Bonds are rated "AAA" by Standard & Poor's Ratings Services, a Standard & Poor's Financial Services LLC business, and "AAA" by Fitch Ratings. An explanation of the significance of such ratings may be obtained from the companies furnishing the ratings. The ratings reflect only the view of such organizations at the time such ratings were given and neither the City, the Financial Advisor, nor the Underwriters make any representation as to the appropriateness of the ratings. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely by said rating companies, if in the judgment of said rating companies, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse effect on the market price of the Bonds.

Due to the ongoing uncertainty regarding the economy and debt of the United States of America, including, without limitation, the general economic conditions in the country and developments arising from the Budget Control Act of 2011, including the deliberations and results thereof of the Joint Select Committee on Deficit Reduction, and other political and economic developments that may affect the financial condition of the United States government, the United States debt limit, and the bond ratings of the United States and its instrumentalities, obligations issued by state and local governments, such as the Bonds, could be subject to a rating downgrade. Additionally, if a significant default or other financial crisis should occur in the affairs of the United States or of any of its agencies or political subdivisions, then such event could also adversely affect the market for and ratings, liquidity, and market value of outstanding debt obligations, including the Bonds.

PENDING LITIGATION

Various lawsuits pending against the City involve claims relating to general liability, automotive liability, workers' compensation, civil rights actions, labor and employment, and various contractual matters. In the opinion of the City Attorney, the outcome of the pending litigation will not have a material adverse effect on the City's financial condition or operations.

At the time of the initial delivery of the Bonds, the City will provide the Underwriters with a certificate to the effect that no litigation of any nature has been filed or is then pending challenging the issuance of the Bonds or that affects the payment and security of the Bonds or in any other manner questioning the issuance, sale or delivery of the Bonds.

LEGAL MATTERS

The City will furnish the Underwriters a complete transcript of proceedings incident to the authorization and issuance of the Bonds, including the unqualified approving legal opinion of the Attorney General of Texas approving the initial Bonds and to the effect that the Bonds are valid and legally binding obligations of the City, and based upon examination of each such transcript of proceedings, the approving legal opinion of Bond Counsel, to like effect and to the effect that the interest on the Bonds will be excludable from gross income for federal income tax purposes under Section 103(a) of the Code, subject to the matters described under "TAX MATTERS" herein, including the alternative minimum tax on corporations. The customary closing papers, including a certificate of the City to the effect that no litigation of any nature has been filed or is then pending to restrain the issuance and delivery of the Bonds, or which would affect the provision made for their payment or security, or in any manner questioning the validity of said Bonds will also be furnished to the Underwriters. In its capacity as Bond Counsel, Fulbright & Jaworski LLP, a member of Norton Rose Fulbright, has reviewed the information in this Official Statement appearing under the captions or subcaptions "THE BONDS (except for the subcaption "Sources and Uses of Funds"), "RECORD DATE FOR INTEREST PAYMENT," "TAX RATE LIMITATIONS," "REGISTRATION, TRANSFER AND EXCHANGE," "TAX MATTERS," "LEGAL INVESTMENTS IN TEXAS" "LEGAL MATTERS" (except the last two sentences of the first paragraph thereof), "REGISTRATION AND QUALIFICATION OF BONDS FOR SALE" and "CONTINUING DISCLOSURE" (except for the subcaption "Compliance with Prior Undertakings") and such firm is of the opinion that the information contained under such captions is an accurate and fair description of the laws and legal issues addressed therein and, with respect to the Bonds, such information conforms to the Ordinance. The legal fee to be paid Bond Counsel for services rendered in connection with the issuance of the Bonds is contingent on the sale and delivery of the Bonds. The legal opinions will accompany the Bonds deposited with DTC or will be printed on the Bonds in the event of the discontinuance of the Book-Entry-Only System. Certain legal matters will be passed upon for the Underwriters by their counsel, McCall Parkhurst & Horton LLP. The legal fee of such firm is contingent upon the sale and delivery of the Bonds.

The various legal opinions to be delivered concurrently with the delivery of the Bonds express the professional judgment of the attorneys rendering the opinions as to the legal issues explicitly addressed therein. In rendering a legal opinion an attorney does not become an

insurer or guarantor of the expression of professional judgment of the transaction opined upon, or of the future performance of the parties to the transaction, nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise from the transaction.

TAX MATTERS

Tax Exemption

The delivery of the Bonds is subject to the opinion of Bond Counsel to the effect that interest on the Bonds for federal income tax purposes (1) will be excludable from the gross income, as defined in section 61 of the Internal Revenue Code of 1986, as amended to the date of such opinion (the "Code"), pursuant to section 103 of the Code and existing regulations, published rulings, and court decisions, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals or, except as hereinafter described, corporations. The statute, regulations, rulings, and court decisions on which such opinion is based are subject to change. A form of Bond Counsel's opinion is reproduced as Appendix C hereto.

Interest on the Bonds owned by a corporation will be included in such corporation's adjusted current earnings for purposes of calculating the alternative minimum taxable income of such corporation, other than an S corporation, a qualified mutual fund, a real estate investment trust, a real estate mortgage investment conduit or a financial asset securitization investment trust ("FASIT"). A corporation's alternative minimum taxable income is the basis on which the alternative minimum tax imposed by Section 55 of the Code will be computed.

In rendering the foregoing opinions, Bond Counsel will rely upon representations and certifications of the City made in a certificate dated the date of delivery of the Bonds pertaining to the use, expenditure, and investment of the proceeds of the Bonds and will assume continuing compliance by the City with the provisions of the Ordinance subsequent to the issuance of the Bonds. The Ordinance contains covenants by the City with respect to, among other matters, the use of the proceeds of the Bonds and the facilities financed therewith by persons other than state or local governmental units, the manner in which the proceeds of such Bonds are to be invested, the periodic calculation and payment to the United States Treasury of arbitrage "profits" from the investment of proceeds, and the reporting of certain information to the United States Treasury. Failure to comply with any such covenants may cause interest on the Bonds to be includable in the gross income of the owners thereof from the date of the issuance of the Bonds.

Bond Counsel's opinion is not a guarantee of a result, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the City described above. No ruling has been sought from the Internal Revenue Service (the "IRS") with respect to the matters addressed in the opinion of Bond Counsel, and Bond Counsel's opinion is not binding on the IRS. The IRS has an ongoing program of auditing the tax-exempt status of the interest on tax-exempt obligations. If an audit of the Bonds is commenced, under current procedures the IRS is likely to treat the City as the "taxpayer", and the owners of the Bonds would have no right to participate in the audit process. In responding to or defending an audit of the tax-exempt status of the interest on the Bonds, the City may have different or conflicting interests from the owners of the Bonds. Public awareness of any future audit of the Bonds could adversely affect the value and liquidity of the Bonds during the pendency of the audit, regardless of its ultimate outcome.

Except as described above, Bond Counsel will express no other opinion with respect to any other federal, state, or local tax consequences under present law, or proposed legislation, resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, property and casualty insurance companies, life insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a FASIT, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Prospective purchasers should consult their own tax advisors as to the applicability of these consequences to their particular circumstances.

Existing law may change to reduce or eliminate the benefit to bondholders of the exclusion of interest on the Bonds from gross income for federal income tax purposes. Any proposed legislation or administrative action, whether or not taken, could also affect the value and marketability of the Bonds. Prospective purchasers of the Bonds should consult with their own tax advisors with respect to any proposed or future changes in tax law.

Tax Accounting Treatment of Discount and Premium on Certain Bonds

The initial public offering price of certain Bonds (the "Discount Bonds") may be less than the amount payable on such Bonds at maturity. An amount equal to the difference between the initial public offering price of the Discount Bonds (assuming that a substantial amount of the Discount Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchasers of such Discount Bonds. A portion of such original issue discount allocable to the holding period of such Discount Bond by the initial purchaser will upon the disposition of such Discount Bonds (including by reason of its payment at maturity), be treated as interest excludable from gross income, rather than as taxable gain, for federal income tax purposes, on the same terms and conditions as those for other interest on the Bonds described above under "Tax Exemption." Such interest is considered to be accrued actuarially in accordance with the constant interest method over the life of a Discount Bond, taking into account the semiannual compounding of accrued interest, at the yield to maturity on such Discount Bond and generally will be allocated to an initial purchaser in a different amount from the amount of the payment denominated as interest actually received by the initial purchaser during the tax year.

However, such interest may be required to be taken into account in determining the alternative minimum taxable income of a corporation for purposes of calculating a corporation's alternative minimum tax imposed by Section 55 of the Code and the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a FASIT, and taxpayers who may have been deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt bonds. Moreover, in the event of the redemption sale or other taxable disposition of a Discount Bond by the initial owner prior to maturity, the amount realized by such owner in excess of the basis of such Discount Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Bond was held) is includable in gross income.

Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Bonds (the "Premium Bonds") may be greater than the amount payable on such Bonds at maturity. An amount equal to the difference between the initial public offering price of the Premium Bonds (assuming that a substantial amount of the Premium Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes premium to the initial purchaser of such Premium Bonds. The basis for federal income tax purposes of such Premium Bonds in the hands of such initial purchaser must be reduced each year by the amortizable premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond premium. Such reduction in basis will increase the amount of any gain (or decrease the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of a Premium Bond. The amount of premium which is amortizable each year by an initial purchaser is determined by using such purchaser's yield to maturity.

Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium on Premium Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

Qualified Tax-Exempt Obligations for Financial Institutions

Section 265 of the Code provides, in general, that interest expense to acquire or carry tax-exempt obligations is not deductible from the gross income of the owner of such obligations. In addition, section 265 of the Code generally disallows 100% of any deduction for interest expense which is incurred by "financial institutions" described in such section and is allocable, as computed in such section, to tax-exempt interest on obligations acquired after August 7, 1986. Section 265(b) of the Code provides an exception to this interest disallowance rule for interest expense allocable to tax-exempt obligations (other than private activity bonds that are not qualified 501(c)(3) bonds) which are designated by an issuer as "qualified tax-exempt obligations." An issuer may designate obligations as "qualified tax-exempt obligations" only if the amount of the issue of which they are a part, when added to the amount of all other tax-exempt obligations (other than private activity bonds that are not qualified 501(c)(3) obligations and other than certain refunding bonds) issued or reasonably anticipated to be issued by the issuer during the same calendar year, does not exceed \$10,000,000.

The City has designated the Bonds as "qualified tax-exempt obligations" and will certify its expectation that the above-described \$10,000,000 ceiling will not be exceeded. Accordingly, it is anticipated that financial institutions which purchase the Bonds will not be subject to the 100% disallowance of interest expense allocable to interest on the Bonds under section 265(b) of the Code. However, the deduction for interest expense incurred by a financial institution which is allocable to the interest on the Bonds will be reduced by 20% pursuant to section 291 of the Code.

LEGAL INVESTMENTS IN TEXAS

Section 1201.041 of the Public Security Procedures Act (Chapter 1201, Texas Government Code) provides that the Bonds are (i) negotiable instruments, (ii) an investment security to which Chapter 8, Texas Business and Commerce Code applies and (iii) legal and authorized investments for insurance companies, fiduciaries, and trustees, and for the sinking funds of municipalities or other political subdivisions or public agencies of the State of Texas. With respect to investment in the Bonds by municipalities or other political subdivisions or public agencies of the State of Texas, the Public Funds Investment Act, Chapter 2256, Texas Government Code, requires that the Bonds be assigned a rating of not less than "A" or its equivalent as to investment quality by a national rating agency. See "RATINGS" herein. In addition, various provisions of the Texas Finance Code provide that, subject to a prudent investor standard, the Bonds are legal investments for state banks, savings banks, trust companies with a capital of one million dollars or more, and savings and loan associations. The Bonds are eligible to secure deposits of any public funds of the State, its agencies, and its political subdivisions, and are a legal security for those deposits to the extent of their market value. No review by the City has been made of the laws in other states to determine whether the Bonds are legal investments for various institutions in those states.

REGISTRATION AND QUALIFICATION OF BONDS FOR SALE

The sale of the Bonds has not been registered under the Federal Securities Act of 1933, as amended, in reliance upon the exemption provided thereunder by Section 3(a)(2); and the Bonds have not been qualified under the Securities Act of Texas in reliance upon various exemptions contained therein; nor have the Bonds been qualified under the Securities Act of any jurisdiction. The City assumes no

responsibility for qualification of the Bonds under the securities laws of any jurisdiction in which the Bonds may be sold, assigned, pledged, hypothecated or otherwise transferred. This disclaimer of responsibility for qualification for sale or other disposition of the Bonds shall not be construed as an interpretation of any kind with regard to the availability of any exemption from securities registration provisions.

AUTHENTICITY OF FINANCIAL DATA AND OTHER INFORMATION

The financial data and other information contained herein have been obtained from the City's records, audited financial statements and other sources, which are believed to be reliable. There is no guarantee that any of the assumptions or estimates and unaudited information contained herein will be realized. All of the summaries of the statutes, documents and ordinances contained in this Official Statement are made subject to all of the provisions of such statutes, documents and ordinances. These summaries do not purport to be complete statements of such provisions and reference is made to such documents for further information. Reference is made to original documents in all respects.

FORWARD LOOKING STATEMENTS

The statements contained in this Official Statement, and in any other information provided by the City, that are not purely historical, are forward-looking statements, including statements regarding the City's expectations, hopes, intentions, or strategies regarding the future. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to the City on the date hereof, and the City assumes no obligation to update any such forward-looking statements. The City's actual results could differ materially from those discussed in such forward-looking statements.

The forward-looking statements included herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal, and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial, and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the City. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward-looking statements included in this Official Statement will prove to be accurate.

UNDERWRITING

Raymond James & Associates, Inc., RBC Capital Markets, LLC and Loop Capital Markets, LLC (collectively the "Underwriters") have agreed with the City, subject to certain conditions, to purchase the Bonds from the City at an underwriting discount of \$59,112.71. The Underwriters' obligations are subject to certain conditions precedent, and they will be obligated to purchase all of the Bonds if any Bonds are purchased. The Bonds may be offered and sold to certain dealers and others at prices lower than such respective public offering prices, and such respective public offering prices may be changed from time to time, by the Underwriters.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

FINANCIAL ADVISOR

Estrada Hinojosa and Company, Inc., is employed as Financial Advisor to the City to assist in the issuance of the Bonds. In this capacity, the Financial Advisor has reviewed certain data relating to the Bonds that is contained in this Official Statement. The Financial Advisor has relied on the opinion of Bond Counsel and has not verified and does not assume any responsibility for the information, covenants and representations contained in any of the legal documents with respect to the federal income tax status of the Bonds, or the possible impact of any present, pending or future actions taken by any legislative or judicial bodies. The fee of the Financial Advisor for services with respect to the Bonds is contingent upon the issuance and sale of the Bonds.

CONTINUING DISCLOSURE

In the Ordinance, the City will make the following agreements for the benefit of the holders and beneficial owners of the Bonds. The City is required to observe the agreements for so long as it remains obligated to advance funds to pay the Bonds. Under the agreements, the City will be obligated to provide certain updated financial information and operating data annually, and timely notice of specified material events, to the Municipal Securities Rulemaking Board ("MSRB"). This information will be available free of charge via the Electronic Municipal Market Access ("EMMA") system at www.emma.msrb.org.

Annual Reports

The City will provide certain updated financial information and operating data to the MSRB annually in an electronic format prescribed by the MSRB. The information to be updated includes all quantitative financial information and operating data with respect to the City, of the general type included in Appendix A under the tables numbered "TABLE 1" through "TABLE 5" and "TABLE 8" through "TABLE 18" and Appendix B, which contains the general purpose financial statements of the City. The City will update and provide this information

within six months after the end of each fiscal year ending in or after 2013.

The financial information and operating data to be provided may be set forth in one or more documents or may be included by specific reference to any document available to the public on EMMA or filed with the SEC as permitted by the Rule. The updated information will include audited financial statements, if the City commissions an audit and it is completed by the required time. If audited financial statements are not available by the required time, the City will provide unaudited financial information and operating data which is customarily prepared by the City by the required time, and audited financial statements when and if such audited financial statements become available. Any such financial statements will be prepared in accordance with the accounting principles described in Appendix B or such other accounting principles as the City may be required to employ from time to time pursuant to state law or regulation.

The City's current fiscal year end is September 30. Accordingly, it must provide updated information by March 31 in each year, unless the City changes its fiscal year. If the City changes its fiscal year, it will notify the MSRB via EMMA.

Notice of Certain Events

The City will also provide timely notices of certain events to the MSRB. The City will provide notice of any of the following events with respect to the Bonds to the MSRB in a timely manner (but not in excess of ten business days after the occurrence of the event): (1) principal and interest payment delinquencies; (2) non-payment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (7) modifications to rights of holders of the Bonds, if material; (8) Bond calls, if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Bonds, if material; (11) rating changes; (12) bankruptcy, insolvency, receivership, or similar event of the City, which shall occur as described below; (13) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into of a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and (14) appointment of a successor or additional trustee or the change of name of a trustee, if material. In addition, the City will provide timely notice of any failure by the City to provide annual financial information in accordance with their agreement described above under "Annual Reports".

For these purposes, any event described in (12) in the immediately preceding paragraph is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the City in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the City, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the City.

Availability of Information

The City has agreed to provide the foregoing information only as described above. The information will be available free of charge via the EMMA system at www.emma.msrb.org.

Limitations and Amendments

The City has agreed to update information and to provide notices of material events only as described above. The City has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition, or prospects or agreed to update any information that is provided, except as described above. The City makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest or sell Bonds at any future date. The City disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders of Bonds may seek a writ of mandamus to compel the City to comply with its agreement.

The City may amend its continuing disclosure agreement from time to time to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the City, if (i) the agreement, as amended, would have permitted an underwriter to purchase or sell Bonds in the offering described herein in compliance with the Rule, taking into account any amendments or interpretations of the rule to the date of such amendment, as well as such changed circumstances, and (ii) either (a) the holders of a majority in aggregate principal amount of the outstanding Bonds consent to the amendment or (b) any person unaffiliated with the City (such as nationally recognized bond counsel) determines that the amendment will not materially impair the interests of the holders and beneficial owners of the Bonds. The City may also amend or repeal the provisions of this continuing disclosure agreement if the SEC amends or repeals the applicable provisions of the SEC Rule 15c2-12 or a court of final jurisdiction enters judgment that such provisions of the SEC Rule 15c2-12 are invalid, but only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling Bonds in the primary offering of the Bonds. If the City so amends the agreement, it has agreed to include with the next financial information and operating data provided in accordance with its agreement described above under "Annual Reports" an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of financial information and operating data so provided.

Compliance with Prior Undertakings

During the last five years, the City has complied in all material respects with all continuing disclosure agreements made by it in accordance with SEC Rule 15c2-12.

CONCLUDING STATEMENT

This Official Statement has been prepared under the direction of the City Council of the City by City Staff. The Ordinance approved the Official Statement and said instrument has been authorized for use and distribution by the Underwriters in connection with their offering of the Bonds.

Matthew Marchant

Mayor, City of Carrollton, Texas

ATTEST:

Ashley Mitchell

City Secretary, City of Carrollton, Texas

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APPENDIX A
GENERAL FINANCIAL TABLES

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TABLE 1
TAX AND DEBT FINANCIAL INFORMATION

| | | |
|--|----------------|----------------------------------|
| 2012 Appraised Value of Taxable Property⁽¹⁾ | | \$ 11,455,289,734 |
| Less Exemptions: | | |
| Agricultural Land Use | \$ 75,905,901 | |
| Homestead | 851,107,798 | |
| Disabled Veterans | 7,455,702 | |
| Over 65 | 317,832,811 | |
| Disabled Persons | 22,563,769 | |
| Totally Exempt | 670,770,932 | |
| Freeport | 400,742,699 | |
| Capped Value | 1,122,160 | |
| Low Income Housing | 8,405,854 | |
| Other Exemptions | <u>582,441</u> | |
| Total Exemptions | | <u>2,356,490,067</u> |
| 2012 Taxable Valuation⁽¹⁾ | | <u>\$ 9,098,799,667</u> |
| Gross General Obligation Bonded Debt: | | |
| General Purpose Bonds and Certificates ⁽²⁾ | | \$ 168,315,000 |
| Less: General Obligation Interest & Sinking Fund Balances as of 09/30/2012 | | <u>5,256,955</u> |
| Net General Obligation Bonded Debt | | <u><u>\$ 163,058,045</u></u> |
| Ratio of Gross General Obligation Bonded Debt to 2012 Taxable Valuation | | 1.85% |
| Ratio of Net General Obligation Bonded Debt to 2012 Taxable Valuation | | 1.79% |

2010 Census Population - 119,097
2012 Estimated Population - 121,150
Per Capita Taxable Valuation - \$75,104
Per Capita Gross General Obligation Bonds Bonded Debt - \$1,389
Per Capita Net General Obligation Bonds Bonded Debt - \$1,346

⁽¹⁾ As of certified tax roll provided to the City by Dallas, Denton and Collin County Appraisal Districts in July 2012 (Fiscal year 2013). Total estimated net taxable valuation computed and adjusted for (\$51,532,134) estimated valuation property under protest, rebatable property, and TIRZ incremental value from 2012/13 budgeted tax year certified valuation. State law requires that a "certified" tax roll be submitted to the City by July 25 of each year. The certified roll is the official tax value for the fiscal year, although it is subject to change as supplemental information is reported to the City by the Appraisal Districts throughout the year. The City has adjusted its 2013 14 fiscal year budget to include property under protest, TIRZ and rebates using a 4.29% increase in value over the 2012 tax roll.

⁽¹⁾ Includes the Bonds.

Source: City of Carrollton

TABLE 2
VALUATION AND FUNDED DEBT HISTORY

| <u>Fiscal Period</u> | <u>Taxable Valuation⁽¹⁾</u> | <u>% Valuation Increase/Decrease Over Prior Year (100% of Market Value Basis)</u> | <u>Funded Debt Outstanding at Year End</u> | <u>Ratio Funded Debt to Taxable Valuation %</u> |
|----------------------|--|---|--|---|
| 2003/04 | \$ 8,139,613,187 | 1.30 % | \$125,170,614 | 1.54 % |
| 2004/05 | 8,042,579,673 | (1.19) | 138,347,403 | 1.72 |
| 2005/06 | 8,178,218,158 | 1.69 | 153,739,773 | 1.88 |
| 2006/07 | 8,491,796,090 | 3.83 | 163,587,824 | 1.93 |
| 2007/08 | 9,291,057,815 | 9.41 | 153,704,298 | 1.65 |
| 2008/09 | 9,086,431,988 | (2.20) | 170,508,127 | 1.88 |
| 2009/10 | 9,203,400,425 | 1.29 | 181,120,000 | 1.97 |
| 2010/11 | 8,906,668,661 | (3.22) | 184,915,000 | 2.08 |
| 2011/12 | 8,897,348,983 | (0.10) | 178,295,438 | 2.00 |
| 2012/13 | 9,098,799,667 | 2.26 | 168,315,000 ⁽²⁾ | 1.85 |

⁽¹⁾ Taxable Valuation based on initial Certified Tax Values. Amounts do not include disputed property values at time of tax roll certification.

⁽²⁾ Includes the Bonds.

TABLE 3
TOTAL TAXABLE VALUATION BY CATEGORY⁽²⁾

| <u>Fiscal Year</u> | <u>Real Property</u> | | <u>Personal & Other Property</u> | | <u>Total Taxable Valuation</u> |
|--------------------|--------------------------|-------------------|--------------------------------------|-------------------|--------------------------------|
| | <u>Taxable Valuation</u> | <u>% of Total</u> | <u>Taxable Valuation</u> | <u>% of Total</u> | |
| 2003/04 | \$ 6,247,258,674 | 77 % | \$ 1,892,354,513 | 23 % | \$ 8,139,613,187 |
| 2004/05 | 6,393,776,850 | 79 | 1,648,802,823 | 21 | 8,042,579,673 ⁽⁴⁾ |
| 2005/06 | 6,592,683,475 | 81 | 1,585,534,683 | 19 | 8,178,218,158 |
| 2006/07 | 7,011,757,750 | 83 | 1,480,038,340 | 17 | 8,491,796,090 |
| 2007/08 | 7,559,613,508 | 81 | 1,731,444,307 | 19 | 9,291,057,815 |
| 2008/09 | 7,426,041,202 | 82 | 1,660,390,786 | 18 | 9,086,431,988 |
| 2009/10 | 7,561,599,599 | 82 | 1,641,800,826 | 18 | 9,203,400,425 |
| 2010/11 | 7,280,575,560 | 82 | 1,626,093,101 | 18 | 8,906,668,661 |
| 2011/12 | 7,246,439,535 | 81 | 1,650,909,448 | 19 | 8,897,348,983 |
| 2012/13 | 7,301,613,573 | 80 | 1,797,186,094 | 20 | 9,098,799,667 |

⁽³⁾Source: Dallas Central Appraisal District for fiscal years 2001/02 through 2007/08 and from Dallas, Denton and Collin County Appraisal Districts in fiscal year 2008/09 through 2012/13.

⁽⁴⁾Beginning with the 2004 tax year, the City granted the freeport tax exemption.

TABLE 4
TOTAL APPRAISED VALUATION BY CATEGORY⁽¹⁾

| <u>Property Use Category</u> | <u>Tax Year 2012</u> | <u>Tax Year 2011</u> | <u>Tax Year 2010</u> | <u>Tax Year 2009</u> | <u>Tax Year 2008</u> |
|---|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|
| Real, Residential, Single Family, and Mobile Homes Real | \$ 5,254,431,497 | \$ 5,337,173,393 | \$ 5,366,997,688 | \$ 5,395,664,382 | \$ 5,362,113,242 |
| Residential, Multiple Family | 746,753,407 | 639,858,987 | 625,968,359 | 673,466,793 | 697,769,864 |
| Real, Vacant Lots/Tracts | 105,613,486 | 117,620,011 | 120,935,813 | 147,133,360 | 184,327,028 |
| Real, Acreage (Land Only) | 88,673,040 | 86,764,500 | 91,472,306 | 81,171,271 | 99,031,259 |
| Real, Commercial, Industrial and Utilities | 2,414,256,568 | 2,356,283,306 | 2,348,887,251 | 2,493,320,174 | 2,609,042,647 |
| Tangible Personal, Commercial Industrial and Utilities | 2,213,250,756 | 2,067,861,863 | 1,971,160,531 | 2,178,058,656 | 2,401,797,772 |
| Tangible Personal, Special Inventory Other | <u>37,355,798</u> | <u>29,500,952</u> | <u>23,988,320</u> | <u>26,660,410</u> | <u>25,928,585</u> |
| Total Appraised Valuation ⁽²⁾ | <u>\$ 10,860,334,552</u> | <u>\$ 10,635,063,012</u> | <u>\$ 10,549,410,268</u> | <u>\$ 10,995,475,046</u> | <u>\$ 11,380,010,397</u> |

⁽¹⁾ The Total Appraised Valuation consists of the market valuation of all property within the City, before exemptions, and is determined by the Appraisal Districts each July for the preparation of the "City Report of Property Value" which is submitted to the Texas State Comptroller. Certain items of classification have been combined in order to provide a consistent basis of comparison with the presentation from prior years.

⁽²⁾ Represents gross values, prior to exemptions.

Source: Dallas, Denton, and Collin County Appraisal Districts.

TABLE 5
PERCENTAGE TOTAL APPRAISED VALUATION BY USE CATEGORY

| <u>Property Use Category</u> | <u>Percent of Total Appraised Valuation for Tax Years</u> | | | | |
|---------------------------------------|---|---------------|---------------|---------------|---------------|
| | <u>2012</u> | <u>2011</u> | <u>2010</u> | <u>2009</u> | <u>2008</u> |
| Real Property | | | | | |
| Single-Family Residential | 48.4% | 50.2% | 50.9% | 49.1% | 47.1% |
| Multi-Family Residential | 6.9% | 6.0% | 5.9% | 6.1% | 6.1% |
| Vacant Lots/Tracts | 1.0% | 1.1% | 1.1% | 1.3% | 1.6% |
| Acreage-Land Only | 0.8% | 0.8% | 0.9% | 0.7% | 0.9% |
| Commercial, Industrial, and Utilities | 22.2% | 22.2% | 22.3% | 22.7% | 22.9% |
| Tangible Personal Property | | | | | |
| Commercial, Industrial, and Utilities | 20.4% | 19.4% | 18.7% | 19.8% | 21.1% |
| Other | <u>0.3%</u> | <u>0.3%</u> | <u>0.2%</u> | <u>0.2%</u> | <u>0.2%</u> |
| Total | <u>100.0%</u> | <u>100.0%</u> | <u>100.0%</u> | <u>100.0%</u> | <u>100.0%</u> |

TABLE 6
ESTIMATED OVERLAPPING BOND DEBT PAYABLE FROM AD VALOREM TAXES⁽⁴⁾

Expenditures of the various taxing bodies within the territory of the City are paid out of ad valorem taxes levied by these taxing bodies on property within the City. These political taxing bodies are independent of the City and may incur borrowing to finance their expenditures. The following statement of direct and estimated overlapping ad valorem tax bonds ("Tax Debt") was developed from information contained in the report on each entity in "Texas Municipal Reports" published by the Municipal Advisory Council of Texas and from the political subdivisions. Except for the amounts relating to the City, the City has not independently verified the accuracy or completeness of such information, and no person should rely upon such information as being accurate or complete. Furthermore, entities may have programs requiring the future issuance of substantial amounts of additional Tax Debt, the amount of which cannot be determined. The following table reflects the estimated share of overlapping funded Tax Debt of these various taxing bodies.

| | Obligation Bond Debt Total | Estimated % Applicable⁽³⁾ | General Obligation Bond Debt |
|--|---|---|---|
| Carrollton-Farmers Branch | | | |
| Independent School District | \$ 297,605,000 | 38.18% | \$ 113,625,589 |
| Collin County | 379,701,582 | 0.06% | 227,821 |
| Collin County Community College District | 39,724,842 | 0.06% | 23,835 |
| Coppell Independent School District | 150,299,144 | 0.06% | 90,179 |
| Dallas County | 129,817,389 | 2.75% | 3,569,978 |
| Dallas County Community College District | 374,265,000 | 2.75% | 10,292,288 |
| Dallas County Hospital District | 688,018,488 | 2.75% | 18,920,508 |
| Dallas Independent School District | 26,570,000 | 2.75% | 730,675 |
| Dallas County Schools | 2,509,104,932 | 1.14% | 28,603,796 |
| Denton County | 550,321,150 | 8.84% | 48,648,390 |
| Lewisville Independent School District | 1,019,851,415 | 14.56% | 148,490,366 |
| Plano Independent School District | 998,966,946 | 0.15% | 1,498,450 |
| Valwood Improvement Authority | 8,704,114 | 49.15% | 4,278,072 |
| Total estimated overlapping bonded debt | | | <u>\$ 378,999,948</u> |
| City of Carrollton | \$ 168,315,000 ⁽¹⁾ | 100.00% | <u>\$ 168,315,000</u> |
| Total direct and estimated overlapping bonded debt | | | <u><u>\$ 547,314,948</u></u> |
| Ratio, direct and estimated overlapping debt to 2012 assessed valuation ⁽¹⁾ | | | <u><u>6.02%</u></u> |
| Per capita direct and estimated overlapping bonded debt ⁽²⁾ | | | <u><u>\$ 4,518</u></u> |

⁽¹⁾ Includes the Bonds.

⁽²⁾ Based upon 2012 Certified Taxable Assessed Valuation of \$9,098,799,667.

⁽³⁾ Based upon an estimated December 31, 2012 population of 121,150.

⁽⁴⁾ Source: Taxing jurisdictions, appraisal districts and latest publication of the Municipal Advisory Council of Texas.

TABLE 7
TAXABLE VALUATIONS, TAX RATES AND AUTHORIZED BUT UNISSUED AD VALOREM TAX
SUPPORTED BONDS OF OVERLAPPING GOVERNMENTAL SUBDIVISIONS

| <u>Political Subdivision</u> | <u>2013 Taxable</u> <u>Valuation</u> | <u>2013 Tax</u> <u>Rate</u> | <u>Amount</u> <u>Authorized But</u> <u>Unissued</u> |
|---|---|--------------------------------|---|
| City of Carrollton | \$ 9,098,799,667 | \$ 0.61788 | \$ 36,897,000 |
| Carrollton - Farmers Branch ISD | 11,430,347,575 | 1.33060 | 45,865,000 |
| Collin County | 74,630,300,190 | 0.24000 | 184,555,000 |
| Collin County Com. College District | 89,809,267,053 | 0.08630 | - |
| Coppell ISD | 7,472,933,104 | 1.41880 | 13,900,000 |
| Dallas County | 158,470,993,744 | 0.11938 | 6,200,000 |
| Dallas County Community College District | 165,745,678,387 | 0.09967 | - |
| Dallas County Hospital District | 158,657,937,762 | 0.27100 | 42,000,000 |
| Dallas ISD | 76,637,797,580 | 1.29030 | 2,077 |
| Denton County | 54,109,959,012 | 0.27736 | 184,556,686 |
| Lewisville ISD | 22,055,202,017 | 1.45300 | 253,235,657 |
| Plano ISD | 34,861,495,286 | 1.37340 | 16,020,000 |
| Valwood Improvement Authority | 1,530,423,353 | 0.30750 | 20,616,666 |
| Total Overlapping Authorized but Unissued Debt | | | <u><u>\$ 803,848,086</u></u> |

Source: Taxing jurisdictions, political subdivisions, appraisal districts and latest available publication of the Municipal Advisory Council of Texas.

TABLE 8
PROPERTY TAX RATES, LEVIES AND COLLECTIONS
(Year Ended 9-30)

| <u>Fiscal</u> <u>Year Ended</u> | <u>Tax Rate Distribution</u> | | | <u>Tax</u> <u>Levy for</u> <u>Year⁽¹⁾</u> | <u>Percent</u> <u>of Current</u> <u>Collections</u> | <u>Percent</u> <u>of Total</u> <u>Collections</u> |
|------------------------------------|---|--|--|--|---|---|
| | <u>Total</u> <u>Tax</u> <u>Rate</u> | <u>Operating/</u> <u>General</u> <u>Fund</u> | <u>Interest</u> <u>and Sinking</u> <u>Fund</u> | | | |
| 2003/04 | \$ 0.5993 | \$ 0.3966 | \$ 0.2027 | \$ 48,577,885 | 98.75 % | 99.91 % |
| 2004/05 | 0.5993 | 0.3901 | 0.2092 | 48,267,256 | 99.56 % | 99.87 % |
| 2005/06 | 0.6329 | 0.4329 | 0.2000 | 51,922,902 | 98.63 % | 99.78 % |
| 2006/07 | 0.6329 | 0.4340 | 0.1989 | 54,088,425 | 99.38 % | 99.79 % |
| 2007/08 | 0.6179 | 0.4391 | 0.1787 | 56,874,950 | 99.12 % | 99.60 % |
| 2008/09 | 0.6179 | 0.4321 | 0.1858 | 58,489,711 | 98.93 % | 99.52 % |
| 2009/10 | 0.6179 | 0.4157 | 0.2022 | 56,932,721 | 99.36 % | 99.35 % |
| 2010/11 | 0.6179 | 0.4062 | 0.2116 | 55,477,092 | 99.03 % | 99.03 % |
| 2011/12 | 0.6179 | 0.3985 | 0.2194 | 54,763,949 | 99.33 % | 100.13 % |
| 2012/13 | 0.6179 | 0.4119 | 0.2060 | 55,900,804 | 97.90 % ⁽²⁾ | 97.90 % ⁽²⁾ |

Source: City of Carrollton.

⁽¹⁾ Adjusted Tax Levy at Fiscal Year End.

⁽²⁾ Amounts shown represent collections through March 2013.

TABLE 9
TOP TEN TAXPAYERS
(Fiscal Year 2013)

| <u>Name</u> | <u>Nature of Property</u> | <u>Total Taxable Value⁽¹⁾</u> | <u>% of Total Taxable Value</u> |
|---|---------------------------|--|---------------------------------|
| 1. Halliburton Co. Inc. | Manufacturing | \$ 72,248,349 | 0.79% |
| 2. Oncor Electric Delivery | Public Utility | 60,862,050 | 0.67% |
| 3. AT&T Communications | Communications | 57,240,460 | 0.63% |
| 4. Realty Associates Rienzi | Real Estate | 50,040,640 | 0.55% |
| 5. JPMorgan Chase | Banking | 49,971,530 | 0.55% |
| 6. Hewlett Packard | Technology | 49,883,850 | 0.55% |
| 7. Bella Vida Gardens Associates, LLC | Mutli Family Housing | 42,421,768 | 0.47% |
| 8. Mansions at Sunset Ridge Partners LP | Mutli Family Housing | 42,055,583 | 0.46% |
| 9. Texas Dugan LP | Food Preparation | 40,420,929 | 0.44% |
| 10. Thinktech Inc. | Communications | <u>40,069,840</u> | <u>0.44%</u> |
| Total | | <u>\$ 505,214,999</u> | <u>5.55%</u> |

⁽¹⁾Total taxable value including real and personal property is \$9,098,799,667.
Source: Dallas County Tax Office, City Report of Property Value, 2012. (Fiscal Year 2013)

TABLE 10
DEBT SERVICE FUND MANAGEMENT INDEX

| | | |
|--|--------------|---------------------|
| General Obligation Debt Service Requirements, Fiscal Year Ending 9/30/13 ⁽²⁾ | | \$ (19,285,756) |
| Debt Service Fund, All General Obligation Issues 9/30/12 | \$ 5,256,955 | |
| Budget for Fiscal Year 2012/13 Debt Service Fund Tax Levy @ 98% Collection | 18,263,560 | <u>23,520,515</u> |
| Estimated Surplus, Year Ending 9/30/12 | | <u>\$ 4,234,759</u> |

⁽²⁾ Includes the Bonds.

TABLE 11
TAX ADEQUACY WITH RESPECT
TO THE CITY'S OUTSTANDING TAX SUPPORTED GENERAL OBLIGATION BONDS

| | |
|--|-----------------|
| Principal and Interest Requirements, Fiscal Year Ending September 30, 2013 ⁽³⁾ | \$ (19,285,756) |
| \$0.205988 Tax Rate @ 98% Collection Produces ⁽⁴⁾ | 18,263,560 |

⁽³⁾ Includes the Bonds.

⁽⁴⁾Total estimated net taxable value computed and adjusted for estimated valuation under protest, rebatable property, and TIRZ incremental value from 2012/13 budgeted tax year certified taxable valuation of \$9,098,799,667.

**TABLE 12
MUNICIPAL SALES TAX**

The City has adopted the provision of V.T.C.A., Tax Code, Chapter 321, as amended, which grants the City the power to impose and levy at 1% Local Sales and Use Tax within the City. The proceeds are credited to the General Fund and may not be pledged to debt service and are not pledged to the payment of the Bonds. Collections and enforcement are effected through the offices of the Comptroller of Public Accounts, State of Texas, who remits the proceeds of the tax, after deduction of a 2% service fee, to the City monthly.

| <u>Fiscal Year Ended 9/30</u> | <u>Total Collected</u> | <u>Percentage of Ad Valorem Tax Levy</u> | <u>Equivalent of Ad Valorem Tax Rate</u> | <u>Per Capita</u> |
|--|-----------------------------------|---|---|--------------------------|
| 2003 | \$ 17,798,586 | 36.39 ⁽¹⁾ | \$ 0.22 ⁽¹⁾ | \$ 158.35 |
| 2004 | 18,945,727 | 38.81 ⁽¹⁾ | 0.24 ⁽¹⁾ | 168.95 |
| 2005 | 19,480,222 | 39.97 ⁽³⁾ | 0.25 ⁽³⁾ | 167.21 |
| 2006 | 20,758,445 | 40.13 ⁽¹⁾ | 0.25 ⁽¹⁾ | 174.88 |
| 2007 | 22,021,647 | 41.75 ⁽²⁾ | 0.26 ⁽²⁾ | 183.28 |
| 2008 | 21,474,564 | 38.51 ⁽³⁾ | 0.24 ⁽³⁾ | 178.13 |
| 2009 | 21,041,210 | 39.17 ⁽³⁾ | 0.24 ⁽³⁾ | 173.97 |
| 2010 | 19,947,850 | 35.90 ⁽³⁾ | 0.22 ⁽³⁾ | 163.37 |
| 2011 | 21,460,288 | 39.99 ⁽³⁾ | 0.25 ⁽³⁾ | 179.78 |
| 2012 | 24,100,500 | 43.99 ⁽³⁾ | 0.27 ⁽³⁾ | 198.93 ⁽⁴⁾ |

⁽¹⁾ Based on 99.0% collection rate of the total tax levy.

⁽²⁾ Based on 98.5% collection rate of the total tax levy.

⁽³⁾ Based on 98% collection rate of the total tax levy.

⁽⁴⁾ Based on estimated population of 121,150 as of September 30, 2012.

Note: The total sales tax and use tax rate in the City is 8 1/4%, of which 1% is imposed by the City, as described above 1% is imposed by the Dallas Area Rapid Transit authority, of which the City is a member city, and 6 1/4% is imposed by the State of Texas. These amounts do not include City sales tax collected on City services and mixed beverage taxes.

**TABLE 13
COMPARATIVE MONTHLY SALES TAX COLLECTIONS**

| <u>Month</u> | <u>2012-13</u> | <u>2011-12</u> | <u>2010-11</u> |
|---------------------|--|-----------------------|-----------------------|
| October | \$ 2,248,560 | \$ 2,186,836 | \$ 1,933,331 |
| November | 2,282,461 | 1,875,919 | 1,446,404 |
| December | 1,778,852 | 1,679,211 | 1,631,912 |
| January | 2,362,349 | 2,140,326 | 2,048,512 |
| February | 1,953,040 | 1,636,485 | 1,472,167 |
| March | 1,721,386 | 1,747,566 | 1,394,815 |
| April | 2,081,704 | 1,947,526 | 2,089,706 |
| May | 1,920,550 | 1,949,541 | 1,897,105 |
| June | 2,334,450 | 2,006,124 | 1,651,896 |
| July | 2,505,339 ⁽⁵⁾ | 2,551,091 | 2,149,947 |
| August | 1,845,375 ⁽⁵⁾ | 2,445,028 | 1,723,041 |
| September | 1,818,420 ⁽⁵⁾ | 1,934,847 | 2,021,452 |
| | <u>\$ 24,852,487</u> ⁽⁵⁾⁽⁶⁾ | <u>\$ 24,100,500</u> | <u>\$ 21,460,288</u> |

Source: Comptroller of Public Accounts; City of Carrollton

⁽⁵⁾ Based on City of Carrollton budget, amount forecasted not actual. Based on year to date sales tax collections, which for the first three quarters of the fiscal year have been 6% over the original budget and 1% over prior year actual collections, it is likely that total sales tax collections will surpass the budgeted amounts shown in Table 13. However, due to the volatility of sales tax revenues, the City adopted a financial policy in early 2013 to mitigate the risk of volatility. Such policy identifies amounts in excess of budgeted sales tax collections as a non-recurring revenue source, which is dedicated to fund capital improvement projects, and is not reflected as a source of operating revenues for the General Fund.

⁽⁶⁾ Amount does not include mixed beverage and sales taxes on City services.

TABLE 14
OUTSTANDING DEBT SERVICE REQUIREMENTS - GENERAL OBLIGATION DEBT

| Fiscal Year Ended 30-Sep | Existing Debt Service | \$9,465,000 General Obligation Improvement Bonds, Series 2013 | | | Total Debt Service Requirements |
|--------------------------------|--------------------------|--|---------------------|----------------------|---------------------------------------|
| | | Principal | Interest | Total | |
| 2013 | \$ 19,285,756 | \$ - | \$ - | \$ - | \$ 19,285,756 |
| 2014 | 19,271,431 | 325,000 | 364,352 | 689,352 | 19,960,783 |
| 2015 | 18,655,556 | 360,000 | 329,825 | 689,825 | 19,345,381 |
| 2016 | 17,723,631 | 370,000 | 322,625 | 692,625 | 18,416,256 |
| 2017 | 16,847,106 | 375,000 | 315,225 | 690,225 | 17,537,331 |
| 2018 | 15,862,906 | 390,000 | 303,975 | 693,975 | 16,556,881 |
| 2019 | 15,020,931 | 400,000 | 292,275 | 692,275 | 15,713,206 |
| 2020 | 13,499,725 | 410,000 | 280,275 | 690,275 | 14,190,000 |
| 2021 | 12,114,213 | 425,000 | 267,975 | 692,975 | 12,807,188 |
| 2022 | 10,697,169 | 435,000 | 255,225 | 690,225 | 11,387,394 |
| 2023 | 9,746,775 | 450,000 | 242,175 | 692,175 | 10,438,950 |
| 2024 | 9,173,500 | 465,000 | 228,675 | 693,675 | 9,867,175 |
| 2025 | 9,162,863 | 480,000 | 212,400 | 692,400 | 9,855,263 |
| 2026 | 7,650,450 | 495,000 | 195,600 | 690,600 | 8,341,050 |
| 2027 | 5,860,900 | 515,000 | 175,800 | 690,800 | 6,551,700 |
| 2028 | 4,232,375 | 535,000 | 155,200 | 690,200 | 4,922,575 |
| 2029 | 4,236,550 | 555,000 | 133,800 | 688,800 | 4,925,350 |
| 2030 | 2,250,438 | 580,000 | 111,600 | 691,600 | 2,942,038 |
| 2031 | - | 605,000 | 85,500 | 690,500 | 690,500 |
| 2032 | - | 635,000 | 58,275 | 693,275 | 693,275 |
| 2033 | - | 660,000 | 29,700 | 689,700 | 689,700 |
| Totals | <u>\$ 211,292,275</u> | <u>\$ 9,465,000</u> | <u>\$ 4,360,477</u> | <u>\$ 13,825,477</u> | <u>\$ 225,117,752</u> |

TABLE 15
AUTHORIZED BUT UNISSUED GENERAL OBLIGATION BONDS⁽¹⁾

| Authorization Purpose | Authorization Date | Amount Authorized | Prior Issuance | 2013 Bonds | Balance Unissued |
|-------------------------------------|---------------------------|--------------------------|-----------------------|--------------------------|-------------------------|
| Traffic Improvements | 01/16/98 | \$ 5,100,000 | \$ 4,050,000 | \$ 600,000 | \$ 450,000 |
| Traffic Improvements | 05/15/04 | 450,000 | - | - | 450,000 |
| Drainage Improvements | 05/15/04 | 15,400,000 | 8,609,567 | 2,600,000 | 4,190,433 |
| Street Improvements & Traffic Flow | 11/06/07 | 27,550,000 | 10,393,433 | 6,616,789 ⁽²⁾ | 10,539,778 |
| Drainage Improvements | 11/06/07 | 9,200,000 | - | - | 9,200,000 |
| Central Service Center Improvements | 11/06/07 | 2,050,000 | 200,000 | - | 1,850,000 |
| Economic Development Incentives | 11/06/07 | 2,000,000 | 1,600,000 | - | 400,000 |
| | | <u>\$ 61,750,000</u> | <u>\$ 24,853,000</u> | <u>\$ 9,816,789</u> | <u>\$ 27,080,211</u> |

⁽¹⁾ This schedule reflects authorizations which have remaining balances outstanding. Prior authorizations have been completely utilized and are reflected in the total debt outstanding.

⁽²⁾ Includes original issue premium in the amount of \$351,789, which the City has allocated to and applied to such voted proposition.

TABLE 16
GENERAL FUND⁽³⁾ COMPARATIVE STATEMENT OF REVENUES AND EXPENDITURES

| | Fiscal Year Ended 9-30 | | | | |
|------------------------------------|-------------------------------|----------------------|----------------------|----------------------|----------------------|
| | 2012 | 2011 | 2010 | 2009 | 2008 |
| Fund Balance - | | | | | |
| Beginning of Year | \$ 16,571,044 | \$ 16,753,532 | \$ 17,211,745 | \$ 17,701,350 | \$ 21,809,245 |
| Revenues: | | | | | |
| Taxes & Franchise Fees | 65,912,159 | 63,527,909 | 65,785,552 | 64,513,316 | 63,690,970 |
| Charges for Services | 4,581,900 | 4,192,998 | 3,834,428 | 4,036,512 | 4,322,419 |
| Fines and Forfeitures | 5,471,923 | 4,392,475 | 4,040,011 | 3,502,058 | 3,543,342 |
| Investment Income | 185,007 | 218,182 | 352,073 | 836,443 | 1,856,368 |
| Licenses and Permits | 1,951,889 | 1,740,590 | 1,688,628 | 1,715,378 | 1,981,533 |
| Intergovernmental | - | 4,542 | 4,598 | 105,514 | 36,291 |
| Miscellaneous | 397,074 | 317,509 | 282,325 | 397,732 | 365,702 |
| Total Revenues | <u>78,499,952</u> | <u>74,394,205</u> | <u>75,987,615</u> | <u>75,106,953</u> | <u>75,796,625</u> |
| Expenditures: | | | | | |
| General Government and | | | | | |
| Administration | 12,894,095 | 13,234,778 | 13,427,628 | 14,498,301 | 14,261,687 |
| Development Services | 9,398,097 | 9,381,002 | 10,013,402 | 10,689,495 | 10,703,249 |
| Public Safety | 42,863,356 | 42,566,309 | 42,096,694 | 42,283,157 | 41,778,136 |
| Cultural and Recreation | 10,071,746 | 10,205,195 | 10,527,915 | 11,778,291 | 11,936,817 |
| Net Transfers | 1,504,071 | (810,591) | 380,189 | (3,652,686) | 1,224,631 |
| Total Expenditures | <u>76,731,365</u> | <u>74,576,693</u> | <u>76,445,828</u> | <u>75,596,558</u> | <u>79,904,520</u> |
| Excess/Deficiency of Revenues over | | | | | |
| Expenditures | <u>1,768,587</u> | <u>(182,488)</u> | <u>(458,213)</u> | <u>(489,605)</u> | <u>(4,107,895)</u> |
| Fund Balance - | | | | | |
| End of Year | <u>\$ 18,339,631</u> | <u>\$ 16,571,044</u> | <u>\$ 16,753,532</u> | <u>\$ 17,211,745</u> | <u>\$ 17,701,350</u> |

⁽³⁾The General Fund is the main operating fund of the City, used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in the General Fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund. The General Fund includes most of the basic operating services such as fire and police protection, environmental services, parks and recreation, libraries and street maintenance.

TABLE 17
GENERAL FUND
CURRENT OPERATIONS

On September 18, 2012, the 2012-13 budget was adopted by the City Council. The following General Fund Operating Budget is presented on a budget basis presentation.

| <u>Revenues</u> | 2011-12 <u>Actual</u>⁽²⁾ | 2012-13 <u>Adopted Budget</u> | 2012-13 <u>Current Estimate</u>⁽¹⁾ |
|--------------------------------|--|--|--|
| Property Taxes | \$ 31,928,504 | \$ 31,976,687 | \$ 31,457,372 |
| Sales Taxes | 24,020,903 | 23,300,400 | 24,696,983 |
| Franchise Fees | 9,962,752 | 9,405,500 | 9,393,569 |
| Licenses and Permits | 1,951,889 | 1,892,000 | 2,139,280 |
| Charges for Services | 4,388,039 | 4,380,733 | 4,469,151 |
| Fines and Forfeiture | 5,416,252 | 5,003,940 | 5,877,016 |
| Other Revenues | 372,254 | 350,000 | 372,200 |
| Investment Income | 162,614 | 170,000 | 170,000 |
| Transfers In | <u>3,261,861</u> | <u>3,269,306</u> | <u>3,244,306</u> |
| Total Revenues | <u>\$ 81,465,068</u> | <u>\$ 79,748,566</u> | <u>\$ 81,819,877</u> |
| <u>Expenditures</u> | | | |
| Personal Services | \$ 48,429,153 | \$ 50,783,131 | \$ 50,783,131 |
| Supplies and Services | 8,302,144 | 9,829,048 | 9,829,048 |
| Utilities | 2,460,179 | 2,492,251 | 2,492,251 |
| Allocations | 13,508,303 | 14,880,528 | 14,880,528 |
| Capital Outlay | 169,766 | 287,508 | 287,508 |
| Transfers Out | <u>6,899,279</u> | <u>1,800,000</u> | <u>1,800,000</u> |
| Total Expenditures | <u>\$ 79,768,824</u> | <u>\$ 80,072,466</u> | <u>\$ 80,072,466</u> |

⁽¹⁾As of March 31, 2013, City Staff monitors actual revenues and expenditures monthly and revisions are made to forecasted budget numbers as necessary to reflect changes in the economy and changes in laws or regulations that might affect operations. The fiscal year 2013 General Fund budget is generally balanced between revenues and expenditures. Although no assurances can be given, as shown above, the year to date operations indicate that the City will end the fiscal year at or above the budgeted ending fund balance for the General Fund.

⁽²⁾For annual budget purposes, the City utilizes an Administrative Services Fund for internal allocation of overall costs. For year-end financial reporting purposes, this fund is consolidated with the General Fund in the Comprehensive Annual Financial Report. The above figures represent only the General Fund as presented in the annual budget and do not include consolidation of the Administrative Services Fund.

TABLE 18
CURRENT INVESTMENTS

As of June 30, 2013 the following percentages of the City's investable funds were invested in the following investment categories and the effective duration of the total City portfolio was 1.77 years.

| <u>Type of Investment</u> | <u>Amortized Value</u> | <u>Percentage</u> |
|-------------------------------------|-------------------------------|--------------------------|
| U.S. Agencies and Instrumentalities | \$ 116,984,070 | 68.28% |
| Coupon Treasuries | 20,006,994 | 11.68% |
| Taxable Municipal Bonds | 2,012,142 | 1.17% |
| Government Pools ⁽¹⁾ | <u>32,330,933</u> | <u>18.87%</u> |
| Total Securities | <u>\$ 171,334,139</u> | <u>100.00%</u> |

⁽¹⁾The City's government pool investments are in the Texas Local Government Investment Pool ("TexPool") over which the Texas State Comptroller of Public Accounts exercises oversight responsibility. TexPool is rated AAAM by S&P and operates in a manner consistent with Chapter 2256, Texas Government Code referred to as the Public Funds Investment Act.

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APPENDIX B

**REPORT OF EXAMINATION FOR THE YEAR ENDED
SEPTEMBER 30, 2012 BY GRANT THORNTON LLP,
CERTIFIED PUBLIC ACCOUNTANTS, DALLAS, TEXAS
AND EXCERPTS OF THE CITY OF CARROLLTON, TEXAS
SEPTEMBER 30, 2012
COMPREHENSIVE ANNUAL FINANCIAL REPORT**

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Grant Thornton

An instinct for growth™

Independent Auditor's Report

The Honorable Mayor, City Council and City Manager
The City of Carrollton, Texas

Grant Thornton LLP
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Dallas, TX 75201-4667

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We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Carrollton, Texas (the "City"), as of and for the year ended September 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America established by the American Institute of Certified Public Accountants and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Carrollton, Texas, as of September 30, 2012, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2013 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3 through 15, the Texas Municipal Retirement System Schedule of Funding Progress on page 59, and the Retiree Health Plan Schedule of Funding Progress on page 60, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. This required supplementary information is the responsibility of management. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America established by the American Institute of Certified Public Accountants. These limited procedures consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The combining fund financial statements, individual nonmajor fund financial statements, and individual fund budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures. These additional procedures included comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America established by the American Institute of Certified Public Accountants. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The introductory section, statistical section, and continuing financial disclosure tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

GRANT THORNTON LLP

Dallas, Texas
January 17, 2013

CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
For the Year Ended September 30, 2012
Amounts in Thousands Unless Stated Otherwise
(Unaudited)

January 17, 2013

As management of the City of Carrollton, we offer this narrative overview and analysis of the financial activities and financial position of the City for the fiscal year ended September 30, 2012. In the broadest context, the financial well being of a government lies in the underlying wealth and willingness of its citizens and property owners to pay adequate taxes combined with the vision of the government's elected and appointed leadership to spend those taxes strategically so that the City's tax base, service levels, City assets and the City's desirability will be maintained not just for the current year but well into the future. Financial reporting is limited in its ability to provide this "big picture" but rather focuses on financial position and changes in financial position. In other words, are revenues and or expenses/expenditures higher or lower than the previous year? Have net assets (containing both short and long term assets and liabilities) or fund balances (the current "spendable" assets less current liabilities) of the government been maintained? We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, (pages i-vii of this report) and the statistical section (pages 109-128 of this report) as well as information on the City's Council's Strategic Goals, the annual budget and other community information found on the City's website at www.cityofcarrollton.com. It should be noted that the Independent Auditors' Report describes the auditors' association with the various sections of this report and that all of the additional information from the website and other City sources is unaudited and has not been updated for events that may have occurred subsequent to the issuance of the respective report.

IN BRIEF

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$467,026 (net assets). This number must be viewed in the context that the vast majority of the City's net assets of \$340,731 (73%) are invested in capital assets, net of related debt, and that most capital assets in government do not directly generate revenue nor can they be sold to generate liquid capital. Those net assets restricted for specific purposes total \$7,837 (2%). The remaining \$118,458 (25%) are unrestricted net assets and may be used to meet the government's ongoing obligations to citizens and creditors in accordance with the City's fund designation and fiscal policies. Unrestricted net assets increased by \$579 in fiscal year 2012.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$96,650. Within this total \$14,338 is restricted by specific legal requirements, such as by debt covenants and \$64,261 has been committed and assigned to specific types of expenditures. The remaining \$18,051 is unassigned fund balance in the general fund and can be used for any lawful purpose.
- The City's long-term liabilities decreased by \$14,963 due primarily to existing debt retirements.

CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
For the Year Ended September 30, 2012
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(Unaudited)

- After several years of recessionary impacts to its financial operations, the City has experienced a second year of more consistent and robust growth in its revenues. The Economic Factors and Next Year's Budget section on the last page of this discussion provide additional information on the subject.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements 3) notes to the financial statements and 4) required supplementary information which includes this management's discussion and analysis and multi-year funding progress on the City's pension plan and retiree health plan. In addition to the basic financial statements, this report also contains other supplementary information as listed in the Table of Contents.

Government-wide financial statements - The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Both of the government-wide financial statements distinguish between functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government and administration, public safety, development services, and cultural and recreation. The business-type activities of the City include Water and Sewer, Golf Course and Sanitation operations. The government-wide financial statements can be found on pages 16-17 of this report.

Fund financial statements - A fund is a self-balancing set of accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-

CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
For the Year Ended September 30, 2012
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(Unaudited)

related legal requirements. All of the funds of the City can be divided into two categories- governmental funds and proprietary funds.

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Non-financial assets such as governmental buildings, roads, drainage ways, park land and long-term liabilities such as bonds payable or long term liabilities that will not be paid with current assets are excluded. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 12 governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, Debt Service, Streets and Drainage, and General and Public Facilities funds, all of which are considered to be major funds. Data from the other 8 funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in the Comprehensive Annual Financial Report. The basic governmental funds financial statements can be found on pages 18-22.

Proprietary Funds - The City maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, golf and sanitation operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses its internal service funds to account for its fleet services, risk management and employee health and disability programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer, Golf Course, and Sanitation funds, since all are considered to be major funds of the City. All internal service funds are combined into a single aggregated presentation in the

CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
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proprietary fund financial statements. Individual fund data for internal service funds is provided in the form of combining statements elsewhere in the Comprehensive Annual Financial Report. The basic proprietary fund financial statements can be found on pages 23-26 of this report.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 27-58.

Other Information – In addition to the basic financial statements and accompanying notes, the basic financial statements contain required supplementary information including this discussion and analysis and information concerning the City's progress in funding its obligations to provide pension and retiree health benefits to its employees.

GOVERNMENTAL-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets and especially net assets by category may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$467,026 as of September 30, 2012.

The largest portion of the City's net assets \$340,731 (73%) reflects its investments in capital assets (e.g., land, building, equipment, improvements and infrastructure), less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide service to citizens; consequently these assets are not available for future spending, and with exception of business type assets, do not generate direct revenue for the City. They do represent, however, an obligation on the part of the City to maintain these assets into the future. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets \$7,837 (2%) represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets \$118,458 (25%) may be used to meet the government's ongoing obligations to citizens and creditors.

CITY OF CARROLLTON, TEXAS

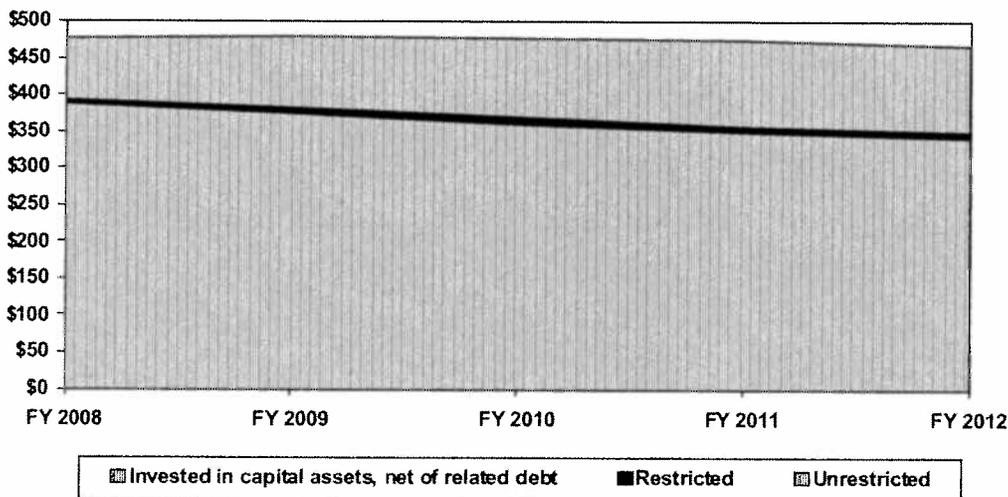
Management’s Discussion and Analysis
 For the Year Ended September 30, 2012
 Amounts in Thousands Unless Stated Otherwise
 (Unaudited)

CITY OF CARROLLTON’S NET ASSETS
 (Amounts in Thousands)

| | <u>Governmental Activities</u> | | <u>Business-type Activities</u> | | <u>Total</u> | |
|--|--------------------------------|-------------------|---------------------------------|-------------------|-------------------|-------------------|
| | <u>2011</u> | <u>2012</u> | <u>2011</u> | <u>2012</u> | <u>2011</u> | <u>2012</u> |
| Current and other assets | \$ 148,611 | \$ 130,833 | \$ 37,932 | \$ 38,231 | \$ 186,543 | \$ 169,064 |
| Capital assets, net | 376,876 | 375,578 | 144,500 | 138,577 | 521,376 | 514,155 |
| Total Assets | 525,487 | 506,411 | 182,432 | 176,808 | 707,919 | 683,219 |
| Long term liabilities | 190,457 | 177,776 | 24,196 | 21,914 | 214,653 | 199,690 |
| Other liabilities | 12,524 | 11,160 | 5,547 | 5,343 | 18,071 | 16,503 |
| Total Liabilities | 202,981 | 188,936 | 29,743 | 27,257 | 232,724 | 216,193 |
| Net Assets: | | | | | | |
| Invested in capital assets, net of related debt | 226,993 | 223,050 | 120,972 | 117,681 | 347,965 | 340,731 |
| Restricted | 7,576 | 6,227 | 1,775 | 1,610 | 9,351 | 7,837 |
| Unrestricted | 87,937 | 88,198 | 29,942 | 30,260 | 117,879 | 118,458 |
| Total Net Assets | \$ 322,506 | \$ 317,475 | \$ 152,689 | \$ 149,551 | \$ 475,195 | \$ 467,026 |

As of September 30, 2012, the City has positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

Total Net Assets
Governmental and Business-Type Activities
 (in millions)



CITY OF CARROLLTON, TEXAS

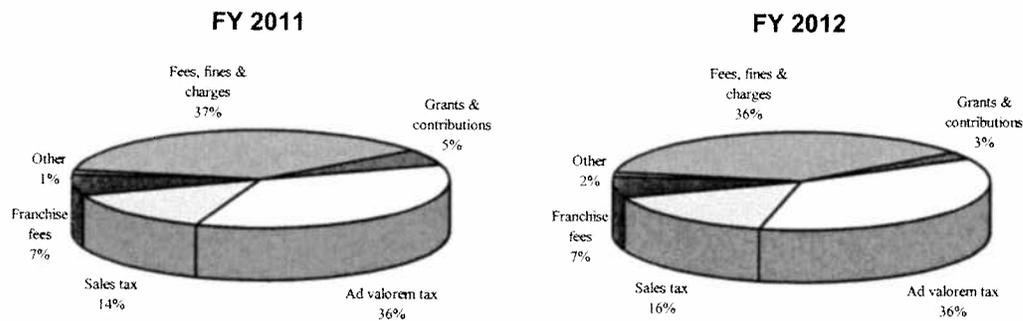
Management’s Discussion and Analysis
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The current and other assets decreased in the Governmental activities by \$17,778 and increased in the Business-type activities by \$299. Decrease in the Governmental activities is primarily due to acquisition and construction of capital assets.

The City’s long-term liabilities decreased by \$14,963 due primarily to existing debt retirements.

Analysis of the City’s Operations – Overall the City had a decrease in net assets of \$8,169 or 1.7%.

**Changes in Net Assets
 Revenue by Major Category
 Governmental and Business-Type Activities**



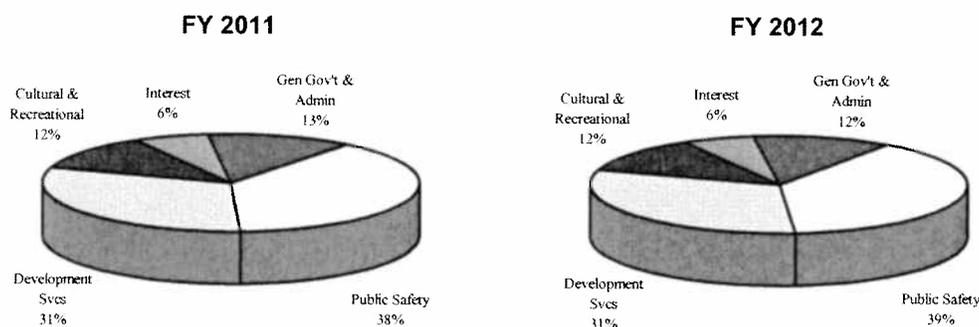
Governmental Activities: Governmental activities net assets decreased by \$5,031. Net assets invested in capital assets, net of related debt decreased by \$3,943 or 1.7%. Restricted net assets decreased \$1,349 or 17.8%. Unrestricted net assets increased by \$261 or 0.3%.

CITY OF CARROLLTON, TEXAS

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(Unaudited)

Excluding transfers from business-type activities, total revenues for governmental activities increased from the previous year by \$109. General revenue (excluding transfers) had a net increase of \$2,676 or 3%. In General Revenues, ad valorem tax experienced an increase of \$426 due to a slight increase in the tax collections. Additionally, an increase was seen in sales taxes of \$2,457. Franchise fees decreased by \$322. Other general revenues increased by \$115. Program revenues had a \$2,567, or 14%, net decrease primarily due to decreases in capital contributions for intergovernmental participations in capital programs offset by increases in fines and forfeitures. Net transfers from the business type activities to governmental activities increased by \$172 from the previous year.

Expenses by Type Governmental Activities



Total expenses for governmental activities increased \$2,974 or 3%.

Business-type Activities: Net Assets from business-type activities decreased by \$3,138 or 2% from \$152,689 to \$149,551. Net assets invested in capital assets, net of related debt, decreased by \$3,291 or 3% primarily due to capital asset depreciation offset by retirements of related debt and capital additions. Unrestricted net assets increased by \$318 or 1%. Restricted net assets decreased by \$165 due to reduction in the required reserve for revenue bonds.

CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
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The following table provides a summary of the City's operations for year ended September 30, 2012 with comparative totals for year ended September 30, 2011.

CITY OF CARROLLTON'S CHANGES IN NET ASSETS (Amounts in Thousands)

| | Governmental Activities | | Business-type Activities | | Total | |
|--|----------------------------|-------------------|-----------------------------|-------------------|-------------------|-------------------|
| | 2011 | 2012 | 2011 | 2012 | 2011 | 2012 |
| Revenues: | | | | | | |
| Program Revenues: | | | | | | |
| Fees, fines and charges for services | \$ 11,472 | \$ 12,753 | \$ 45,232 | \$ 43,228 | \$ 56,704 | \$ 55,981 |
| Operating grants and contributions | 38 | 143 | - | - | 38 | 143 |
| Capital grants and contributions | 7,100 | 3,147 | 805 | 648 | 7,905 | 3,795 |
| General revenues: | | | | | | |
| Ad valorem taxes | 54,751 | 55,177 | - | - | 54,751 | 55,177 |
| Sales tax | 21,564 | 24,021 | - | - | 21,564 | 24,021 |
| Occupancy tax | 196 | 177 | - | - | 196 | 177 |
| Franchise fees | 10,608 | 10,286 | - | - | 10,608 | 10,286 |
| Investment earnings | 627 | 649 | 117 | 148 | 744 | 797 |
| Gain on sale of capital assets | 270 | 121 | 7 | 13 | 277 | 134 |
| Miscellaneous | 843 | 1,104 | 76 | 88 | 919 | 1,192 |
| Total revenues | <u>107,469</u> | <u>107,578</u> | <u>46,237</u> | <u>44,125</u> | <u>153,706</u> | <u>151,703</u> |
| Expenses: | | | | | | |
| General government and administration | 14,539 | 14,144 | - | - | 14,539 | 14,144 |
| Public safety | 44,483 | 46,305 | - | - | 44,483 | 46,305 |
| Development services | 35,909 | 37,333 | - | - | 35,909 | 37,333 |
| Cultural and recreational | 13,362 | 13,968 | - | - | 13,362 | 13,968 |
| Interest on long term debt | 7,232 | 6,749 | - | - | 7,232 | 6,749 |
| Water and Sewer | - | - | 33,621 | 34,872 | 33,621 | 34,872 |
| Golf | - | - | 870 | 1,086 | 870 | 1,086 |
| Sanitation | - | - | 5,277 | 5,415 | 5,277 | 5,415 |
| Total expenses | <u>115,525</u> | <u>118,499</u> | <u>39,768</u> | <u>41,373</u> | <u>155,293</u> | <u>159,872</u> |
| Increase (decrease) in net assets before transfers | (8,056) | (10,921) | 6,469 | 2,752 | (1,587) | (8,169) |
| Transfers | <u>5,718</u> | <u>5,890</u> | <u>(5,718)</u> | <u>(5,890)</u> | <u>-</u> | <u>-</u> |
| Increase (decrease) in net assets | (2,338) | (5,031) | 751 | (3,138) | (1,587) | (8,169) |
| Net assets October 1 | <u>324,844</u> | <u>322,506</u> | <u>151,938</u> | <u>152,689</u> | <u>476,782</u> | <u>475,195</u> |
| Net assets September 30 | <u>\$ 322,506</u> | <u>\$ 317,475</u> | <u>\$ 152,689</u> | <u>\$ 149,551</u> | <u>\$ 475,195</u> | <u>\$ 467,026</u> |

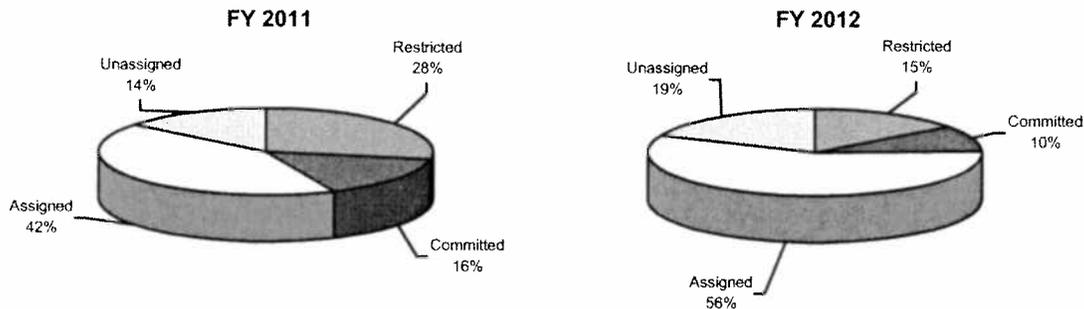
CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
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(Unaudited)

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental funds - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending in the next fiscal year.

Fund Balances by Type Governmental Funds



At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$96,650. Within this total \$14,338 is restricted by specific legal requirements, such as by debt covenants, and \$64,261 has been committed and assigned to specific types of expenditures. The remaining \$18,051 is unassigned fund balance in the general fund and can be used for any lawful purpose.

In the general fund, the City originally budgeted for a fund balance decrease in the current year of \$305. It is one of the City's financial policies to maintain fund balance in the general fund equal to 60 days expenditures and when those balances significantly exceed the 60 day target to transfer the excess to capital project funds to fund pay-as-you-go capital expenditures. Due to actual expenditures being less than originally budgeted and revenues being more than originally budgeted, transfers out to capital projects funds were increased and the actual budget basis fund balance change was an increase for fiscal year 2012 of \$1,769. During the year the city experienced a substantial increase in its sales tax revenue, the general fund's second largest revenue. The nature of sales tax in Texas is discussed in note 6 on pages 45-46 of this report. A majority of the increase is due to an increase in activity from high technology companies including companies locating to Carrollton for the first time. In order to manage this sudden increase in a volatile revenue source, the city staff will be taking policy alternatives to the city council finance committee and city council for consideration. Strong sales tax growth combined with the City's continued emphasis on expenditure control including close monitoring of expenditures in the final days of the fiscal year

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resulted in the increase in fund balance. The amount of excess fund balance exceeding the fiscal year 2012 budget will be addressed during the fiscal year 2014 budget deliberations.

Debt service fund balance decreased in 2012 by \$122. Streets and Drainage Capital Projects fund balance decreased in 2012 by \$9,392 primarily due to capital outlay expenditures. General and Public Facilities Capital Projects fund balance decreased in 2012 by \$3,053 primarily due to capital outlay expenditures offset by transfers in from other funds for future capital projects.

Proprietary funds - The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the respective enterprise funds are \$29,231 for Water and Sewer, \$606 for Golf Course and \$432 for Sanitation. The total of all enterprise fund net assets of \$149,560 is adjusted by \$9 for the consolidation of the internal service fund activities related to enterprise funds to equal the total net assets for business-type activities in the entity-wide statements of \$149,551. Change in net assets for enterprise funds in 2012 were (\$2,534) in the Water and Sewer Fund, (\$362) in the Golf Course Fund and (\$108) in the Sanitation Fund.

General Fund Budgetary Highlights - The City made revisions to the original appropriations approved by the City Council. Overall these changes resulted in a decrease in budgeted expenditures from the original budget of 2% or \$1,177. Management's estimate of the General Fund's budgeted revenues increased \$4,264 or 6% from original budget based on year-to-date experience.

PENSIONS AND RETIREE HEALTHCARE

Pensions and retiree health care continue to receive negative media attention as governments around the nation struggle to fund these commitments. The City is committed to providing programs in these areas that are fair to both employees and taxpayers and that can be sustained over the long term. Pension funded status has increased four years in a row and is currently 93.3% funded. Retiree health care's actuarially accrued liability has been calculated in accordance with GASB 45 to be \$4.8 million as of December 31, 2011, a decrease of \$537 from the previous biennial valuation. This amount should continue to decrease as the City has converted to a defined contribution model. The City does not anticipate any changes in its pension strategy due to the issuance of GASB 68, Employer Accounting for Pensions.

CITY OF CARROLLTON, TEXAS

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 (Unaudited)

CAPITAL ASSETS

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2012, amounts to \$514,155 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, intangibles, improvements, and infrastructure and construction in progress. The total decrease in the City's investment in capital assets, net of accumulated depreciation, for the current fiscal year was 1% (0.3% decrease for governmental activities and 4% decrease in business-type activities.)

Major capital asset events during the current fiscal year included the following:

- Acquisition of vehicles and equipment totaling \$3.9 million, including \$2.9 million of public safety equipment and vehicles, \$615 thousand of parks, golf course and public works equipment, and \$420 thousand of solar panels to reduce City's energy consumption.
- Parks and recreation center improvements totaling \$3.5 million, including \$1.6 million construction the Rosemeade Recreation Center expansion and \$1.8 million in trails construction and parks irrigation improvements.
- Police Training Facility construction totaling \$895 thousand.
- Water and sewer system infrastructure improvements totaling \$2.3 million, including \$291 thousand in developer contributions.
- Street and Alley Improvements of \$6.3 million, including \$153 thousand in developer contributions.
- Drainage Improvements of \$6.7 million, including \$743 thousand in developer contributions.

Capital Assets at Year-end Net of Accumulated Depreciation

| | <u>Governmental activities</u> | | <u>Business-type activities</u> | | <u>Total</u> | |
|--------------------------|--------------------------------|-------------------|---------------------------------|-------------------|-------------------|-------------------|
| | <u>2011</u> | <u>2012</u> | <u>2011</u> | <u>2012</u> | <u>2011</u> | <u>2012</u> |
| Land | \$ 104,982 | \$ 104,983 | \$ 2,368 | \$ 2,368 | \$ 107,350 | \$ 107,351 |
| Buildings | 24,990 | 25,632 | 4,565 | 4,286 | 29,555 | 29,918 |
| Equipment | 9,123 | 10,247 | 2,115 | 2,042 | 11,238 | 12,289 |
| Intangibles | 1,494 | 1,087 | 30 | 9 | 1,524 | 1,096 |
| Improvements | 28,083 | 27,885 | 1,653 | 1,092 | 29,736 | 28,977 |
| Infrastructure | 206,655 | 198,072 | 133,769 | 128,780 | 340,424 | 326,852 |
| Construction in Progress | 1,549 | 7,672 | - | - | 1,549 | 7,672 |
| Total | <u>\$ 376,876</u> | <u>\$ 375,578</u> | <u>\$ 144,500</u> | <u>\$ 138,577</u> | <u>\$ 521,376</u> | <u>\$ 514,155</u> |

CITY OF CARROLLTON, TEXAS

Management’s Discussion and Analysis
 For the Year Ended September 30, 2012
 Amounts in Thousands Unless Stated Otherwise
 (Unaudited)

Additional information on the City’s capital assets can be found in note 4 on pages 38-39 of this report.

DEBT ADMINISTRATION

At the end of the current fiscal year, the City had a total bonded debt of \$185,645. Of this amount, \$165,799 comprises bonded debt backed by the full faith and credit of the government and \$19,846 represents bonds secured solely by water and sewer revenues.

**Outstanding Debt at Year End
 Bonds and Notes Payable**

| | <u>Governmental activities</u> | | <u>Business-type activities</u> | | <u>Total</u> | |
|-------------------------------|--------------------------------|-------------------|---------------------------------|------------------|-------------------|-------------------|
| | <u>2011</u> | <u>2012</u> | <u>2011</u> | <u>2012</u> | <u>2011</u> | <u>2012</u> |
| General Obligation | | | | | | |
| Bonds | \$ 176,255 | \$ 164,049 | \$ - | \$ - | \$ 176,255 | \$ 164,049 |
| Revenue Bonds | - | - | 21,486 | 19,846 | 21,486 | 19,846 |
| Certificates of Obligation | - | - | 2,040 | 1,750 | 2,040 | 1,750 |
| Total | <u>\$ 176,255</u> | <u>\$ 164,049</u> | <u>\$ 23,526</u> | <u>\$ 21,596</u> | <u>\$ 199,781</u> | <u>\$ 185,645</u> |

During the fiscal year, the City’s total debt decreased by \$14,136 or 7% due to existing debt retirements.

The City's General Obligation, Tax and Golf Course Surplus Revenue Certificates of Obligation, and Waterworks and Sewer System Revenue Bond ratings are listed below.

| | <u>Moody’s Investors Service</u> | <u>Standard & Poor’s</u> | <u>Fitch</u> |
|----------------------------|--------------------------------------|----------------------------------|--------------|
| General Obligation Bonds | Aa1 | AAA | AAA |
| Certificates of Obligation | Aa1 | AAA | AAA |
| Revenue Bonds | Aa2 | AAA | AAA |

Additionally, several of the City's Bonds are insured.

Additional information on the City’s long term-debt can be found in footnote 5 on pages 40-45 of this report.

CITY OF CARROLLTON, TEXAS

Management's Discussion and Analysis
For the Year Ended September 30, 2012
Amounts in Thousands Unless Stated Otherwise
(Unaudited)

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

In the fiscal year 2013 Budget, General Fund revenues are budgeted to decrease by 0.2% from the fiscal year 2012 final budget with ad valorem taxes making up 42% of General Fund budgeted revenues. Certified assessed valuations, including estimated values on properties under protest, increased 2% for the fiscal year 2013 budget compared to a 0.1% decrease in the previous year's budget.

In this coming fiscal year, the City's budget has been impacted by some encouraging economic signs. The City continues to develop commercially and is aggressively pursuing Transit Oriented Development opportunities with light rail service to the City which opened December 6, 2010. Sales tax receipts, the most volatile revenue source, which declined in fiscal years 2008 to 2010 after growing five years in a row, continued to rebound in fiscal year 2012 with 11% growth.

The Water and Sewer Operating Fund is budgeted in fiscal year 2013 to operate at a net deficit of \$996 based on the high levels of available fund balance exceeding financial standards.

REQUEST FOR INFORMATION

The financial report is designed to provide our citizens, customers, investors and creditors with general overview of the City's finances. If you have questions about this report or need any additional information, contact the Department of Finance, Attn: Controller, at P.O. Box 110535, Carrollton, Texas 75011-0535, e-mail at pamela.hodges@cityofcarrollton.com or call (972) 466-3110.

CITY OF CARROLLTON, TEXAS

Government-wide Statement of Net Assets
September 30, 2012

| | Primary Government | | |
|---|----------------------------|-----------------------------|-----------------------|
| | Governmental Activities | Business-type Activities | Total |
| Assets | | | |
| Cash, cash equivalents and investments | \$ 103,125,551 | \$ 27,800,326 | \$ 130,925,877 |
| Receivables (net of allowance for doubtful accounts): | | | |
| Ad valorem taxes | - | - | - |
| Sales taxes | 1,934,847 | - | 1,934,847 |
| Franchise fees | 2,845,124 | - | 2,845,124 |
| Accounts | - | 5,081,038 | 5,081,038 |
| Accrued interest | 94,346 | 22,908 | 117,254 |
| Other | 1,516,129 | 128,775 | 1,644,904 |
| Due from other governments | 1,260,681 | - | 1,260,681 |
| Internal balances | 8,763 | (8,763) | - |
| Inventories | 81,249 | - | 81,249 |
| Prepaid items | 199,000 | - | 199,000 |
| Land held for resale | 606,750 | - | 606,750 |
| Restricted assets: | | | |
| Cash, cash equivalents and investments | 16,864,744 | 4,961,813 | 21,826,557 |
| Deferred charges | 1,306,005 | 202,207 | 1,508,212 |
| Net pension asset | 989,729 | 42,272 | 1,032,001 |
| Capital assets: | | | |
| Land | 104,982,459 | 2,367,868 | 107,350,327 |
| Buildings | 58,072,813 | 19,563,656 | 77,636,469 |
| Equipment | 26,898,664 | 5,486,302 | 32,384,966 |
| Intangibles | 5,806,898 | 729,892 | 6,536,790 |
| Improvements | 40,106,634 | 11,294,344 | 51,400,978 |
| Infrastructure | 271,831,452 | 221,930,292 | 493,761,744 |
| Construction in progress | 7,671,888 | - | 7,671,888 |
| Accumulated depreciation | (139,792,747) | (122,795,242) | (262,587,989) |
| Total assets | 506,410,979 | 176,807,688 | 683,218,667 |
| Liabilities | | | |
| Accounts payable | 9,547,696 | 2,677,965 | 12,225,661 |
| Customer deposits payable | - | 2,349,756 | 2,349,756 |
| Accrued interest | 827,048 | 315,621 | 1,142,669 |
| Unearned revenue | 784,555 | - | 784,555 |
| Noncurrent liabilities: | | | |
| Due within one year | 14,134,952 | 2,103,351 | 16,238,303 |
| Due in more than one year | 163,641,090 | 19,810,185 | 183,451,275 |
| Total liabilities | 188,935,341 | 27,256,878 | 216,192,219 |
| Net assets | | | |
| Invested in capital assets, net of related debt | 223,050,439 | 117,681,145 | 340,731,584 |
| Restricted for: | | | |
| Debt service | 4,429,907 | 1,610,108 | 6,040,015 |
| Capital projects and special revenue purposes | 1,796,683 | - | 1,796,683 |
| Unrestricted | 88,198,609 | 30,259,557 | 118,458,166 |
| Total net assets | \$ 317,475,638 | \$ 149,550,810 | \$ 467,026,448 |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Government-wide Statement of Activities
For the Year Ended September 30, 2012

| Program Activities | Expenses | Program Revenues | | | Net (Expenses) Revenue and Changes in Net Assets | | |
|---------------------------------------|-----------------------|--------------------------------------|------------------------------------|----------------------------------|--|--------------------------|----------------------|
| | | Fees, Fines and Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Governmental Activities | Business-type Activities | Total |
| Governmental activities | | | | | | | |
| General government and administration | \$ 14,144,028 | \$ 193,861 | \$ - | \$ - | \$ (13,950,167) | \$ - | \$ (13,950,167) |
| Public safety | 46,304,583 | 8,335,917 | 142,500 | 110,575 | (37,715,591) | - | (37,715,591) |
| Development services | 37,333,179 | 1,450,556 | - | 3,036,129 | (32,846,494) | - | (32,846,494) |
| Cultural and recreational | 13,967,919 | 2,772,721 | - | - | (11,195,198) | - | (11,195,198) |
| Interest on long-term debt | 6,748,692 | - | - | - | (6,748,692) | - | (6,748,692) |
| Total governmental activities | 118,498,401 | 12,753,055 | 142,500 | 3,146,704 | (102,456,142) | - | (102,456,142) |
| Business-type activities: | | | | | | | |
| Water and sewer | 34,872,272 | 34,785,038 | - | 648,083 | - | 560,849 | 560,849 |
| Golf | 1,086,243 | 1,007,137 | - | - | - | (79,106) | (79,106) |
| Sanitation | 5,414,802 | 7,436,531 | - | - | - | 2,021,729 | 2,021,729 |
| Total business-type activities | 41,373,317 | 43,228,706 | - | 648,083 | - | 2,503,472 | 2,503,472 |
| Total government | \$ 159,871,718 | \$ 55,981,761 | \$ 142,500 | \$ 3,794,787 | (102,456,142) | 2,503,472 | (99,952,670) |
| General revenues: | | | | | | | |
| Taxes: | | | | | | | |
| Ad valorem | | | | | 55,176,665 | - | 55,176,665 |
| Sales | | | | | 24,020,903 | - | 24,020,903 |
| Occupancy | | | | | 176,826 | - | 176,826 |
| Franchise fees | | | | | 10,286,074 | - | 10,286,074 |
| Investment earnings | | | | | 649,158 | 148,177 | 797,335 |
| Gain on sale of capital assets | | | | | 121,337 | 13,037 | 134,374 |
| Miscellaneous | | | | | 1,104,285 | 87,849 | 1,192,134 |
| Transfers | | | | | 5,890,252 | (5,890,252) | - |
| | | | | | 97,425,500 | (5,641,189) | 91,784,311 |
| Total general revenues and transfers | | | | | (5,030,642) | (3,137,717) | (8,168,359) |
| Change in net assets | | | | | 322,506,280 | 152,688,527 | 475,194,807 |
| Net assets at beginning of year | | | | | \$ 317,475,638 | \$ 149,550,810 | \$ 467,026,448 |
| Net assets at end of year | | | | | | | |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Balance Sheet
 Governmental Funds
 September 30, 2012

| | General | Debt Service | Streets and Drainage | General and Public Facilities | Other Governmental Funds | Total Governmental Funds |
|--|----------------------|---------------------|----------------------|-------------------------------|--------------------------|--------------------------|
| Assets | | | | | | |
| Cash and cash equivalents | \$ 18,280,175 | \$ 5,280,856 | \$ 33,444,101 | \$ 28,893,862 | \$ 13,588,554 | \$ 99,487,548 |
| Receivables (net, where applicable, of allowance for doubtful accounts): | | | | | | |
| Ad valorem taxes | - | - | - | - | - | - |
| Sales taxes | 1,934,847 | - | - | - | - | 1,934,847 |
| Franchise fees | 2,761,090 | - | - | 84,034 | - | 2,845,124 |
| Accrued interest | 34,536 | - | 22,775 | 14,267 | 8,787 | 80,365 |
| Other | 96,075 | - | - | 1,094,623 | - | 1,190,698 |
| Due from other funds | 134,194 | - | - | - | - | 134,194 |
| Due from other governments | - | - | - | 1,114,812 | 145,869 | 1,260,681 |
| Prepaid items | - | - | - | - | 64,700 | 64,700 |
| Land held for sale | - | - | - | 606,750 | - | 606,750 |
| Total assets | \$ 23,240,917 | \$ 5,280,856 | \$ 33,466,876 | \$ 31,808,348 | \$ 13,807,910 | \$ 107,604,907 |
| Liabilities and Fund Balances | | | | | | |
| Liabilities: | | | | | | |
| Accounts payable | \$ 4,892,143 | \$ 23,901 | \$ 1,865,343 | \$ 1,390,556 | \$ 759,497 | \$ 8,931,440 |
| Due to other funds | - | - | - | - | 134,194 | 134,194 |
| Deferred revenue | - | - | - | 1,063,412 | 41,163 | 1,104,575 |
| Unearned revenue | 9,143 | - | 633,053 | - | 142,359 | 784,555 |
| Total liabilities | 4,901,286 | 23,901 | 2,498,396 | 2,453,968 | 1,077,213 | 10,954,764 |
| Fund balances: | | | | | | |
| Restricted for: | | | | | | |
| Debt service | - | 5,256,955 | - | - | - | 5,256,955 |
| Streets and drainage | - | - | 2,339,776 | - | - | 2,339,776 |
| Public facilities | - | - | - | 3,344,490 | - | 3,344,490 |
| Other capital projects | - | - | - | 120,142 | 1,921,688 | 2,041,830 |
| Other purposes | - | - | - | - | 1,354,452 | 1,354,452 |
| Committed to: | | | | | | |
| Street rehabilitation | - | - | 8,606,244 | - | - | 8,606,244 |
| Other capital projects | - | - | - | - | 777,632 | 777,632 |
| Assigned to: | | | | | | |
| Encumbrances | 288,384 | - | - | - | - | 288,384 |
| Streets and drainage | - | - | 20,022,460 | - | - | 20,022,460 |
| Public facilities | - | - | - | 25,889,748 | - | 25,889,748 |
| Other capital projects | - | - | - | - | 8,422,646 | 8,422,646 |
| Other purposes | - | - | - | - | 254,279 | 254,279 |
| Unassigned | 18,051,247 | - | - | - | - | 18,051,247 |
| Total fund balances | 18,339,631 | 5,256,955 | 30,968,480 | 29,354,380 | 12,730,697 | 96,650,143 |
| Total liabilities and fund balances | \$ 23,240,917 | \$ 5,280,856 | \$ 33,466,876 | \$ 31,808,348 | \$ 13,807,910 | \$ 107,604,907 |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Reconciliation of the Governmental Funds Balance Sheet to Statement of Net Assets
September 30, 2012

Total fund balance - total governmental funds \$ 96,650,143

Amounts reported for governmental activities in the statement of net assets are different because:

Net pension asset in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet. Includes net pension assets of Internal Service Funds. 989,729

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet. Includes capital assets of Internal Service Funds. 375,578,061

Other assets are not available to pay for current period expenditures and, therefore, are deferred in the funds. 1,104,575

Interest payable on long-term debt does not require current financial resources. Therefore interest payable is not reported as a liability in the governmental funds balance sheet. (827,048)

Internal service funds are used by management to charge the cost of certain activities, such as insurance and fleet management, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the government-wide statement of net assets (net of amount allocated to business-type activities, capital assets and long term liabilities). Internal Service Fund balances not included in other reconciling items:

| | | |
|--|---------------|------------|
| Current assets | \$ 21,057,708 | |
| Accounts payable | (616,256) | |
| Net amount allocated to business-type activities | 8,763 | 20,450,215 |

Long term liabilities are not due and payable in the current period and, therefore, they are not reported in the governmental funds balance sheet. Includes Internal Service Funds' non-current liabilities.

| | | |
|---------------------------|---------------|----------------------|
| Due within one year | \$ 14,134,952 | |
| Due in more than one year | 163,641,090 | |
| Deferred charges | (1,306,005) | <u>(176,470,037)</u> |

Net assets of governmental activities \$ 317,475,638

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Statement of Revenues, Expenditures and Changes in Fund Balances
 Governmental Funds
 For the Year Ended September 30, 2012

| | General | Debt Service | Streets and Drainage | General and Public Facilities | Other Governmental Funds | Total Governmental Funds |
|---|----------------------|---------------------|----------------------------|-------------------------------------|--------------------------------|--------------------------------|
| Revenues: | | | | | | |
| Taxes: | | | | | | |
| Ad valorem | \$ 31,691,951 | \$19,450,624 | \$ 3,088,187 | \$ - | \$ 594,080 | \$ 54,824,842 |
| Penalty and interest | 236,553 | 115,270 | - | - | - | 351,823 |
| Sales | 24,020,903 | - | - | - | - | 24,020,903 |
| Occupancy | - | - | - | - | 176,826 | 176,826 |
| Franchise fees | 9,962,752 | - | - | 323,322 | - | 10,286,074 |
| Assessments | - | - | 3,340 | - | 39,950 | 43,290 |
| Charges for services | 4,581,900 | - | - | - | 145,324 | 4,727,224 |
| Intergovernmental | - | - | 428,312 | 811,386 | 216,330 | 1,456,028 |
| Licenses and permits | 1,951,889 | - | - | - | 23,788 | 1,975,677 |
| Fines and forfeitures | 5,471,923 | - | - | 142,030 | 392,911 | 6,006,864 |
| Investment income | 185,007 | 10,035 | 171,711 | 118,380 | 67,974 | 553,107 |
| Miscellaneous | 397,074 | - | 31,500 | 623,478 | 52,233 | 1,104,285 |
| Total revenues | <u>78,499,952</u> | <u>19,575,929</u> | <u>3,723,050</u> | <u>2,018,596</u> | <u>1,709,416</u> | <u>105,526,943</u> |
| Expenditures: | | | | | | |
| Current: | | | | | | |
| General government and administration | 12,894,095 | - | - | - | - | 12,894,095 |
| Public safety | 42,863,356 | - | - | - | 766,132 | 43,629,488 |
| Development services | 9,398,097 | - | - | - | 24,873 | 9,422,970 |
| Cultural and recreational | 10,071,746 | - | - | - | 534,390 | 10,606,136 |
| Capital outlay | - | - | 11,852,420 | 13,869,109 | 5,378,431 | 31,099,960 |
| Debt service: | | | | | | |
| Principal retirement | - | 12,730,000 | - | - | - | 12,730,000 |
| Interest and fiscal charges | - | 6,967,800 | - | - | - | 6,967,800 |
| Total expenditures | <u>75,227,294</u> | <u>19,697,800</u> | <u>11,852,420</u> | <u>13,869,109</u> | <u>6,703,826</u> | <u>127,350,449</u> |
| Excess (deficiency) of revenues over expenditures | <u>3,272,658</u> | <u>(121,871)</u> | <u>(8,129,370)</u> | <u>(11,850,513)</u> | <u>(4,994,410)</u> | <u>(21,823,506)</u> |
| Other financing sources (uses): | | | | | | |
| Refunding bonds issued | - | 20,100,000 | - | - | - | 20,100,000 |
| Premium on bonds issued | - | 2,217,933 | 214,911 | - | - | 2,432,844 |
| Payment to refunded bond escrow agent | - | (22,317,933) | - | - | - | (22,317,933) |
| Transfers in | 5,760,140 | - | 997,812 | 8,857,031 | 85,000 | 15,699,983 |
| Transfers out | (7,264,211) | - | (2,475,000) | (60,000) | (56,169) | (9,855,380) |
| Total other financing sources (uses) | <u>(1,504,071)</u> | <u>-</u> | <u>(1,262,277)</u> | <u>8,797,031</u> | <u>28,831</u> | <u>6,059,514</u> |
| Net change in fund balances | <u>1,768,587</u> | <u>(121,871)</u> | <u>(9,391,647)</u> | <u>(3,053,482)</u> | <u>(4,965,579)</u> | <u>(15,763,992)</u> |
| Fund balances at beginning of year | <u>16,571,044</u> | <u>5,378,826</u> | <u>40,360,127</u> | <u>32,407,862</u> | <u>17,696,276</u> | <u>112,414,135</u> |
| Fund balances at end of year | <u>\$ 18,339,631</u> | <u>\$ 5,256,955</u> | <u>\$ 30,968,480</u> | <u>\$ 29,354,380</u> | <u>\$ 12,730,697</u> | <u>\$ 96,650,143</u> |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of
Governmental Funds to the Statement of Activities
For the Year Ended September 30, 2012

Net change in fund balances - total governmental funds \$ (15,763,992)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report all payments to pensions as expenditures. However, in the government-wide statement of activities the actuarial annually required contribution is considered as expense. Any excess payment is recorded an asset. Change in net pension asset. (13,868)

Governmental funds report capital outlay as expenditures. However, in the government-wide statement of activities and changes in net assets, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlay recorded as capital assets in the current period. 24,179,028

The net effect of various transactions involving capital assets.

| | | |
|-----------------------------|------------|---------|
| Capital contributions | \$ 896,683 | |
| Asset retirements/disposals | (446,326) | 450,357 |

Depreciation expense on capital assets is reported in the government-wide statement of activities and changes in net assets, but does not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditure in governmental funds. (27,947,746)

The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas the amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

| | | |
|---|-----------------|------------|
| Refunding bonds issued | \$ (20,100,000) | |
| Premium on bonds issued | (2,432,844) | |
| Payment to refunding bond escrow agent | 22,317,933 | |
| Bond principal retirement | 12,730,000 | |
| Amortization of deferred charges | (107,072) | |
| Amortization of bond premiums/discounts | 515,850 | |
| Amortization of bond refunding losses | (272,791) | 12,651,076 |

Payment of compensated absences is reported as expenditures in the governmental funds when actually paid. However, on the government-wide statement of changes in net assets compensated absences are expensed as they are accrued. Change in the compensated absences liability. (227,043)

Some property tax and intergovernmental revenues will not be collected for several months after the City's fiscal year end. These are not considered "available" revenues in the governmental funds until received. Change in amount deferred on fund statements. 936,493

Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net assets, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as expenditures in governmental funds. Change in accrued interest. 83,121

Internal service funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The net revenue of the internal service funds is reported with governmental activities net of amount allocated to business-type activities and depreciation expense.

| | | |
|--|--------------|---------|
| Change in net assets | \$ (878,696) | |
| Net of amount allocated to business activities | 134,670 | |
| Depreciation expense | 1,365,958 | 621,932 |

Change in net assets of governmental activities \$ (5,030,642)

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

General Fund
 Statement of Revenues, Expenditures and Changes in Fund Balances
 Budget and Actual
 For the Year Ended September 30, 2012

| | Budgeted Amounts | | Actual GAAP Basis | Adjustments Budget Basis | Actual Budget Basis | Variance with Final Budget Positive (Negative) |
|--|----------------------|----------------------|-------------------------|--------------------------------|---------------------------|---|
| | Original | Final | | | | |
| Revenues: | | | | | | |
| Taxes: | | | | | | |
| Ad valorem | \$ 31,098,190 | \$ 31,675,000 | \$ 31,691,951 | \$ - | \$ 31,691,951 | \$ 16,951 |
| Penalty and interest | 235,000 | 235,000 | 236,553 | - | 236,553 | 1,553 |
| Sales | 20,508,030 | 23,145,000 | 24,020,903 | - | 24,020,903 | 875,903 |
| Franchise fees | 9,124,985 | 9,345,000 | 9,962,752 | - | 9,962,752 | 617,752 |
| Charges for services | 4,595,919 | 4,563,387 | 4,581,900 | - | 4,581,900 | 18,513 |
| Licenses and permits | 1,759,855 | 1,892,050 | 1,951,889 | - | 1,951,889 | 59,839 |
| Fines and forfeitures | 4,536,481 | 5,267,050 | 5,471,923 | - | 5,471,923 | 204,873 |
| Investment income | 234,450 | 181,000 | 185,007 | (11,321) | 173,686 | (7,314) |
| Miscellaneous | 321,558 | 374,998 | 397,074 | - | 397,074 | 22,076 |
| Total revenues | <u>72,414,468</u> | <u>76,678,485</u> | <u>78,409,952</u> | <u>(11,321)</u> | <u>78,488,631</u> | <u>1,810,146</u> |
| Expenditures: | | | | | | |
| Current: | | | | | | |
| General government and administration | 13,592,071 | 13,503,551 | 12,894,095 | (24,538) | 12,869,557 | 633,994 |
| Public safety | 43,313,975 | 42,954,440 | 42,863,356 | 8,405 | 42,871,761 | 82,679 |
| Development services | 9,883,576 | 9,562,006 | 9,398,097 | (23,545) | 9,374,552 | 187,454 |
| Cultural and recreational | 10,695,540 | 10,288,011 | 10,071,746 | 4,412 | 10,076,158 | 211,853 |
| Total expenditures | <u>77,485,162</u> | <u>76,308,008</u> | <u>75,227,294</u> | <u>(35,266)</u> | <u>75,192,028</u> | <u>1,115,980</u> |
| Excess (deficiency) of revenues over expenditures | <u>(5,070,694)</u> | <u>370,477</u> | <u>3,272,658</u> | <u>23,945</u> | <u>3,296,603</u> | <u>2,926,126</u> |
| Other financing sources (uses): | | | | | | |
| Transfers in | 5,429,648 | 5,620,825 | 5,760,140 | - | 5,760,140 | 139,315 |
| Transfers out | (663,790) | (7,264,211) | (7,264,211) | - | (7,264,211) | - |
| Total other financing sources (uses) | <u>4,765,858</u> | <u>(1,643,386)</u> | <u>(1,504,071)</u> | <u>-</u> | <u>(1,504,071)</u> | <u>139,315</u> |
| Net change in fund balances | <u>(304,836)</u> | <u>(1,272,909)</u> | <u>1,768,587</u> | <u>23,945</u> | <u>1,792,532</u> | <u>3,065,441</u> |
| Fund balances at beginning of year | <u>16,253,107</u> | <u>16,253,107</u> | <u>16,571,044</u> | <u>(317,937)</u> | <u>16,253,107</u> | <u>-</u> |
| Fund balances at end of year | <u>\$ 15,948,271</u> | <u>\$ 14,980,198</u> | <u>\$ 18,339,631</u> | <u>\$ (293,992)</u> | <u>\$ 18,045,639</u> | <u>\$ 3,065,441</u> |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Statement of Net Assets
 Proprietary Funds
 September 30, 2012

| | Business Type Activities - Enterprise Funds | | | | Governmental Activities- Internal Service Funds |
|--|---|---------------------|---------------------|----------------------|--|
| | Water and Sewer | Golf Course | Sanitation | Total | |
| Assets | | | | | |
| Current Assets: | | | | | |
| Cash and cash equivalents | \$ 26,824,077 | \$ 586,918 | \$ 389,331 | \$ 27,800,326 | \$ 20,502,747 |
| Receivables (net where applicable of allowance for doubtful accounts) | | | | | |
| Accounts | 4,243,437 | - | 837,601 | 5,081,038 | - |
| Accrued interest | 21,048 | 418 | 1,442 | 22,908 | 13,981 |
| Other | - | 128,775 | - | 128,775 | 325,431 |
| Inventories | - | - | - | - | 81,249 |
| Prepaid items | - | - | - | - | 134,300 |
| Restricted assets: | | | | | |
| Cash and cash equivalents | 3,351,705 | - | - | 3,351,705 | - |
| Total current assets | <u>34,440,267</u> | <u>716,111</u> | <u>1,228,374</u> | <u>36,384,752</u> | <u>21,057,708</u> |
| Noncurrent assets: | | | | | |
| Restricted assets: | | | | | |
| Cash and cash equivalents | 1,610,108 | - | - | 1,610,108 | - |
| Deferred charges | 193,289 | 8,918 | - | 202,207 | - |
| Net pension asset | 42,272 | - | - | 42,272 | 3,416 |
| Capital assets: | | | | | |
| Land | 1,372,868 | 995,000 | - | 2,367,868 | - |
| Buildings | 18,038,700 | 1,524,956 | - | 19,563,656 | 176,409 |
| Equipment | 3,205,766 | 820,233 | 1,460,303 | 5,486,302 | 16,620,286 |
| Intangibles | 729,892 | - | - | 729,892 | 104,714 |
| Improvements | - | 11,294,344 | - | 11,294,344 | - |
| Infrastructure | 221,930,292 | - | - | 221,930,292 | - |
| Accumulated depreciation | <u>(109,814,668)</u> | <u>(12,173,033)</u> | <u>(807,541)</u> | <u>(122,795,242)</u> | <u>(10,533,366)</u> |
| Total capital assets, net of accumulated depreciation | <u>135,462,850</u> | <u>2,461,500</u> | <u>652,762</u> | <u>138,577,112</u> | <u>6,368,043</u> |
| Total noncurrent assets | <u>137,308,519</u> | <u>2,470,418</u> | <u>652,762</u> | <u>140,431,699</u> | <u>6,371,459</u> |
| Total assets | <u>171,748,786</u> | <u>3,186,529</u> | <u>1,881,136</u> | <u>176,816,451</u> | <u>27,429,167</u> |
| Liabilities | | | | | |
| Current liabilities: | | | | | |
| Accounts payable | 1,775,979 | 105,625 | 796,361 | 2,677,965 | 616,256 |
| Estimated health claims payable | - | - | - | - | 901,000 |
| Customer deposits payable | 2,349,756 | - | - | 2,349,756 | - |
| Revenue bonds payable | 1,744,801 | - | - | 1,744,801 | - |
| Certificates of obligation payable | - | 310,000 | - | 310,000 | - |
| Compensated absences | 48,550 | - | - | 48,550 | 1,401 |
| Accrued interest | 301,949 | 13,672 | - | 315,621 | - |
| Total current liabilities | <u>6,221,035</u> | <u>429,297</u> | <u>796,361</u> | <u>7,446,693</u> | <u>1,518,657</u> |
| Noncurrent liabilities: | | | | | |
| Revenue bonds payable | 17,725,999 | - | - | 17,725,999 | - |
| Certificates of obligation payable | - | 1,440,000 | - | 1,440,000 | - |
| Compensated absences | 644,186 | - | - | 644,186 | 20,307 |
| Long-term risk liability | - | - | - | - | 2,395,312 |
| Total noncurrent liabilities | <u>18,370,185</u> | <u>1,440,000</u> | <u>-</u> | <u>19,810,185</u> | <u>2,415,619</u> |
| Total liabilities | <u>24,591,220</u> | <u>1,869,297</u> | <u>796,361</u> | <u>27,256,878</u> | <u>3,934,276</u> |
| Net Assets | | | | | |
| Invested in capital assets, net of related debt | 116,316,883 | 711,500 | 652,762 | 117,681,145 | 6,368,043 |
| Restricted for: | | | | | |
| Revenue bond retirement | 1,610,108 | - | - | 1,610,108 | - |
| Unrestricted | <u>29,230,575</u> | <u>605,732</u> | <u>432,013</u> | <u>30,268,320</u> | <u>17,126,848</u> |
| Total net assets | <u>\$ 147,157,566</u> | <u>\$ 1,317,232</u> | <u>\$ 1,084,775</u> | <u>149,559,573</u> | <u>\$ 23,494,891</u> |

| | |
|---|-----------------------|
| Reconciliation to government-wide statement of net assets: | |
| Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds | (8,763) |
| Net assets of business-type activities | <u>\$ 149,550,810</u> |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Statement of Revenues, Expenses and Changes in Fund Net Assets
 Proprietary Funds
 For the Year Ended September 30, 2012

| | Business Type Activities - Enterprise Funds | | | | Governmental Activities- Internal Service Funds |
|--|---|---------------------|---------------------|-----------------------|--|
| | Water and Sewer | Golf Course | Sanitation | Total | |
| Operating revenues: | | | | | |
| Charges for services | \$ 34,785,038 | \$ 1,007,137 | \$ 7,436,531 | \$ 43,228,706 | \$ 14,930,780 |
| Miscellaneous | 87,849 | - | - | 87,849 | - |
| Total operating revenues | <u>34,872,887</u> | <u>1,007,137</u> | <u>7,436,531</u> | <u>43,316,555</u> | <u>14,930,780</u> |
| Operating expenses: | | | | | |
| Personal services | 3,431,921 | - | - | 3,431,921 | 146,237 |
| Supplies and services | 20,715,152 | 322,431 | 5,186,259 | 26,223,842 | 14,520,286 |
| Utilities | 898,975 | - | - | 898,975 | 34,427 |
| Allocations | 1,111,285 | 9,429 | 79,852 | 1,200,566 | 63,605 |
| Depreciation | 7,780,673 | 633,742 | 146,030 | 8,560,445 | 1,365,958 |
| Total operating expenses | <u>33,938,006</u> | <u>965,602</u> | <u>5,412,141</u> | <u>40,315,749</u> | <u>16,130,513</u> |
| Income (loss) from operations | <u>934,881</u> | <u>41,535</u> | <u>2,024,390</u> | <u>3,000,806</u> | <u>(1,199,733)</u> |
| Nonoperating revenues (expenses): | | | | | |
| Investment income | 139,037 | 3,376 | 5,764 | 148,177 | 96,051 |
| Gain on sale/retirement of capital assets | 13,037 | 6,162 | - | 19,199 | 119,337 |
| Interest expense | (802,630) | (126,430) | - | (929,060) | - |
| Total nonoperating revenues (expenses) | <u>(650,556)</u> | <u>(116,892)</u> | <u>5,764</u> | <u>(761,684)</u> | <u>215,388</u> |
| Income (loss) before contributions and transfers | <u>284,325</u> | <u>(75,357)</u> | <u>2,030,154</u> | <u>2,239,122</u> | <u>(984,345)</u> |
| Capital contributions | 648,083 | - | - | 648,083 | - |
| Transfers in | - | - | - | - | 512,500 |
| Transfers out | <u>(3,466,178)</u> | <u>(286,298)</u> | <u>(2,137,776)</u> | <u>(5,890,252)</u> | <u>(406,851)</u> |
| Change in net assets | <u>(2,533,770)</u> | <u>(361,655)</u> | <u>(107,622)</u> | <u>(3,003,047)</u> | <u>(878,696)</u> |
| Net assets at beginning of year | <u>149,691,336</u> | <u>1,678,887</u> | <u>1,192,397</u> | | <u>24,373,587</u> |
| Net assets at end of year | <u>\$ 147,157,566</u> | <u>\$ 1,317,232</u> | <u>\$ 1,084,775</u> | | <u>\$ 23,494,891</u> |
| Reconciliation to government-wide statement of activities: | | | | | |
| Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds | | | | <u>(134,670)</u> | |
| Change in net assets of business-type activities | | | | <u>\$ (3,137,717)</u> | |

See accompanying notes to basic financial statements.

CITY OF CARROLLTON, TEXAS

Statement of Cash Flows
 Proprietary Funds
 For the Year Ended September 30, 2012

| | Business -Type Activities- Enterprise Funds | | | | Governmental Activities- Internal Service Funds |
|--|---|-------------------|--------------------|----------------------|--|
| | Water and Sewer | Golf Course | Sanitation | Total | |
| Cash flows from operating activities: | | | | | |
| Cash received from customers for services | \$ 35,464,332 | \$ 960,693 | \$ 7,360,938 | \$ 43,785,963 | \$ - |
| Cash received from employees for services | - | - | - | - | 1,775,249 |
| Cash received from other funds for services | - | - | - | - | 13,158,098 |
| Cash received from loss claim recoveries | - | - | - | - | 1,494,488 |
| Other operating cash receipts | 87,849 | - | - | 87,849 | - |
| Cash payments to suppliers for goods and services | (21,905,466) | (335,531) | (5,138,084) | (27,379,081) | (5,854,361) |
| Cash payments to employees for services | (3,078,361) | - | - | (3,078,361) | (133,380) |
| Cash payment for loss claims | - | - | - | - | (10,332,261) |
| Cash payments to other funds for services | (1,178,835) | (9,914) | (67,242) | (1,255,991) | (72,970) |
| Net cash provided by operating activities | <u>9,389,519</u> | <u>615,248</u> | <u>2,155,612</u> | <u>12,160,379</u> | <u>34,863</u> |
| Cash flows from noncapital financing activities: | | | | | |
| Transfers from other funds | - | - | - | - | 452,500 |
| Transfers to other funds | (3,466,178) | (286,298) | (2,137,776) | (5,890,252) | (406,851) |
| Net cash provided (used) by noncapital financing activities | <u>(3,466,178)</u> | <u>(286,298)</u> | <u>(2,137,776)</u> | <u>(5,890,252)</u> | <u>45,649</u> |
| Cash flows from capital and related financing activities: | | | | | |
| Acquisition and construction of capital assets | (2,565,800) | (8,631) | - | (2,574,431) | (2,034,200) |
| Proceeds from sale of capital assets | 14,666 | 6,162 | - | 20,828 | 171,862 |
| Proceeds from capital debt | 11,644,592 | - | - | 11,644,592 | - |
| Escrow payment for bond refunding | (11,847,896) | - | - | (11,847,896) | - |
| Issuance costs paid for capital debt | (155,073) | - | - | (155,073) | - |
| Interest paid on bonds | (928,903) | (126,775) | - | (1,055,678) | - |
| Interest paid on interfund loan | - | - | - | - | - |
| Retirement of bonds | (1,620,000) | (290,000) | - | (1,910,000) | - |
| Capital contributions | 356,295 | - | - | 356,295 | - |
| Net cash used by capital and related financing activities | <u>(5,102,119)</u> | <u>(419,244)</u> | <u>-</u> | <u>(5,521,363)</u> | <u>(1,862,338)</u> |
| Cash flows from investing activities: | | | | | |
| Interest on cash and cash equivalents | 129,409 | 3,220 | 5,036 | 137,665 | 90,616 |
| Net increase (decrease) in cash and cash equivalents | 950,631 | (87,074) | 22,872 | 886,429 | (1,691,210) |
| Cash and cash equivalents, October 1 | 30,835,259 | 673,992 | 366,459 | 31,875,710 | 22,193,957 |
| Cash and cash equivalents, September 30 | <u>\$ 31,785,890</u> | <u>\$ 586,918</u> | <u>\$ 389,331</u> | <u>\$ 32,762,139</u> | <u>\$ 20,502,747</u> |

(Continued)

CITY OF CARROLLTON, TEXAS

Statement of Cash Flows
 Proprietary Funds
 For the Year Ended September 30, 2012

| | Business -Type Activities- Enterprise Funds | | | | Governmental Activities- Internal Service Funds |
|--|---|-------------------|---------------------|----------------------|--|
| | Water and Sewer | Golf Course | Sanitation | Total | |
| Reconciliation of income (loss) from operations to net cash provided by operating activities: | | | | | |
| Income (loss) from operations | \$ 934,881 | \$ 41,535 | \$ 2,024,390 | \$ 3,000,806 | \$ (1,199,733) |
| Adjustments to reconcile income (loss) from operations to net cash provided by operating activities: | | | | | |
| Depreciation | 7,780,673 | 633,742 | 146,030 | 8,560,445 | 1,365,958 |
| Provision for doubtful accounts | 63,100 | - | 12,610 | 75,710 | - |
| Change in assets and liabilities: | | | | | |
| (Increase) decrease in accounts receivable | 511,885 | - | (75,593) | 436,292 | - |
| Increase in other receivables | - | (46,444) | - | (46,444) | (105,829) |
| Decrease in inventories | - | - | - | - | 14,611 |
| Increase in prepaid items | - | - | - | - | (131,000) |
| Decrease in net pension asset | 648 | - | - | 648 | 36 |
| Increase (decrease) in accounts payable | (91,823) | (13,585) | 48,175 | (57,233) | 15,760 |
| Increase in estimated health claims payable | - | - | - | - | 73,000 |
| Increase in deposits | 167,409 | - | - | 167,409 | - |
| Increase in liability for compensated absences | 22,746 | - | - | 22,746 | 2,060 |
| Net cash provided by operating activities | <u>\$ 9,389,519</u> | <u>\$ 615,248</u> | <u>\$ 2,155,612</u> | <u>\$ 12,160,379</u> | <u>\$ 34,863</u> |

Noncash investing, capital and financing activities:

During the past year, the Enterprise Funds received \$291,788 noncash capital contributions from developers consisting of water and sewer infrastructure. Additionally, the Internal Service Funds received assets with a net value of \$60,000 from the to the Governmental Activities.

| Reconciliation of total cash and cash equivalents: | | | | | |
|--|----------------------|-------------------|-------------------|----------------------|----------------------|
| Current assets: | | | | | |
| Cash and cash equivalents | \$ 26,824,077 | \$ 586,918 | \$ 389,331 | \$ 27,800,326 | \$ 20,502,747 |
| Restricted assets - cash and cash equivalents | 3,351,705 | - | - | 3,351,705 | - |
| Noncurrent assets: | | | | | |
| Restricted assets - cash and cash equivalents | 1,610,108 | - | - | 1,610,108 | - |
| Total cash and cash equivalents | <u>\$ 31,785,890</u> | <u>\$ 586,918</u> | <u>\$ 389,331</u> | <u>\$ 32,762,139</u> | <u>\$ 20,502,747</u> |

See accompanying notes to basic financial statements.

(Concluded)

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

A. General Statement

The City of Carrollton (the "City") was incorporated on June 14, 1913. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety, development services, culture, recreation and waterworks.

The accounting and reporting policies of the City relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America (GAAP) applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB) and by the Financial Accounting Standards Board (when applicable). The more significant accounting policies of the City are described below.

B. Financial Reporting Entity

The City's basic financial statements include the accounts of all City operations. The criteria for including organizations as component units within the City's reporting entity, as set forth in Section 2100 of GASB's Codification of Governmental Accounting and Financial Reporting Standards, include whether:

- the organization is legally separate (can sue and be sued in their own name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City

Based on the aforementioned criteria, the City has no component units.

C. Basis of Presentation

The government-wide financial statements (the statement of net assets and the statement of activities) report information on all of the activities of the City. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exception to this general rule is interfund services provided by the internal service funds. Elimination of these charges would distort the direct costs reported for the various functions concerned. Governmental activities, which normally are supported by taxes and

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements:

The City segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as a separate column on the fund financial statements; all non-major funds are aggregated and presented in a single column.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The City has presented the following major governmental funds:

General Fund-

General Fund is the main operating fund of the City. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

Debt Service Fund-

Debt Service Fund is used to account for the accumulation of financial resources for the payment of principal, interest and related costs on general long-term debt paid primarily from taxes levied by the City. The fund balance of the Debt Service Fund is restricted exclusively for debt service expenditures.

Streets and Drainage Fund-

Streets and Drainage Fund is used to account for funds received and expended for the construction and renovation of thoroughfares, arterial streets and drainage improvements in the City.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

General and Public Facilities Fund-

General and Public Facilities Fund is used to account for funds received and expended for construction, renovation, expansion and major improvement of various City facilities, acquisition of land and other large nonrecurring projects.

Proprietary Funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determination of net income, financial position and cash flow. All assets and liabilities are included on the Statement of Net Assets. The City has presented the following major proprietary funds:

Water and Sewer Fund-

Water and Sewer Fund is used to account for the provision of water and sewer services to the residents of the City. Activities of the fund include administration, operations and maintenance of the water and sewer system and billing and collection activities. The fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for water and sewer debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

Golf Course Fund-

Golf Course Fund is used to account for payments received from the contractor and improvements made to the City's golf course, including administration, operation and maintenance.

Sanitation Fund-

Sanitation Fund is used to account for billing, collection and payment for solid waste collection and disposal services. All costs are financed through charges to sanitation customers.

Additionally, the City reports the Internal Service Funds which are used to account for the fleet management services, self funded property and casualty insurance provided to departments of the City and self funded health and disability insurance provided to employees of the City.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personal and contractual services, supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

D. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements and fund financial statements for proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned, including unbilled water and sewer services which are accrued. Expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers revenues as available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures, except for interest payable accrued at the debt issuance date for which cash is received with the debt proceeds, as well as expenditures related to compensated absences are recorded only when payment has matured and will be payable shortly after year-end.

The revenues susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. Sales taxes collected and held by the state at year-end on behalf of the government are also recognized as revenue. All other governmental fund revenues are recognized when received, as they are deemed immaterial.

E. Budgetary Control

Annual budgets are adopted for all governmental funds except for the capital projects funds, which adopt project-length budgets.

The City Charter establishes the fiscal year as the twelve-month period beginning October 1. The departments submit to the City Manager a budget of estimated expenditures for the ensuing fiscal year after which the City Manager subsequently submits a budget of estimated expenditures and revenues to the City Council by August 1.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Upon receipt of the budget estimates, the Council holds a public hearing on the proposed budget. Information about the Budget Ordinance is then published in the official newspaper of the City.

At least ten days prior to October 1, the budget is legally enacted through passage of an ordinance. The City Manager is authorized to transfer budgeted amounts between line items and departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.

Budgeted amounts are as originally adopted or as amended by the City Council. Individual amendments were not material in relation to the original appropriations, which were adopted.

The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual – General Fund presents a comparison of budgetary data to actual results. The General Fund utilizes the same basis of accounting for both budgetary purposes and actual results, except for the effect of encumbrances and unrealized investment gains and losses, which are adjusted to the actual results for this comparison.

F. Cash, Cash Equivalents and Investments

Cash of all funds, including restricted cash, but excluding the cash and investments of the confiscated funds special revenue fund and a certificate of deposit equal to the arbitrage liability at the beginning of the fiscal year, are pooled into common pooled accounts in order to maximize investment opportunities. Each fund whose monies are deposited in the pooled cash accounts has equity therein, and interest earned on the investment of these monies is allocated based upon relative equity at month end. An individual fund's equity in the pooled cash accounts is available upon demand and are considered to be "cash equivalents" when preparing these financial statements. In addition, any marketable securities not included in the common pooled accounts that are purchased with maturity of ninety days or less are also considered to be "cash equivalents". Negative balances incurred in pooled cash at year-end are treated as interfund receivables of the General Fund and interfund payables of the deficit fund.

All investments are recorded at fair value based on quoted market prices. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

G. Prepaid Items

Prepaid balances are for payments made by the City in the current year to provide services occurring in the subsequent fiscal year.

H. Inventories

The inventories in the Internal Service Funds consist of fuel supplies and are recorded at cost using the first-in/first-out method.

I. Interfund Receivables and Payables

Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as “internal balances”.

J. Transactions Between Funds

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

The City allocates to the Special Revenue and Proprietary funds an indirect cost percentage of information technology and administrative services for those funds but paid through the General Fund along with other indirect costs deemed necessary for their operations. During the year ended September 30, 2012, the City allocated \$2,498,280 as a transfer for such services.

K. Land Held for Resale

Land held for resale in the General and Public Facilities Capital Project Fund is held for redevelopment and is valued at the estimated realizable value.

L. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. All purchased capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Outlays for capital assets are capitalized as projects are constructed. Infrastructure assets begin depreciating at the end of year in which costs are incurred. Other constructed capital assets begin depreciating when the asset is placed in service.

Assets capitalized, not including infrastructure assets, have an original cost of \$5,000 or more and over three years of useful life. Infrastructure assets capitalized have an original cost of \$250,000 or more. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

| | |
|----------------|---------------|
| Buildings | 20 - 50 Years |
| Equipment | 3 - 10 Years |
| Intangibles | 4 - 20 Years |
| Improvements | 10 - 40 Years |
| Infrastructure | 20 - 30 Years |

M. Restricted Assets

Certain cash and investments balances are restricted by various legal and contractual obligations.

The following table summarizes the restricted cash and investments:

Governmental activities:

| | |
|-----------------------------|-------------------|
| Debt Service Fund | \$ 5,280,856 |
| Bond construction account | 9,085,093 |
| Other Capital Project Funds | 1,020,992 |
| Special Revenue Funds | 1,477,803 |
| | <u>16,864,744</u> |

Business-type activities

| | |
|---------------------------------------|------------------|
| Revenue bond accrued interest payable | 301,949 |
| Current maturities of revenue bonds | 700,000 |
| Reserve for revenue bond retirement | 1,610,108 |
| Customer deposits | 2,349,756 |
| | <u>4,961,813</u> |

| | |
|---------------------------------------|----------------------|
| Total Restricted cash and investments | <u>\$ 21,826,557</u> |
|---------------------------------------|----------------------|

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

N. Compensated Absences

The City's policy allows employees to accumulate unused sick leave on an unlimited basis and vacation leave up to 432 hours for Fire Shift Civil Service employees and up to 288 hours for all other employees. Upon termination employees are entitled to be paid for accumulated leave as follows:

Vacation Leave:

- Civil Service employees who have completed six full months of service and Non-Civil Service employees hired on or before January 1, 2011 who have completed five years of service will be paid any accumulated vacation leave.
- Non-Civil Service employees hired on or before January 1, 2011 who have completed six full months of service but less than five years will be paid for accumulated vacation leave up to a maximum of 160 hours.
- Non-Civil Service employees hired after January 1, 2011 who have completed six full months of service will be paid for accumulated vacation leave up to a maximum of 120 hours.

Sick Leave:

- Civil Service Fire Shift employees who have completed one full year of service will be paid for accumulated sick leave up to 1,440 hours.
- All other Civil Service employees who have completed one full year of service and Non-Civil Service employees hired on or before January 1, 2010 who have completed five years of service will be paid for accumulated sick leave up to 960 hours.
- Non-Civil Service employees hired after January 1, 2010 will not be paid for accumulated sick leave.

O. Nature and Purpose of Classifications of Fund Equity

Governmental Funds fund balances classified as restricted are balances with constraints placed on the use of resources by creditors, grantors, contributors or laws or regulations of other governments. Fund balances classified as committed can only be used for specific purposes pursuant to constraints imposed by the City Council through an ordinance or resolution. Assigned fund balances are constrained by an intent to be used for specific purposes but are neither restricted or committed. Assignments are made by City management based on Council direction.

For the classification of Governmental Fund balances, the City considers an expenditure to be made from the most restrictive first when more than one classification is available.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Net assets restricted for revenue bond retirement in the Water and Sewer Fund is a reserve required by revenue bond covenants.

P. Minimum Fund Balance Policy

It is the desire of the City to maintain adequate General Fund fund balance to maintain liquidity and in anticipation of economic downturns or natural disasters. The City Council has adopted a financial standard to maintain a General Fund minimum fund balance of 60 days of budgeted expenditures.

Q. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets net of accumulated depreciation and the outstanding balances of any borrowing spent for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

(2) BUDGET BASIS OF ACCOUNTING:

The City prepares its annual budget on a basis (budget basis) which differs from a GAAP basis. The budget and all transactions are presented in accordance with the City's method (budget basis) in the Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual – General Fund to provide a meaningful comparison of actual results with the budget. The differences between budget and GAAP basis in the General Fund are that encumbrances are recorded as the equivalent of expenditures (budget) as opposed to a assignment of fund balance (GAAP), unrealized investment gain (loss) is recognized for GAAP basis only and interfund loan transactions treated as transfers for budget basis.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Adjustments necessary to convert the General Fund's net change in fund balances on the budget basis to a GAAP basis are as follows:

| | |
|--|----------------------------|
| Net change in fund balances - budget basis | \$ 1,792,532 |
| Beginning of year adjustment for encumbrances recognized as expenditures | (323,650) |
| End of year adjustment for encumbrances not recognized as expenditures | 288,384 |
| Unrealized investment gain recognized for GAAP basis only | <u>11,321</u> |
| Net change in fund balances -GAAP basis | <u><u>\$ 1,768,587</u></u> |

3) DEPOSITS AND INVESTMENTS:

Deposits - State statutes require that all deposits in financial institutions be fully collateralized by U.S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a market value of not less than the principal amount of the deposits. Under the Dodd-Frank Wall Street Reform and Consumer Protection Act, all noninterest-bearing transaction accounts are fully insured, regardless of the balance of the account at all FDIC-insured institutions from December 31, 2010 through December 31, 2012. All of the City of Carrollton deposits are covered by Section 343 of the Dodd Frank Act, making the City's requirement for collateral at the FDIC not necessary until December 31, 2012. Due to JPMorgan Chase N.A. contractual obligation to the City, the collateral value held at the Federal Reserve Bank in the City's name at fiscal year-end was \$8,512,927.

At September 30, 2012, the carrying amount of the City's deposits was a balance of \$3,791,733, and the respective bank balances totaled \$5,820,327. The City's cash on hand totaled \$36,850.

Investments - State statutes, City investment policy, City bond ordinances and City resolutions authorize the City's investments. The City is authorized to invest in the following: U.S. Government obligations and its agencies or instrumentalities; direct obligations of this state or its agencies and instrumentalities; collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States with ten years or less stated final maturity (cannot be an inverse floater, a principal only or interest only); obligations of states, agencies, counties, cities and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than A or its equivalent rating, no-load; SEC registered mutual funds with a weighted average stated maturity of less than two years that are invested in allowable securities; obligations of Texas and its agencies; fully collateralized repurchase agreements and

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

reverse repurchase agreements; prime domestic commercial paper; prime domestic bankers' acceptances; guaranteed investment contracts; securities lending program consisting of authorized investments by the City's investment policy; insured or collateralized certificates of deposit; government pools; and no-load SEC registered money market funds consisting of any of these securities listed. For additional information see the City of Carrollton Investment Policy at www.cityofcarrollton.com.

The City's investments carried at fair value as of September 30, 2012, are:

| Investments: | <u>Fair Value</u> | <u>Effective Duration (in years)</u> | <u>Credit Risk</u> |
|---------------------|-----------------------|--|------------------------|
| Coupon Treasuries | \$ 6,022,344 | 0.978 | AA+ |
| Coupon Agencies | 96,022,911 | 0.239 | AAA |
| Municipal Bonds | 4,088,120 | 0.658 | AAA |
| Government Pools | 42,790,476 | 0.231 | AAA |
| Total Fair Value | <u>\$ 148,923,851</u> | | |
| Portfolio Duration: | | 0.214 | |

Interest Rate Risk – In compliance with the City's Investment Policy, as of September 30, 2012, the City minimized the interest rate risk, related to current events market turmoil in the portfolio by: limiting the effective duration of security types not to exceed two years with the exception of securities purchases related to reserve funds; structuring the investment portfolio so that securities matured to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the secondary market prior to maturity; monitoring credit ratings of portfolio positions to assure compliance with rating requirements imposed by the Public Funds Investment Act; and investing operating funds primarily in short-term securities, money market mutual funds, or similar government investment pools.

Credit Risk – In compliance with the City's Investment Policy, as of September 30, 2012, the City minimized credit risk losses due to default of a security issuer or backer, by;

- limiting investments to the safest types of securities;
- limiting Bank Certificate of Deposit to less than \$250,000;
- all of the City's purchased investments in US Agencies Obligations were rated AAA, AAA and Aaa by Standard & Poors, Fitch and Moody's, respectively;
- pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisers with which the City will do business; and
- diversifying the investment portfolio so that potential losses on individual securities were minimized.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

(4) CAPITAL ASSETS:

Capital asset activity for the year ended September 30, 2012, was as follows:

| | Balance October 1 | Additions/ Completions | Retirements/ Adjustments | Balance September 30 |
|---|-----------------------|---------------------------|-----------------------------|-------------------------|
| Governmental activities | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 104,982,459 | \$ - | \$ - | \$ 104,982,459 |
| Construction in progress | 1,548,698 | 6,123,190 | - | 7,671,888 |
| Total capital assets not being depreciated | <u>106,531,157</u> | <u>6,123,190</u> | <u>-</u> | <u>112,654,347</u> |
| Capital assets being depreciated: | | | | |
| Buildings | 55,442,912 | 2,629,901 | - | 58,072,813 |
| Equipment | 25,088,717 | 3,484,927 | (1,674,980) | 26,898,664 |
| Intangibles | 6,104,561 | 123,920 | (421,583) | 5,806,898 |
| Improvements | 38,855,297 | 1,787,510 | (536,173) | 40,106,634 |
| Infrastructure | 288,495,371 | 13,000,710 | (29,664,629) | 271,831,452 |
| Total capital assets being depreciated | <u>413,986,858</u> | <u>21,026,968</u> | <u>(32,297,365)</u> | <u>402,716,461</u> |
| Less accumulated depreciation for: | | | | |
| Buildings | (30,453,222) | (1,987,267) | - | (32,440,489) |
| Equipment | (15,965,574) | (2,308,354) | 1,622,455 | (16,651,473) |
| Intangibles | (4,610,468) | (530,811) | 421,582 | (4,719,697) |
| Improvements | (10,771,915) | (1,537,562) | 87,847 | (12,221,630) |
| Infrastructure | (81,840,336) | (21,583,752) | 29,664,630 | (73,759,458) |
| Total accumulated depreciation | <u>(143,641,515)</u> | <u>(27,947,746)</u> | <u>31,796,514</u> | <u>(139,792,747)</u> |
| Total capital assets being depreciated, net | <u>270,345,343</u> | <u>(6,920,778)</u> | <u>(500,851)</u> | <u>262,923,714</u> |
| Governmental activities capital assets, net | <u>\$ 376,876,500</u> | <u>\$ (797,588)</u> | <u>\$ (500,851)</u> | <u>\$ 375,578,061</u> |

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

| | Balance October 1 | Additions/ Completions | Retirements/ Adjustments | Balance September 30 |
|--|-----------------------|---------------------------|-----------------------------|-------------------------|
| Business-type activities: | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 2,367,868 | \$ - | \$ - | \$ 2,367,868 |
| Capital assets being depreciated: | | | | |
| Buildings | 19,563,656 | - | - | 19,563,656 |
| Equipment | 5,265,436 | 343,645 | (122,779) | 5,486,302 |
| Intangibles | 729,892 | - | - | 729,892 |
| Improvements | 11,294,344 | - | - | 11,294,344 |
| Infrastructure | 219,635,238 | 2,295,054 | - | 221,930,292 |
| Total capital assets being depreciated | <u>256,488,566</u> | <u>2,638,699</u> | <u>(122,779)</u> | <u>259,004,486</u> |
| Less accumulated depreciation for: | | | | |
| Buildings | (14,999,150) | (278,641) | - | (15,277,791) |
| Equipment | (3,149,611) | (415,864) | 121,151 | (3,444,324) |
| Intangibles | (699,884) | (21,266) | - | (721,150) |
| Improvements | (9,641,650) | (560,075) | - | (10,201,725) |
| Infrastructure | (85,865,653) | (7,284,599) | - | (93,150,252) |
| Total accumulated depreciation | <u>(114,355,948)</u> | <u>(8,560,445)</u> | <u>121,151</u> | <u>(122,795,242)</u> |
| Total capital assets being depreciated, net | <u>142,132,618</u> | <u>(5,921,746)</u> | <u>(1,628)</u> | <u>136,209,244</u> |
| Business-type activities capital assets, net | <u>\$ 144,500,486</u> | <u>\$ (5,921,746)</u> | <u>\$ (1,628)</u> | <u>\$ 138,577,112</u> |

Depreciation expense was charged as direct expense to programs of the primary government as follows:

| | |
|---|----------------------|
| Governmental activities: | |
| General government and administration | \$ 2,160,797 |
| Public safety | 1,521,730 |
| Development services | 21,846,503 |
| Cultural and recreational | 2,418,716 |
| Total depreciation expense - Governmental activities | <u>\$ 27,947,746</u> |
| Business-type activities: | |
| Water and sewer | \$ 7,780,673 |
| Golf course | 633,742 |
| Sanitation | 146,030 |
| Total depreciation expense - Business-type activities | <u>\$ 8,560,445</u> |

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

(5) LONG-TERM DEBT AND LIABILITIES:

General Obligation Bonds and Certificates of Obligation –

General obligation bonds and certificates of obligation provide funds for the acquisition and construction of major capital equipment and facilities. General obligation bonds are direct obligations issued on a pledge of the general taxing power for the payment of the debt obligations of the City. General obligation bonds and certificates of obligation require the City to compute, at the time other taxes are levied, the rate of tax required to provide (in each year bonds are outstanding) a fund to pay interest and principal at maturity. The City is in compliance with this requirement.

The 2002 Tax and Golf Course Surplus Revenue Certificates of Obligation constitute direct tax obligations of the City payable from ad valorem taxes levied, within the limits prescribed by law, against all taxable property within the City and are additionally payable from and secured by a pledge of surplus net revenues of the City's Golf Course as provided in the ordinances authorizing the Certificates.

Certain certificates of obligation are to be repaid by revenues of the Enterprise Funds.

General Obligation Bonds Refunding -

Due to favorable interest rates, during fiscal year 2012, \$22,532,844, including premium, Series 2012 General Obligation (GO) Refunding Bonds were issued to advance refund \$20,760,000 of the City's previously issued and outstanding GO Bonds. Debt refunded included \$4,245,000 of GO Improvement and Refunding Bonds, Series 2002, \$8,290,000 of GO Improvement Bonds, Series 2003 and \$8,225,000 of GO Improvement and Refunding Bonds, Series 2005. The proceeds were deposited with an escrow agent to purchase direct obligations of the United States of America. The reacquisition price exceeded the net carrying amount of the old debt by \$1,309,583. This amount is being amortized over the remaining life of the refunded debt, which is the same as the life of the new debt issued. Under the escrow reserve agreement, the escrow fund is irrevocably pledged to the payment of principal and interest on the refunded bonds. As a result, the refunded obligations are considered to be defeased and the liability for those bonds has been removed from the City's financial statements. As a result of the refunding, the City reduced its aggregate debt service payments to maturity by \$2,771,789, and obtained an economic gain (difference between present value of the debt service payments on the old and new debt) of \$2,449,937.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

At September 30, 2012, general obligation bonds and certificates of obligation currently outstanding are as follows:

| | <u>Interest Rate %</u> | <u>Issue Date</u> | <u>Maturity Date</u> | <u>Outstanding</u> |
|---|----------------------------|-----------------------|--------------------------|-----------------------|
| General Obligation Bonds: | | | | |
| Improvement, Series 2003 | 3 - 4.25 | 06/01/2003 | 08/15/2023 | \$ 1,585,000 |
| Improvement and Refunding, Series 2005 | 3 - 5.25 | 02/15/2005 | 08/15/2025 | 29,785,000 |
| Improvement, Series 2006 | 4 - 6 | 06/01/2006 | 08/15/2026 | 18,185,000 |
| Improvement, Series 2007 | 4 - 5.25 | 08/01/2007 | 08/15/2027 | 17,175,000 |
| Improvement and Refunding, Series 2009 | 2 - 5 | 04/15/2009 | 08/15/2029 | 30,475,000 |
| Improvement and Refunding, Series 2010 | 2.25 - 4.125 | 04/15/2010 | 08/15/2030 | 25,985,000 |
| Improvement, Series 2011 | 3 - 4.25 | 04/15/2011 | 08/15/2030 | 14,125,000 |
| Refunding, Series 2012 | 2 - 4 | 05/01/2012 | 08/15/2025 | 19,785,000 |
| | | | | <u>\$ 157,100,000</u> |
| Certificates of Obligation: | | | | |
| Tax and Golf Course Surplus Revenue, Series 2002 | 5 - 6.25 | 05/15/2002 | 08/15/2017 | <u>\$ 1,750,000</u> |

Annual debt service requirements to maturity for general obligation bonds and certificates of obligation are as follows:

General Obligation Bonds

| <u>Year Ending September 30</u> | <u>Governmental Activities</u> | | |
|-------------------------------------|--------------------------------|----------------------|-----------------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
| 2013 | \$ 12,250,000 | \$ 6,616,381 | \$ 18,866,381 |
| 2014 | 12,695,000 | 6,161,431 | 18,856,431 |
| 2015 | 12,615,000 | 5,620,869 | 18,235,869 |
| 2016 | 12,185,000 | 5,120,819 | 17,305,819 |
| 2017 | 11,765,000 | 4,662,419 | 16,427,419 |
| 2018-2022 | 50,865,000 | 16,329,944 | 67,194,944 |
| 2023-2027 | 34,810,000 | 6,784,488 | 41,594,488 |
| 2028-2030 | 9,915,000 | 804,362 | 10,719,362 |
| Total | <u>\$ 157,100,000</u> | <u>\$ 52,100,713</u> | <u>\$ 209,200,713</u> |

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Certificates of Obligation

| Year Ending September 30 | <u>Business-type Activities</u> | | <u>Total</u> |
|-----------------------------|---------------------------------|-------------------|---------------------|
| | <u>Principal</u> | <u>Interest</u> | |
| 2013 | \$ 310,000 | \$ 109,375 | \$ 419,375 |
| 2014 | 325,000 | 90,000 | 415,000 |
| 2015 | 350,000 | 69,688 | 419,688 |
| 2016 | 370,000 | 47,813 | 417,813 |
| 2017 | 395,000 | 24,687 | 419,687 |
| Total | <u>\$ 1,750,000</u> | <u>\$ 341,563</u> | <u>\$ 2,091,563</u> |

Revenue Bonds –

Revenue bonds are used to finance the acquisition and construction of major capital improvements for the water and sewer system and related facilities. These revenue bonds constitute special obligations of the City solely secured by a lien on and pledge of the net revenues of the water and sewer system.

The revenue bonds are collateralized by the revenue of the water and sewer system and the various special funds established by the bond ordinances. The ordinances provide that the revenue of the system is to be used first to pay operating and maintenance expenses of the system and second to establish and maintain the revenue bond funds. Remaining revenues may then be used for any lawful purpose. The ordinances also contain provisions which, among other items, restrict the issuance of additional revenue bonds unless the special funds noted above contain the required amounts and certain financial ratios are met. Management of the City believes that it is in compliance with all significant financial requirements as of September 30, 2012.

Revenue Bonds Refunding -

Due to favorable interest rates, during fiscal year 2012, \$11,623,327, including premium, Series 2012 Waterworks and Sewer System Revenue (W&S Revenue) Refunding Bonds were issued and issuer contribution of \$385,000 was made to advance refund \$11,425,000 of the City's previously issued and outstanding W&S Revenue Bonds. Debt refunded included \$4,605,000 of W&S Revenue Improvement and Refunding Bonds, Series 2002, \$2,760,000 of W&S Revenue Improvement Bonds, Series 2003 and \$4,060,000 of W&S Revenue Improvement Bonds, Series 2005. The proceeds were deposited with an escrow agent to purchase direct obligations of the United States of America. The reacquisition price exceeded the net carrying amount of the old debt by \$389,937. This amount is being amortized over the remaining life of the refunded debt, which is the same as the life of the new debt issued. Under the escrow reserve agreement, the escrow fund is irrevocably

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

pledged to the payment of principal and interest on the refunded bonds. As a result, the refunded obligations are considered to be defeased and the liability for those bonds has been removed from the City's financial statements. As a result of the refunding, the City reduced its aggregate debt services payments to maturity by \$1,726,662, and obtained an economic gain (difference between present value of the debt service payments on the old and new debt) of \$1,556,584.

At September 30, 2012, revenue bonds currently outstanding are as follows:

| | <u>Interest Rate %</u> | <u>Issue Date</u> | <u>Maturity Date</u> | <u>Outstanding</u> |
|--|----------------------------|-----------------------|--------------------------|----------------------|
| Revenue Bonds: | | | | |
| Waterworks and Sewer System Revenue Improvement, Series 2003 | 3 - 5 | 06/01/2003 | 05/01/2023 | \$ 220,000 |
| Waterworks and Sewer System Revenue Improvement, Series 2005 | 2.5 - 4.2 | 02/15/2005 | 05/01/2025 | 3,270,000 |
| Waterworks and Sewer System Revenue Improvement, Series 2007 | 4.375 - 5 | 08/01/2007 | 05/01/2027 | 4,770,000 |
| Waterworks and Sewer System Revenue Refunding, Series 2012 | 2 - 4 | 05/01/2012 | 05/01/2023 | 10,535,000 |
| | | | | <u>\$ 18,795,000</u> |

Annual debt service requirements to maturity for revenue bonds are as follows:

| <u>Year Ending September 30</u> | <u>Business-type Activities</u> | | |
|-------------------------------------|---------------------------------|---------------------|----------------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
| 2013 | \$ 1,680,000 | \$ 724,679 | \$ 2,404,679 |
| 2014 | 1,715,000 | 673,804 | 2,388,804 |
| 2015 | 1,215,000 | 614,229 | 1,829,229 |
| 2016 | 1,260,000 | 574,204 | 1,834,204 |
| 2017 | 1,310,000 | 524,378 | 1,834,378 |
| 2018-2022 | 7,420,000 | 1,770,019 | 9,190,019 |
| 2023-2027 | 4,195,000 | 470,217 | 4,665,217 |
| Total | <u>\$ 18,795,000</u> | <u>\$ 5,351,530</u> | <u>\$ 24,146,530</u> |

Bonds Authorized and Unissued –

At September 30, 2012, the City had \$36,897,000 in general obligation bonds which were authorized and unissued.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Defeased Bonds Outstanding –

In the current and prior years, the City issued refunding bonds to defease certain outstanding bonds for the purpose of consolidation and to achieve debt service savings. The City has placed the proceeds from the refunding issues in irrevocable escrow accounts with a trust agent to ensure payment of debt service on the refunded bonds.

Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. Although defeased, the refunded debt from these earlier issues will not be actually retired until the call dates have come due or until maturity if they are not callable issues. On September 30, 2012, \$16,515,000 of General Obligation bonds and \$6,820,000 of Revenue bonds outstanding are considered defeased.

Compensated Absences –

Compensated absences represent the estimated liability for employees' accrued vacation and sick leave for which employees are entitled to be paid upon termination. The retirement of this liability is paid from the General Fund, Enterprise Funds and Internal Service Funds based on the assignment of an employee at termination.

Health Claims Liability –

Health claims liability represents an estimate of self-insured claims liability outstanding of the Employee Health and Disability Internal Service Fund. All health claims are expected to be paid within one year.

Long-term Risk Liability –

The Long-term Risk Liability is the actuarially determined liability related to the City's self-insured retention program accounted for in the Risk Management Internal Service Fund.

Changes in long-term liabilities –

On the next schedule, the additions to the General Obligation Bonds in the Governmental Type Activities represent the issuance of \$20,100,000 of General Obligation Refunding Bonds, Series 2012, and the additions to the Revenue Bonds in the Business Type Activities represent the issuance of \$10,535,000 of Waterworks and Sewer System Revenue Refunding Bonds, Series 2012.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Transactions for the year ended September 30, 2012 are summarized as follows:

| | Balance October 1 | Additions | Reductions | Balance September 30 | Due within one year |
|-------------------------------------|-----------------------|----------------------|------------------------|-------------------------|------------------------|
| <u>Governmental type activities</u> | | | | | |
| Bonds payable: | | | | | |
| General obligation bonds | \$ 170,490,000 | \$ 20,100,000 | \$ (33,490,000) | \$ 157,100,000 | \$ 12,250,000 |
| Less deferred amounts: | | | | | |
| For discounts and premiums | 5,765,438 | 2,432,844 | (1,248,983) | 6,949,299 | 584,204 |
| On refunding | (2,154,927) | (1,309,583) | 532,703 | (2,931,807) | (292,365) |
| Total bonds payable | 174,100,511 | 21,223,261 | (34,206,280) | 161,117,492 | 12,541,839 |
| Compensated absences | 13,133,135 | 1,031,786 | (802,683) | 13,362,238 | 692,113 |
| Health claims liability | 828,000 | 7,449,078 | (7,376,078) | 901,000 | 901,000 |
| Long-term risk liability | 2,395,312 | 900,956 | (900,956) | 2,395,312 | - |
| Total governmental activities | <u>\$ 190,456,958</u> | <u>\$ 30,605,081</u> | <u>\$ (43,285,997)</u> | <u>\$ 177,776,042</u> | <u>\$ 14,134,952</u> |
| <u>Business type activities</u> | | | | | |
| Bonds payable: | | | | | |
| Revenue bonds | \$ 21,305,000 | \$ 10,535,000 | \$ (13,045,000) | \$ 18,795,000 | \$ 1,680,000 |
| Certificates of obligation | 2,040,000 | - | (290,000) | 1,750,000 | 310,000 |
| Less deferred amounts: | | | | | |
| For discounts and premiums | 180,518 | 1,088,327 | (217,878) | 1,050,967 | 100,250 |
| On refunding | - | (389,937) | 14,770 | (375,167) | (35,449) |
| Total bonds payable | 23,525,518 | 11,233,390 | (13,538,108) | 21,220,800 | 2,054,801 |
| Compensated absences | 669,990 | 46,802 | (24,056) | 692,736 | 48,550 |
| Total business-type activities | 24,195,508 | 11,280,192 | (13,562,164) | 21,913,536 | 2,103,351 |
| Total government | <u>\$ 214,652,466</u> | <u>\$ 41,885,273</u> | <u>\$ (56,848,161)</u> | <u>\$ 199,689,578</u> | <u>\$ 16,238,303</u> |

(6) PROPERTY AND SALES TAXES:

Property tax is levied each October 1 on the assessed (appraised) value listed as of the prior January 1 for all real and business personal property located in the City. Taxable assessed value represents the appraisal value less applicable exemptions authorized by the City Council. Appraised values are established by the Appraisal Board of Review at 100% for estimated fair market value.

Taxes are due on October 1, the levy date, and are delinquent after the following January 31. Tax liens are automatic on January 1 each year. The tax lien is part of a lawsuit for property that can be

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements For Year Ended September 30, 2012

filed any time after taxes become delinquent (February 1). The City usually waits until after May 1 and July 1 to file suits on business personal property and real property, respectively. As of July 1, 20% collection costs may be added to all delinquent accounts. Current tax collections for the year ended September 30, 2012, were 99.3% of the tax levy.

Property taxes at the fund level are recorded as receivables and deferred revenues at the time the taxes are levied. Revenues are recognized as the related ad valorem taxes are collected including those collected 60 days after year-end. Additional amounts estimated to be collectible in time to be a resource for payment of obligations incurred during the fiscal year and therefore susceptible to accrual in accordance with GAAP have been recognized as revenue.

The City Charter does not provide for a debt limit; therefore, no computation can be made. However, at September 30, 2012, the City had a tax margin of \$1.88 for every \$100 valuation based upon a maximum ad valorem tax of \$2.50 for every \$100 valuation imposed by Texas Constitutional law.

In Texas, central appraisal districts are required under the Property Tax Code to assess all property within its respective county on the basis of 100% of its market value and are prohibited from applying any assessment ratios. The value of property within the appraisal district must be reviewed at least every three years; however, the City may, at its own expense, require annual reviews of appraised values. The City may challenge appraised values established by the appraisal district through various appeals, and, if necessary, legal action. Under this legislation the City continues to set tax rates on City property. However, if the effective tax rate, adjusted for new improvements, exceeds the rate for the previous year by more than 8%, qualified voters of the City may petition for an election to determine whether to limit the maintenance and operating tax rate to no more than 8% above the effective tax rate of the previous year.

Sales and use tax is authorized under state law with the City's levy equal to one percent of taxable sales and uses. The Texas Comptroller of Public Accounts collects all sales and use taxes on behalf of the City, remitting all taxes collected less a 2% service fee to the City on a monthly basis.

The State of Texas utilizes origin based sourcing for municipal sales and use tax. Under this approach, sales and use tax is sourced to the taxing jurisdiction in which the selling business is located regardless of where in the state the purchaser resides or the product is shipped. Origin sourcing can produce large individual sales and use tax payments to specific jurisdictions. Additionally, sales and use tax can fluctuate not only due to general economic factors but also due to relocations between taxing jurisdictions. The identity of and the amount paid by individual sales and use tax payers is strictly confidential under state law.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

(7) PENSION PLAN:

Plan Description:

The City provides pension benefits for all eligible employees through a nontraditional, joint contributory, hybrid defined benefit plan administered by Texas Municipal Retirement System (TMRS), an agent, multiple-employer public employee retirement system. The City has adopted plan provisions among the options available in the governing statutes of TMRS.

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS. The report also provides detailed explanations of the contributions, benefits and actuarial methods and assumptions used by the System. This report may be obtained by writing to P.O. Box 149153, Austin, Texas 78714-9153, by calling 800-924-8677, or accessing the publications section of the TMRS website at www.tmr.org.

Benefits depend upon the sum of the employee's contributions to the plan, with interest, and the City-financed monetary credits, with interest. At the date the plan began, the City granted monetary credits for service rendered before the plan began of a theoretical amount equal to two times what would have been contributed by the employee, with interest, prior to establishment of the plan. Monetary credits for service since the plan began are 200% of the employee's accumulated contributions.

Beginning in 1993, the City granted on an annually repeating (automatic) basis a monetary credit referred to as an updated service credit (USC) which is a theoretical amount which takes into account salary increases or plan improvements. If at any time during their career an employee earns a USC, this amount remains in their account earning interest at 5% until retirement. At retirement, the benefit is calculated as if the sum of the employee's accumulated contributions with interest and the employer match plus employer-financed monetary credits, such as USC, with interest were used to purchase an annuity. Additionally, initiated in 1993, the City provided on an annually repeating (automatic) basis cost of living adjustments (COLA) for retirees equal to a percentage of the change in the consumer price index (CPI).

Beginning in 2007, TMRS began undergoing a series of changes to better position itself relative to the types of benefits its member cities had contracted for, the current investment environment and the most efficient fund structure for providing those benefits. These changes included switching actuarial methods, tightening assumptions, migrating from a 100% fixed income portfolio to a more diversified portfolio and combining three legally separate employee, employer and retiree trust funds into one pension trust fund. As a result of these changes, the City believes that TMRS is much better positioned to provide the contracted benefits at a very stable and predictable contribution rate. It also believes that the actuarially accrued liability currently calculated is a better estimate of the City's

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

true obligations as compared to the estimates calculated prior to 2007. These changes have, however, resulted in significant volatility in both calculated liabilities and in calculated contribution rates. During this time of volatility, the City employed various strategies for keeping rates affordable while paying down liabilities. These strategies included longer amortization periods for the mandatory contribution calculation but providing additional voluntary contributions based on specific criteria resulting in a net pension asset at year end.

A summary of plan provisions for the City are as follows:

| | |
|-----------------------------------|--|
| Employee deposit rate | 7% |
| Matching ratio (City to employee) | 2 to 1 |
| Years required for vesting | 5 |
| Service retirement eligibility | 20 years at any age, 5 years at age 60 and above |
| Updated Service Credit | 75% Repeating |
| Annuity Increase to retirees | 50% of CPI Repeating |

The City does not participate in Social Security.

Funding Policy:

Under the state law governing TMRS, the actuary annually determines the City contribution rate per GAAP and per state statues on a calendar-year basis. The City discloses the annual pension costs based on the calculated rates per GAAP for the City's fiscal year. The rate per GAAP is 16.88% of covered payroll for the months in calendar year 2011, and 13.95% for the months in calendar year 2012. This rate consists of the normal cost contribution rate and the prior service contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually. The prior service contribution rate amortizes the unfunded actuarial liability over the applicable period for that city. Both the normal cost and prior service contribution rates include recognition of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases. The City contributes to the TMRS Plan at the actuarially determined statutory rate, which can differ from the annual contribution rate calculated per GAAP. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as basis for the rate and the calendar year when the rate goes into effect (i.e. December 31, 2010 valuation is effective for rates beginning January 1, 2012). If a change in plan provisions is elected by the City, this rate can change. For the months in calendar year 2011, the City made contributions of 16.74% which provided for an additional voluntary contribution of .46 percentage points over the statutorily required rate of 16.28% based on a 38-year closed amortization period and was 0.14 percentage

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
 For Year Ended September 30, 2012

points less than the actuarially required contribution of 16.88% required by GAAP. For months in calendar year 2012, the City made contributions of 13.95% which equaled the statutorily required rate and the actuarially required contribution required by GAAP.

Annual Pension Cost and Net Pension Asset:

The annual pension cost and net pension asset are as follows:

| | |
|---|--------------------|
| Annual Required Contribution (ARC) | \$6,544,714 |
| Contributions Made – statutorily required monthly | (6,482,347) |
| Contributions Made – voluntary monthly | <u>(47,815)</u> |
| Decrease in net pension asset | 14,552 |
| Net Pension Asset, beginning of the year | <u>1,046,553</u> |
| Net Pension Asset, end of the year | <u>\$1,032,001</u> |

Three-Year Trend Information

| Fiscal Year | Annual Pension Cost (APC) | Percentage of APC Contributed | Net Pension (Obligation) Asset |
|----------------|---------------------------------|-------------------------------------|--------------------------------------|
| 2010 | \$7,797,214 | 103% | \$ 893,308 |
| 2011 | 7,807,248 | 103 | 1,046,553 |
| 2012 | 6,544,714 | 100 | 1,032,001 |

Funding Status and Funding Progress:

In June 2011, Senate Bill 350 was enacted by the Texas Legislature, resulting in a restructure of the TMRS funds. This legislation provided for the actuarial valuation to be completed as if restructuring had occurred on December 31, 2010. In addition, the actuarial assumptions were updated for the new fund structure based on an actuarial experience study that was adopted by the TMRS Board at their May, 2011 meeting (the review compared actual to expected experience for the four-year period of January 1, 2006 through December 31, 2009). For a complete description of the combined impact of the legislation and new actuarial assumptions, including the effects on TMRS city rates and funding ratios, please see the December 31, 2010 TMRS Comprehensive Annual Financial Report.

As of December 31, 2011, the most recent actuarial valuation date, the plan was 93.3% funded. The actuarial accrued liability for benefits was \$295,569,643, and the actuarial value of assets was \$275,783,003, resulting in an unfunded actuarial accrued liability (UAAL) of \$19,786,640. The covered payroll (annual payroll of active employees covered by the plan) was \$44,593,544, and the ratio of the UAAL to the covered payroll was 44.4%.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Actuarial Methods and Assumptions:

A summary of actuarial assumptions is as follows:

| | |
|-------------------------------|---------------------------|
| Actuarial Valuation Date | December 31, 2011 |
| Actuarial Cost Method | Projected Unit Credit |
| Amortization Method | Level Percent of Payroll |
| Remaining Amortization Period | 26 Years – Closed Period |
| Asset Valuation Method | 10-year smoothed market |
| Investment Rate of Return | 7.0% |
| Projected Salary Increases | Varies by age and service |
| Payroll growth | 3% |
| Inflation Rate | 3% |
| Cost-of-Living Adjustments | 1.5% |

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Actuarial calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation, and reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used included techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

(8) INTERFUND TRANSFERS:

Interfund transfers during the year ended September 30, 2012, were as follows:

| | <u>Transfers In</u> | | | | | <u>Total</u> |
|-------------------------------|---------------------|-----------------------------|--------------------------------------|-------------------------------|-------------------------|----------------------|
| | <u>General Fund</u> | <u>Streets and Drainage</u> | <u>General and Public Facilities</u> | <u>Non-Major Governmental</u> | <u>Internal Service</u> | |
| <u>Transfers Out</u> | | | | | | |
| General Fund | \$ - | \$ 404,680 | \$ 6,407,031 | \$ - | \$ 452,500 | \$ 7,264,211 |
| Streets and Drainage | - | - | 2,450,000 | 25,000 | - | 2,475,000 |
| General and Public Facilities | - | - | - | 60,000 | - | 60,000 |
| Non-Major Governmental | 56,169 | - | - | - | - | 56,169 |
| Internal Service | 406,851 | - | - | - | - | 406,851 |
| Governmental Activities | | | | | | |
| Entity-wide | - | - | - | - | 60,000 | 60,000 |
| Water and Sewer | 3,466,178 | - | - | - | - | 3,466,178 |
| Golf Course | 286,298 | - | - | - | - | 286,298 |
| Sanitation | 1,544,644 | 593,132 | - | - | - | 2,137,776 |
| Total | \$ 5,760,140 | \$ 997,812 | \$ 8,857,031 | \$ 85,000 | \$ 512,500 | \$ 16,212,483 |

Transfers are primarily used to move funds from:

- The Proprietary Funds to the General Fund for an allocated amount of administrative services.
- The Water and Sewer Fund to the General Fund for a payment in lieu of taxes.
- Sanitation Fund to the Streets and Drainage capital project fund for alley improvements.
- The General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.
- The Streets and Drainage capital project fund to the General and Public Facilities capital project fund for transit-oriented development projects.

(9) WATER PURCHASE AND WASTEWATER TREATMENT CONTRACTS:

The City has a contract with Dallas Water Utilities to purchase substantially all of the City's potable water. Under the contract, the City pays Dallas Water Utilities a rate based on a fixed demand charge plus water usage. The rates charged are subject to minimum annual contract payments. Water expense for the year ended September 30, 2012, was \$11,280,556.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
 For Year Ended September 30, 2012

The City has a contract with Trinity River Authority whereby the Trinity River Authority has agreed to provide a wastewater treatment and disposal system for the benefit of the City and any "additional member City" as defined. Each member city pays an "annual payment", as defined, as its pro rata share of operating expenses and debt service of Trinity River Authority. The City's annual expense for the year ended September 30, 2012, was \$7,221,568.

(10) SELF-INSURANCE:

The City administers a self-insured retention program (SIR) within the Risk Management Internal Service Fund in order to deal with potential liabilities. Claims in excess of the self-insured retention amounts are covered through third-party limited-coverage insurance policies. The City is self-insured with excess coverage in these areas:

| <u>Policy</u> | <u>Retention</u> | <u>Limits on Liability</u> |
|--|--------------------------|---|
| General Liability, Law Enforcement Liability, Errors and Omissions | \$50,000 per occurrence | \$2,000,000 per occurrence and \$4,000,000 policy aggregate |
| Workers' Compensation | \$100,000 per occurrence | Statutory |
| Property Loss | \$10,000 per occurrence | \$135,865,774 |
| Automobile Liability | \$50,000 per occurrence | \$1,000,000 per occurrence |
| Automobile Physical Damage | \$10,000 | Actual cash value or agreed value as scheduled |

All funds of the City participate in the program and make payments to the Risk Management Fund based on biennial actuarial estimates of the amounts needed to pay prior and current-year claims. As of the end of fiscal year 2012, a biennial actuarial analysis determined that the loss reserve was \$2,395,312 which represents the discounted present value of expected losses using an expected future investment yield assumption of 3% and includes claims incurred but not yet reported.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

Changes in this reserve amount in fiscal years 2011 and 2012 were as follows:

| | Balance at Beginning of <u>Fiscal Year</u> | Current-year Claims and Changes in <u>Estimates</u> | Claim <u>Payments</u> | Balance at End of <u>Fiscal Year</u> |
|-----------|--|--|--------------------------|--|
| 2010-2011 | \$ 1,340,706 | \$ 2,213,650 | \$ 1,159,044 | \$ 2,395,312 |
| 2011-2012 | \$ 2,395,312 | \$ 938,798 | \$ 938,798 | \$ 2,395,312 |

The City maintains the Employee Health and Disability Fund to account for the City's employee health care coverage and long-term disability programs which are self-insured by the City with long-term disability claims in excess of one year covered through third-party insurance policies. In addition, excess insurance of up to \$1,000,000 has been obtained for an individual employee's health care claims exceeding \$225,000 and for health claims in the aggregate exceeding \$9,302,178. Revenues are recognized from payroll deductions and City contributions. At September 30, 2012, a liability of \$901,000 has been recorded, which represents estimated claims incurred but not yet reported. Changes in this claims liability during fiscal years 2011 and 2012 were as follows:

| | Balance at Beginning of <u>Fiscal Year</u> | Current-year Claims and Changes in <u>Estimates</u> | Claim <u>Payments</u> | Balance at End of <u>Fiscal Year</u> |
|-----------|--|--|--------------------------|--|
| 2010-2011 | \$ 857,000 | \$ 6,006,703 | \$ 6,035,703 | \$ 828,000 |
| 2011-2012 | \$ 828,000 | \$ 7,449,078 | \$ 7,376,078 | \$ 901,000 |

There have been no significant reductions in insurance coverage during the fiscal year 2012.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

(11) COMMITMENTS AND CONTINGENT LIABILITIES:

Construction Commitments – The City has active construction projects as of September 30, 2012. Total accumulated commitments for ongoing capital projects are composed of the following:

| | |
|---------------------------------|----------------------|
| Streets and Drainage | \$ 36,273,079 |
| Traffic | 2,612,558 |
| Parks and Recreation | 7,188,041 |
| General Facilities | 31,963,703 |
| Community Development | 7,282,352 |
| Tax Increment Reinvestment Zone | 267,072 |
| Water and Sewer | 13,577,056 |
| Golf Course | 360,184 |
| Total | <u>\$ 99,524,045</u> |

These commitments will be funded through unspent bond proceeds, unrestricted cash and intergovernmental participations.

Encumbrances – As discussed in note 1 E, Budgetary Control, for budgetary purposes includes the impact of encumbrances. Encumbrances are commitments related to unperformed contracts for goods or services (i.e. purchase orders). At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year in the General Fund were \$288,384.

Grants – The City participates in certain federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Any liability for reimbursement which may arise as the result of these audits is not believed to be material.

Litigation – Various claims and lawsuits are pending against the City. In the opinion of City management, after consultation with legal counsel, the potential loss on all claims and lawsuits will not materially affect the City's financial position, results of operations, or cash flows.

Development – In 2009, the City entered into a disposition and development agreement with TCC High Street Development, LLC (TCC). This agreement included a public construction incentive agreement for a mixed use catalyst development in Downtown Carrollton known as the “Union at Carrollton Square”. The incentives include a commitment to fund the construction of a parking garage and public infrastructure in conjunction with the private development for a total amount of \$10,070,096 partially offset by a grant of \$1,545,433 for construction committed roadway improvements. As of September 30, 2012, the total incurred costs were \$8,726,145.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

In 2011, this agreement was amended in recognition of the extraordinarily tight lending conditions for these types of projects. This amendment required the City to fund an additional \$3,160,500 as a security incentive for TCC's lender for recourse and cost overruns. These funds may be returned to the City either at the sale of the property or sooner if certain conditions are met (i.e. the project is constructed within budget and/or the lender reduces their recourse requirements as the project leases apartments). In any event, repayment of the security incentive takes precedent over profit pay out. Additionally, the amended agreement calls for the City to receive 50% of the profit when the property is sold. The \$3,160,500 paid to TCC for their lender's security and cost overrun reserve requirements during fiscal year 2011 has been treated as an expense of the period due to the uncertainty of timing of future recovery.

Additionally, related ground and parking garage lease agreements provide for TCC's, and its future assignees, use of land underlying the development and a portion of the parking garage for up to 100 years. Each lease agreement provides for a nominal upfront payment per 24 year lease term. The tenant is responsible for maintenance of the parking garage.

(12) POSTEMPLOYMENT BENEFITS:

Program Description:

In addition to the pension benefits described in Note 7, as required by state law and defined by City Policy, the City makes available health care benefits to all employees who retire from the City and who are receiving benefits from a City sponsored retirement program (Texas Municipal Retirement System, and/or a Section 457 Deferred Compensation Plan) through a single-employer defined benefit healthcare plan. This healthcare plan provides lifetime insurance or until age 65 if eligible for Medicare to eligible retirees, their spouses and dependents through the City's group health insurance plan, which covers both active and retired members. Benefit provisions are established by management.

Current retirees in the health plan and at retirement, active employees with 20 years or more of service or at 60 years or more of age with five years or more of service on January 1, 2009 are eligible to remain in the health plan at the total blended contribution rate for active and retiree participants (Retiree Health Existing (Closed) Program). For financial reporting purposes, the Retiree Health Existing (Closed) Program is accounted for in the Employee Health and Disability Fund. No other financial statements are issued related to the Retiree Health Existing (Closed) Program.

A new Retiree Defined Contribution Program effective January 1, 2009 for active employees with less than 20 years of service or at 60 years or more of age with less than five years of service will require participants to contribute an aged-based full-cost premium if they choose to remain on the City's healthcare plan upon retirement. In return, the City has begun making scheduled

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
 For Year Ended September 30, 2012

contributions into a Retiree Health Savings plan in the name of each employee who has ten years of service or more. Employees are 50% vested at 15 years of service with the City and 100% vested at 20 years of service.

Under the provisions of GASB Statement 45, employees who will be required to contribute the full aged based cost for coverage for the City’s Health Plan do not receive an Other Post Employment Benefit. Accordingly, only those employees who are eligible to participate in the Retiree Health Existing (Closed) Program are included in the valuation results described below.

Funding Policy:

Current retirees contribute to the Retiree Health Existing (Closed) Program the total blended premium for active and retired participants. The City contribution to the Retiree Health Existing (Closed) Program consists of pay-as-you-go claims in excess of the retiree contributions. Retiree contributions rates for fiscal year 2012 were \$6,211 to \$31,647 per year depending on coverage levels selected. In fiscal year 2012, total member contributions were \$455,107. The City contributions to the plan for fiscal year 2012, which are also equal to claims paid in excess of premiums collected, were \$529,623.

Annual OPEB Cost and Net OPEB Obligation:

The City’s annual other postemployment benefit (OPEB) cost (expense) for the Retiree Health Existing (Closed) Program is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City’s annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City’s net OPEB obligation.

| | |
|---|----------------|
| Annual required contribution | \$529,623 |
| Interest on net OPEB obligation | - |
| Adjustment to annual required contribution | - |
| Annual OPEB cost (expense) | <u>529,623</u> |
| Contributions made | <u>529,623</u> |
| Change in OPEB obligation | - |
| Net OPEB obligation (asset) – beginning of year | - |
| Net OPEB obligation (asset) – end of year | <u>\$ -</u> |

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements For Year Ended September 30, 2012

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2011 and 2012 were as follows:

| <u>Fiscal Year</u> | <u>Annual OPEB Costs</u> | <u>Percentage of Annual OPEB Cost Contributed</u> | <u>Net OPEB Obligation</u> |
|------------------------|------------------------------|---|------------------------------------|
| 2011 | \$534,041 | 100% | - |
| 2012 | \$529,623 | 100% | - |

Funded Status and Funding Progress:

As of December 31, 2011, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$4,843,593, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) for fiscal year 2012 was \$7,163,109, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 67.6%.

Actuarial values of the program involve estimates of the value of reported amounts and assumptions of the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare costs trend. Amounts determined regarding the funded status of the program and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets held in an irrevocable trust is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. As the City chose to close its program as of January 1, 2009 and to not establish an irrevocable trust, plan assets will always be reported under GASB Statement 45 as zero. It is important to note; however, that the net assets available in the Employee Health and Disability Fund as of September 30, 2012 exceed the Actuarial Accrued Liability of \$4,843,593.

Actuarial Methods and Assumptions:

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members at that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

CITY OF CARROLLTON, TEXAS

Notes to Basic Financial Statements
For Year Ended September 30, 2012

In December 31, 2011, actuarial valuation, the Projected Unit Credit cost method was used. The actuarial assumptions include a 4.5% investment rate of return (compounded annually net after investment expenses) and an annual healthcare cost trend rate of 8.5% initially, reduced by decrements to an ultimate rate of 4.5% after 8 years. Both rates include a 3% inflation assumption. The City's unfunded actuarial accrued liability is being amortized as a level percent of active member payroll over a closed period. The remaining amortization period at December 31, 2011 was 15 years.

(13) FUTURE FINANCIAL REPORTING REQUIREMENTS:

The GASB has issued the following statements which will become effective in future years.

Statement No. 63, "*Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*" and Statement No. 65 "*Items Previously Reported as Assets and Liabilities.*" – Statement No. 63 will standardize the presentation of deferred outflows of resources and deferred inflows of resources and their effect on a government's net position. The objective of Statement No. 65 is to either properly classify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or to recognize certain items that were previously reported as assets and liabilities as outflows of resources or inflows of resources. These statements will become effective for the City in fiscal year 2013 and 2014, respectively.

Statement No. 68, "*Accounting and Financial Reporting for Pensions-an amendment of GASB Statement No. 27.*" – This statement changes the focus of pension accounting for employers from whether they are responsibly funding their plan over time to a point-in-time liability that is reflected in the employer's financial statements for any actuarially unfunded portion of pension benefits earned to date. This statement will become effective for the City in fiscal year 2015.

Management has not yet determined the effect of these statements on the financial statements.

CITY OF CARROLLTON, TEXAS
 Required Supplementary Information
 Texas Municipal Retirement System
 Schedule of Funding Progress
 Last Ten Fiscal Years
 (Unaudited)

| <u>Fiscal Year</u> | (1) <u>Actuarial Value of Assets**</u> | (2) <u>Actuarial Accrued Liability*</u> | <u>Funded Ratio (1)/(2)</u> | <u>Unfunded Actuarial Accrued Liability</u> | <u>Annual Covered Payroll</u> | <u>Unfunded Actuarial Accrued Liability As a Percentage of Covered Payroll</u> |
|--------------------|---|--|-----------------------------|---|-------------------------------|--|
| 2003 | \$120,828,113 | \$138,890,048 | 87.0% | \$18,061,935 | \$40,899,896 | 44.2% |
| 2004 | 128,856,066 | 151,848,369 | 84.9% | 22,992,303 | 39,616,484 | 58.0% |
| 2005 | 132,672,341 | 158,303,490 | 83.8% | 25,631,149 | 40,738,288 | 62.9% |
| 2006 | 137,972,528 | 165,878,626 | 83.2% | 27,906,098 | 39,670,739 | 70.3% |
| 2007 | 146,875,267 | 178,152,761 | 82.4% | 31,277,494 | 41,951,353 | 74.6% |
| 2008 | 141,565,199 | 198,026,702 | 71.5% | 56,461,503 | 42,811,373 | 131.9% |
| 2009 | 150,073,733 | 197,379,646 | 76.0% | 47,305,913 | 45,747,413 | 103.4% |
| 2010 | 161,328,186 | 208,924,862 | 77.2% | 47,596,676 | 46,403,538 | 102.6% |
| 2011 | 257,904,344 | 281,246,707 | 91.7% | 23,342,363 | 45,234,987 | 51.6% |
| 2012 | 275,783,003 | 295,569,643 | 93.3% | 19,786,640 | 44,593,544 | 44.4% |

* As of December 31 of the preceding year, the date of the actuarial valuation.

** Assets are stated at amortized cost as of December 31 of the preceding year for years 2003-2008. Beginning in 2009, actuarial value of assets is calculated using 10-year smoothing.

Notes:

For fiscal years 2003 to 2007, the actuarial accrued liability was calculated using the Unit Credit actuarial funding method. For fiscal year 2008 and forward, the actuarial accrued liability was calculated using the Projected Unit Credit actuarial funding method.

Fiscal year 2008 actuarial accrued liability adjusted for plan changes adopted effective January 1, 2009.

Fiscal year 2009 actuarial accrued liability adjusted for plan changes adopted effective January 1, 2010.

Fiscal years 2011 and 2012 includes the impact of Senate Bill 350 enacted by the Texas Legislature in June 2011. This legislation provided a restructuring of the Texas Municipal Retirement System funds effective December 31, 2010.

CITY OF CARROLLTON, TEXAS
 Required Supplementary Information
 Retiree Health Plan
 Schedule of Funding Progress
 Last Three Fiscal Years
 (Unaudited)

| <u>Fiscal Year*</u> | (1) <u>Actuarial Value of Assets</u> | (2) <u>Actuarial Accrued Liability</u> | <u>Funded Ratio (1)/(2)</u> | <u>Unfunded Actuarial Accrued Liability</u> | <u>Annual Covered Payroll**</u> | <u>Unfunded Actuarial Accrued Liability As a Percentage of Covered Payroll</u> |
|---------------------|---|---|-----------------------------|---|---------------------------------|--|
| 2010 | \$ - | \$5,380,780 | 0.0% | \$5,380,780 | \$9,140,716 | 58.9% |
| 2011 | - | 5,380,780 | 0.0% | 5,380,780 | 8,585,896 | 62.7% |
| 2012 | - | 4,843,593 | 0.0% | 4,843,593 | 7,163,109 | 67.6% |

* Fiscal Year 2010 and 2011 as of December 31, 2009 actuarial valuation. Fiscal Year 2012 as of December 31 2011 actuarial valuation.

** Annual covered payroll is the payroll related to those grandfathered employees who will be able to retire and continue health coverage at a subsidized premium.

APPENDIX C

**FORM OF LEGAL OPINION RELATING TO THE
GENERAL OBLIGATION IMPROVEMENT BONDS,
SERIES 2013
OF FULBRIGHT & JAWORSKI LLP, DALLAS, TEXAS**

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[Closing Date]

Fulbright & Jaworski LLP
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IN REGARD to the authorization and issuance of the “City of Carrollton, Texas, General Obligation Improvement Bonds, Series 2013,” dated July 15, 2013, in the principal amount of \$9,465,000 (the “Bonds”), we have examined into their issuance by the City of Carrollton, Texas (the “City”) solely to express legal opinions as to the validity of the Bonds and for no other purpose. We have not been requested to investigate or verify, and we neither expressly nor by implication render herein any opinion concerning, the financial condition or capabilities of the City, the disclosure of any financial or statistical information or data pertaining to the City and used in the sale of the Bonds, or the sufficiency of the security for or the value or marketability of the Bonds.

THE BONDS are issued in fully registered form only and in denominations of \$5,000 or any integral multiple thereof (within a maturity). The Bonds mature on August 15 in each of the years specified in the pricing certificate (the “Pricing Certificate”) executed pursuant to an ordinance adopted by the City Council of the City authorizing the issuance of the Bonds (the “Ordinance” and, jointly with the Pricing Certificate, the “Bond Ordinance”), unless redeemed prior to maturity in accordance with the terms stated on the Bonds. The Bonds accrue interest from the dates, at the rates, and in the manner and interest is payable on the dates, all as provided in the Bond Ordinance.

IN RENDERING THE OPINIONS herein we have examined and rely upon (i) original or certified copies of the proceedings relating to the issuance of the Bonds, including the Bond Ordinance, and an examination of the initial Bond executed and delivered by the City (which we found to be in due form and properly executed); (ii) certifications of officers of the City relating to the expected use and investment of proceeds of the sale of the Bonds and certain other funds of the City and (iii) other documentation and such matters of law as we deem relevant. In the examination of the proceedings relating to the issuance of the Bonds, we have assumed the authenticity of all documents submitted to us as originals, the conformity to original copies of all documents submitted to us as certified copies, and the accuracy of the statements contained in such documents and certifications.

BASED ON OUR EXAMINATIONS, IT IS OUR OPINION that, under the applicable laws of the United States of America and the State of Texas in force and effect on the date hereof:

1. The Bonds have been duly authorized by the City and, when issued in compliance with the provisions of the Bond Ordinance, are valid, legally binding and enforceable obligations of the City payable from the proceeds of an ad valorem tax levied, within the limitations prescribed

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Re: "City of Carrollton, Texas, General Obligation Improvement Bonds, Series 2013"

by law, upon all taxable property in the City, except to the extent that the enforceability thereof may be affected by bankruptcy, insolvency, reorganization, moratorium, or other similar laws affecting creditors' rights or the exercise of judicial discretion in accordance with the general principles of equity.

2. Pursuant to section 103 of the Internal Revenue Code of 1986, as amended to the date hereof (the "Code"), and existing regulations, published rulings, and court decisions thereunder, and assuming continuing compliance after the date hereof by the City with the provisions of the Bond Ordinance relating to sections 141 through 150 of the Code, interest on the Bonds for federal income tax purposes (a) will be excludable from the gross income, as defined in section 61 of the Code, of the owners thereof, and (b) will not be included in computing the alternative minimum taxable income of individuals or, except as hereinafter described, corporations. Interest on the Bonds owned by a corporation will be included in such corporation's adjusted current earnings for purposes of calculating the alternative minimum taxable income of such corporations, other than an S corporation, a qualified mutual fund, a real estate mortgage investment conduit, a real estate investment trust, or a financial asset securitization investment trust ("FASIT"). A corporation's alternative minimum taxable income is the basis on which the alternative minimum tax imposed by section 55 of the Code will be computed.

WE EXPRESS NO OPINION with respect to any other federal, state, or local tax consequences under present law or any proposed legislation resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, owners of an interest in a FASIT, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations.

OUR OPINIONS ARE BASED on existing law, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinions are not a guarantee of result and are not binding on the Internal Revenue Service; rather, such opinions represent our legal judgment based upon our review of existing law that we deem relevant to such opinions and in reliance upon the representations and covenants referenced above.

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Re: "City of Carrollton, Texas, General Obligation Improvement Bonds, Series 2013"

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